

Thematic Evaluation – End of Term Evaluation Renewed Efforts Against Child Hunger and undernutrition

June 2014 to August 2017

Volume II - Annexes

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Annex 1: Terms of Reference

THEMATIC EVALUATION:

End of Term Evaluation of

Renewed Efforts against Child Hunger and undernutrition (REACH) in Burkina Faso, Haiti, Mali, Myanmar and Senegal from 2014-2017

UN Network for SUN (UNN)/REACH Secretariat

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1. Introduction

- 1. These Terms of Reference (TOR) are for a thematic evaluation of REACH in Burkina Faso, Haiti, Mali, Myanmar and Senegal. This is an end of term evaluation commissioned by the UN Network for SUN (UNN)/REACH Secretariat and will cover the period from 2014-2017.
- 2. These TOR were prepared by the Evaluation Manager (EM), Tania Goossens, in consultation with the UNN/REACH Secretariat, following a standard template. The purpose of the TOR is twofold. Firstly, it provides key information to the evaluation team and helps guide them throughout the evaluation process; and secondly, it provides key information to stakeholders about the proposed evaluation.
- 3. REACH Renewed Efforts Against Child Hunger and undernutrition is an interagency initiative that was established by the four initiating UN partner agencies: Food and Agriculture Organization (FAO), United Nations Children's Fund (UNICEF), World Food Programme (WFP) and World Health Organization (WHO) in 2008 in an effort to strengthen the fight against poverty and undernutrition. It was later joined by the International Fund for Agricultural Development (IFAD) as an adviser. REACH takes place in the context of the Scaling Up Nutrition (SUN) Movement which was established in 2010. SUN is currently active in 59 countries, galvanizing the support of multiple stakeholder Networks, including the UN Network for SUN (UNN), to reduce malnutrition. REACH is a country-centred. multi-sectoral approach to help strengthen national capacity for nutrition governance, which also includes support to all SUN Networks and other partner organisations to ensure effective engagement in multi-stakeholder processes and platforms. REACH is based on a theory of change¹ which envisages that the nutrition of children under 5 and women can be enhanced if country-level nutrition governance is improved². It also assumes that improved nutrition governance requires progress towards increased awareness and stakeholder consensus, strengthened national policies and programmes, increased human and institutional capacity, and increased effectiveness and accountability. After three pilot countries started in 2008, the REACH Memorandum of Understanding (MOU) was signed by the initiating partners in December 2011 and REACH was fully operational by 2012. In March 2015, the initiating partners agreed to extend REACH through a revalidated MOU with WFP remaining as designated host agency. It was also confirmed that REACH serve as the secretariat for the UN Network for SUN (UNN), previously co-facilitated with the UN Standing Committee for Nutrition.

2. Reasons for the Evaluation

4. The reasons for the evaluation being commissioned are presented below.

¹ Please see annex 1 for the full theory of change.

² Mokoro 2015. Strategic Evaluation: Joint Evaluation of Renewed Efforts against Child Hunger and under-nutrition (REACH) 2011-2015: Volume I Evaluation Report. Oxford: Mokoro Ltd, October 2015.

2.1. Rationale

- 5. Monitoring and evaluation is a high priority for REACH in order to build understanding of its effect on improving nutrition governance and ultimately nutrition outcomes in participating countries; for knowledge sharing and learning across REACH countries and with other stakeholders. Since nutrition governance must be tailored to each unique situation and is led by government, lesson learning and knowledge sharing are strongly linked to REACH's goal achievement and has, therefore, been a high priority. The evaluation aims to address aspects that cannot be understood through routine monitoring, in particular the extent to which REACH's outcomes have been achieved, factors affecting REACH outcome achievement and a comparison of country experiences in REACH implementation.
- 6. An independent external evaluation³ (IEC) of REACH, covering the period 2011 to 2015, was conducted in eight generation 1 countries that were funded by the Canadian government⁴. Serving the dual purpose of accountability and learning, it assessed REACH's relevance and appropriateness, performance, the factors explaining results, and sustainability. A summary of the findings can be found in Annex 2. In 2014, Global Affairs Canada (GAC) funded four additional REACH generation 2 countries (Burkina Faso, Myanmar, Haiti and Senegal) and provided additional funding to Mali. The generation 2 countries were not part of the IEC given the short implementation time at the time of the evaluation. However, as per the donor agreement, each country is expected to have an external evaluation linked to their Country Implementation Plans (CIP). As funding for these countries will terminate at the end of 2017, this end-term evaluation will focus on these four countries and Mali. The evaluation is timed so as to allow country visits to be undertaken while all facilitators are still in country.
- 7. The findings and recommendations of the evaluation will inform the UNN/REACH Secretariat and participating countries of progress and effects and enable them to understand how their own experiences compare to those of other countries. This is important information to improve current and future programmes. The findings of this evaluation will likewise provide evidence on which the Canadian government, and other donors can make a decision about future funding.

2.2. Objectives

- 8. The evaluation will address the dual and mutually reinforcing objectives of accountability and learning.
- Accountability The evaluation will assess and report on the performance and
 results of REACH in 5 GAC-funded countries. A management response to the
 evaluation recommendations will be prepared by the UNN/REACH Secretariat to
 document the level of agreement with the recommendations and the steps to be
 taken to address the recommendations; and
- **Learning** The evaluation will determine the reasons why certain results occurred or not to draw lessons, derive good practices and pointers for learning. It will enable learning of particular countries, especially through the case studies, as well as

³ Mokoro 2015. Strategic Evaluation: Joint Evaluation of Renewed Efforts against Child Hunger and under-nutrition (REACH) 2011-2015: Volume I Evaluation Report. Oxford: Mokoro Ltd, October 2015.

⁴ Bangladesh, Ghana, Mali, Mozambique, Nepal, Rwanda, Uganda and the United Republic of Tanzania

highlight lessons learned across countries. The evaluation will also provide evidence-based findings to inform REACH's future operational and strategic decision-making. Findings will be actively disseminated and lessons will be incorporated into relevant lesson sharing systems.

9. The evaluation will give equal weight to both accountability and learning.

2.3. Stakeholders and Users

10. A number of internal and external stakeholders have interests in the results of the evaluation and some of these will be asked to play a role in the evaluation process. Table 1 below provides a preliminary stakeholder analysis, which will be deepened by the evaluation team as part of the Inception phase.

Table 1: Preliminary Stakeholders' analysis⁵

Stakeholders	Interest in the evaluation and likely uses of evaluation report to this stakeholder	
	INTERNAL STAKEHOLDERS	
UNN/REACH Steering Committee (representatives from FAO, IFAD, WHO, WFP and UNICEF)	The SC is the main governing body for REACH and is closely involved in the decision making and direction setting of REACH. The SC has an interest in the performance and results of REACH as well as in recommendations to be applied for any future REACH countries. SC members will act as key informants and are also members of the Evaluation Reference Group (ERG).	
UNN/REACH Secretariat	The Secretariat carries out global level activities of REACH and manages and monitors progress at country level. It has an interest in the performance and results of REACH in the 5 countries and what should be used in the future. The evaluation will also be useful for fundraising. Secretariat staff play a role as key informants and selected staff are on the Evaluation Committee (EC).	
Global Affairs Canada (GAC)	GAC has funded REACH in 12 countries since 2011. GAC has an interest in an impartial account of the performance and results of REACH in the 5 countries funded for accountability purposes and future funding decisions. GAC is represented on the ERG.	
REACH facilitators	The facilitators have an interest in the country case studies but also in the findings of the evaluation as a whole with regards to performance and results and how their experiences compare to those of the other REACH countries. REACH facilitators (both past and present) play a role as key informants. They will also assist with the provision of country level documentation, the programme for country visits and facilitate access to key stakeholders.	
Members of REACH	These are the stakeholders (country representatives of the REACH	
Country	agencies) who are appointed in country to govern the REACH	
Committees	process. Their role in the evaluation is as key informants, and it will be important to have as many of them as possible in the final debriefing meeting in country.	

⁵ This builds on the list of stakeholders identified during the 2015 evaluation of REACH.

Nutrition Focal Points at country level (FAO, WFP, WHO, UNICEF, IFAD)	The nutrition focal points work closely with the facilitators in the implementation of REACH. They have an interest in the country studies and in learning from other countries. Their role in the evaluation is that of key informants and liaison within their agencies. They should be able to comment on the effectiveness of REACH in facilitating UN coordination.	
Regional Nutrition Advisors (FAO, WFP, WHO and UNICEF) (IFAD does not have)	may offer a regional and, therefore, a more external perspective of the impact of REACH at country level as key informants. They may be interested in the final evaluation report, as well as country	
	EXTERNAL STAKEHOLDERS	
SUN (global and country level)	The role of REACH past, present and future is key to SUN, and therefore, the evaluation is of interest to SUN at country level (SUN government focal point) and the SUN Movement Secretariat (global). Both the SUN focal points (country level) and the Country Liaison Team at the SMS will act as key informants in the evaluation. SUN Focal Points and a representative of the Country Liaison Team are also members of the ERG.	
Government Ministries (MoH, MoA and Food, Social Welfare, water etc. as relevant)	Government Ministries, in particular those involved in nutrition policy, practice and budgeting, are a key external partner to REACH (though the role will depend on the set up in country). They would be interested in lessons learned from REACH in their countries as well as others. They will act as key informants on experience to date of REACH as appropriate.	
SUN Networks at country level	CSOs, donors and the private sector at country level are working within the context of the SUN networks, where these have been established and/or supported. As a service of the UNN, REACH facilitates harmonised and coordinated UN nutrition efforts. REACH in some countries is also supporting the functioning of other SUN networks. Members of the SUN networks at country level will be key informants.	

While the ultimate beneficiaries of REACH are women and children under five years of age, REACH support, given its focus on strengthening the capacity of national governments and supporting UN agencies, impacts these beneficiaries only indirectly. They will, therefore, not be included in the evaluation.

11. The primary users of this evaluation will be:

- The UNN/REACH Secretariat and its UN agency partners in decision-making, notably related to REACH establishment, implementation and management across countries. Lessons learned will also be used to improve current programmes and when expanding REACH to other countries in the future.
- In-country stakeholders, including government (SUN Focal Points in particular), UN, non-governmental partners, key donors, REACH facilitators to know how effective REACH is, how to redirect if and when needed to improve effectiveness, and how lessons can be shared across countries.
- Global Affairs Canada (GAC), as the donor with the highest level of interest since the evaluation focuses on countries funded by the Canadian government. Other

- donors may be interested in the results because of their potential to fund the REACH approach in other countries.
- Other global actors, in particular the SUN Movement Secretariat (SMS) and SUN Networks, with an interest in coherence and synergies between SUN and REACH at country level; including also the role played by REACH in supporting the establishment and functioning of SUN Networks including UNN.

3. Context and subject of the Evaluation

3.1. Context

- 12. In 2008 the Directors-General of FAO and WHO and the Executive Directors of UNICEF and WFP wrote a letter to Country Representatives recognizing undernutrition as a key component to malnutrition and health. The letter noted that the causes of undernutrition are preventable and linked undernutrition to overall economic and social development. The letter committed the agencies to developing a partnership called the Renewed Efforts Against Child Hunger and undernutrition (UN REACH) in an effort to strengthen the fight against undernutrition. IFAD later joined REACH in an advisory role. REACH was initially intended to help countries accelerate progress towards the Millennium Development Goal MDG1, Target 3 (to halve the proportion of underweight children under five globally by 2015) primarily through a public health oriented approach. This approach evolved over time to reflect an evolving broadened multi-sectoral approach which was articulated also in the 2013 Lancet Series⁶.
- 13. REACH takes place in the context of other UN and global initiatives on nutrition. The SUN Movement was launched in 2010 and is currently active in 59 countries. With the governments of countries in the lead, it unites stakeholders from civil society, the UN, donors, businesses and academia in a collective effort (SUN Networks) to end malnutrition in all its forms. REACH is a country-centred, multisectoral approach to help strengthen national capacity for nutrition governance, which also includes support to all SUN Networks and other partner organisations to ensure effective engagement in multi-stakeholder processes and platforms.
- 14. In March 2015, the four principals of FAO, UNICEF, WFP and WHO agreed to extend REACH through a re-validated MOU and WFP remain the designated host agency. The principals also confirmed that REACH serve as the secretariat for the UNN, a role previously co-facilitated with UNSCN. The UNN supports the achievement of all Sustainable Development Goals (SDGs) and the Agenda 2030, with a specific focus on Goal 2, as endorsed by the United Nations Decade of Action on Nutrition (2016-2025). The UNN Strategy (2016-2020) further situates REACH within the UNN with tools, human resources and experiences that can be drawn upon, for support in response to assessed needs, where extra support is needed and where funding is available. UNNs are present in all SUN countries while REACH support is present in only a sub-set of SUN countries, depending on demand from national government and the UNN.

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⁶ Mokoro 2015. Strategic Evaluation: Joint Evaluation of Renewed Efforts against Child Hunger and under-nutrition (REACH) 2011-2015: Volume II Annexes. Oxford: Mokoro Ltd, October 2015.

3.2. Subject of the evaluation⁷

- 15. REACH aims to reduce maternal and child undernutrition in participating countries as part of country efforts to achieve development goals. REACH's contribution is to strengthen nutrition governance and management in the countries in which it works. Two overarching theories underlying REACH are that:
 - a. Through **better coordination** and less duplication, nutrition actions will be more efficiently and effectively delivered.
 - b. By taking a **multi-sectoral approach** to nutrition, both nutrition direct and sensitive interventions will have a bigger impact on nutritional status of women and children.
- 16. To strengthen national governance and management, REACH implements standardized approaches and tools in each country (see Annex 3). Capacity strengthening of national actors is a critical dimension.
- 17. REACH's modus operandi is to establish national facilitation mechanisms to support countries to intensify coordinated action to address undernutrition and stunting. An international facilitator is usually teamed up with a national facilitator to support the establishment of effective systems for nutrition governance and management, which are defined as sustainable, government-led, multi-sectoral and solution-oriented and partnerships-based. Implementation arrangements have varied from country to country depending on the national context.
- 18. REACH has a multi-tiered management structure with an international secretariat based at WFP in Rome and governance in the form of a steering committee that includes representatives of all partner agencies, in addition to its country level governance.
- 19. Knowledge sharing systems are established and coordination mechanisms are set up. The multi-sectoral approach aims to engage relevant government ministries across relevant sectors on nutrition-specific and nutrition-sensitive actions to ensure resources are used most effectively to reach those children in need.
- 20. The ultimate beneficiaries of REACH are women and children under five years of age, the most affected vulnerable populations with nutritional deficiencies. REACH supports the integration of gender equality and women's empowerment in the different policy documents and strategies and in planning, implementation and monitoring and evaluation of the different sectors engaged in nutrition. Indicators are broken down by sex and data is analysed with a gender perspective.
- 21. As shown in the REACH log frame⁸ (see Annex 4), REACH established a high level impact aim of improving the nutritional status of children under five years of age and women. This would be achieved by addressing the four REACH outcomes:

⁷ Mokoro 2015. Strategic Evaluation: Joint Evaluation of Renewed Efforts against Child Hunger and under-nutrition (REACH) 2011-2015; Volume II Annexes. Oxford: Mokoro Ltd. October 2015.

⁸ The REACH log frame was first drafted in 2011 and a second version, with a reduction in the number of impact, outcome and output indicators, was produced in 2013. The log frame has not undergone any further changes; except that the language around Core Priority Interventions has been changed to Core Nutrition Actions.

Outcome 1: *Increased awareness and consensus* of stakeholders of the nutrition situation and the best strategies and priorities for improvement

Outcome 2: *Strengthened national policies and programmes* that operationalize and address nutrition through a multi-sectoral approach

Outcome 3: *Increased human and institutional capacity* on nutrition actions at all levels

Outcome 4: *Increased effectiveness and accountability* of stakeholders in implementing and supporting nutrition actions

- 22. REACH began in three pilot countries⁹. Building on those experiences, the Canadian International Development Agency (CIDA) funded REACH efforts in 2011 in eight additional countries¹⁰. In 2014, the Canadian Department of Foreign Affairs, Trade and Development (DFATD) signed a grant to provide funding to four generation 2 countries (Burkina Faso, Haiti, Myanmar and Senegal) and additional funding to Mali, a generation 1 country. Implementation began in mid-late 2014 (Burkina Faso and Senegal) and early-mid 2015 (Haiti and Myanmar). An overview of REACH resources to and country budgets can be found in Annex 5.
- 23. REACH has been successful in providing a unique, neutral facilitating and catalytic function at country level, resulting in it being recognized as SUN "boots on the ground" in the 2015 evaluation. It has been equally recognized for its quality tools and strong competent staff. Challenges with REACH have been with regards to building national ownership of the approach and its tools as well as UN agency participation, both of which have impacted the sustainability of efforts post-REACH. This appears less of a challenge for generation 2 countries following the establishment of UNN for SUN at country level and clarity around the role of REACH as a service of the UNN. REACH tools have also been fine-tuned and become much more embedded in the country nutrition governance process. Cumulative processes and learnings of REACH have helped accelerate progress in generation 2 countries. One remaining challenge for REACH is in mobilizing long-term funding to be able to implement the approach over a five year period, as recommended by the evaluation in 2015, and to be able to respond to country requests for support. REACH has, however, managed to diversify its donor base.

4. Evaluation Approach

4.1. Scope

24. The evaluation will assess the effectiveness and efficiency of REACH, its progress/achievements of results and the sustainability of those achievements in five countries, including country case studies. The evaluation will also examine issues that are cross-cutting in nature (such as gender and equity, participation, national ownership, use of evidence, progress monitoring and reporting). The evaluation will assess to what extent REACH outputs and outcomes addressed gender and equity considerations. The evaluation will assess processes,

⁹ Laos and Mauritania in 2008 followed by Sierra Leone in 2010

¹⁰ Bangladesh, Ghana, Mali, Mozambique, Nepal, Rwanda, Tanzania, Uganda.

- coordination arrangements, governance and partnerships at country level and assess the support provided by the UNN/REACH Secretariat to the five countries.
- 25. Funding was received in March 2014 and activities are ongoing in all five countries up to the present time. Therefore, the evaluation reference period will be from June 2014 up until August 2017, when the evaluation's data collection will take place in order to assess the fullest extent of results achievement.

4.2. Evaluation Criteria and Questions

- 26. Evaluation Criteria The evaluation will apply the international evaluation criteria of Effectiveness, Efficiency, and Sustainability. The evaluation will assess what has been achieved by REACH at country level and its overall performance and effectiveness in achieving its objectives and outcomes, which are to improve nutrition governance and management and, ultimately, improve nutrition in the five countries covered by the evaluation. The evaluation will focus on assessing changes at the outcome level using both quantitative and qualitative data. It will also assess REACH's efficiency and the extent to which REACH has been able to build sustainable nutrition governance and management mechanisms in the five countries including policies, systems and capacity. Impact will not be assessed as the length of the REACH implementation period has not been long enough to see changes at the impact level. The evaluation will not assess the relevance of REACH since this was assessed during the 2015 evaluation. This evaluation will include an assessment of gender and equity issues, which is particularly important considering that REACH aims to positively impact women and children.
- 27. **Evaluation Questions** Allied to the evaluation criteria, the evaluation will address the following key questions, which, collectively, aim at highlighting the key lessons and performance of REACH. The selected evaluation team will be expected to develop the exact questions during the Inception phase:

Question 1: Performance at the country level¹¹:

- i) **Effectiveness**: Analysis of the nature, quantity and quality of results against those intended; and unintended, including both positive and negative effects. The focus is on to what extent REACH has been able to achieve its intended outcomes and to what extent REACH's efforts are being reflected and taken up in policy and action planning at country level;
- ii) **Equity**: Extent to which REACH outputs and outcomes address equity consideration, including gender equity which is relevant to all four outcome areas: awareness raising and consensus building; policies and action planning; country priority interventions and coordinating mechanisms; and tracking and accountability systems; as well as the extent to which outputs and outcomes are moving towards achieving REACH's intended impacts on women and children;
- iii) **Efficiency**: Quantitative and qualitative assessment of the observed outputs produced in relation to inputs; how efficient are the administrative structures that REACH has put into place; are the current and/or proposed arrangements

¹¹ Mokoro 2015. Strategic Evaluation: Joint Evaluation of Renewed Efforts against Child Hunger and under-nutrition (REACH) 2011-2015: Volume II Annexes. Oxford: Mokoro Ltd, October 2015.

for managing REACH the most cost and administratively effective; and, could the results have been achieved more efficiently through other means.

Question 2: Contributing/explanatory factors: Analysis of the factors which affect REACH's performance and results, including *inter alia*:

- i) The operational and policy environments, capacity and resources, skills and knowledge in participating countries;
- ii) The governance and management of REACH at the country level;
- iii) REACH partnerships at country level including: whether the necessary commitment, agreement and actions were taken by partners to support REACH to achieve its objectives.

Question 3: Sustainability

- i) Sustainability of the results achieved and of the REACH operational model;
- ii) The extent to which REACH is contributing to increased national ownership and its leadership role in multi-sectoral nutrition governance and coordination.

4.3. Data Availability

- 28. The REACH log frame includes a range of qualitative and quantitative indicators. The evaluation team will be given baseline and end line monitoring data for each of the five countries. No data have been collected on the impact indicators as they are long-term and it is too early to see impact.
- 29. Due to the nature of REACH, many of the REACH indicators are perception based. While REACH has put in place tools for the collection of these data and a clearly defined scoring system, the primary data source for many of the indicators is the UN focal point team and the REACH facilitator's observations.
- 30. The factors discussed above have implications for the reliability of data as well as in terms of data comparability across countries. Not only are there differences in the way that the indicators have been applied at country level but the subjectivity of some of the scoring processes makes verifying the data challenging. As a result, the evaluation conducted in 2015 did not include an analysis against all of the outcome and output indicators. Instead, broader analysis and observations were noted.
- 31. The evaluation team will be given additional information including the Country Implementation Plans, budgets and annual work plans. Monthly reports, minutes of calls and meetings and donor reports will also be made available.
- 32. Concerning the quality of data and information, the evaluation team should:
 - a. assess data availability and reliability as part of the inception phase expanding on the information provided in section 4.3. This assessment will inform the data collection
 - b. systematically check accuracy, consistency and validity of collected data and information and acknowledge any limitations/caveats in drawing conclusions using the data.

4.4. Methodology

33. This section presents the overall preliminary methodology for the evaluation. Building on this, a complete methodology guide will be designed by the evaluation team during the inception phase. It should:

- Employ the relevant evaluation criteria [effectiveness; efficiency; sustainability];
- Demonstrate impartiality and lack of biases by enabling findings to be triangulated from a variety of information sources and both qualitative and quantitative data derived primarily from interviews with the full range of REACH stakeholders, data analysis, and document and records reviews;
- Apply an evaluation matrix geared towards addressing the key evaluation questions taking into account the data availability challenges, the budget and timing constraints;
- Carry out case studies in all five countries to capture the diversity of country context and operational modalities employed. An explanation of how country level findings will be analysed and, where possible, synthesized should be included in the Inception Report. Case studies are to explore the achievement of outputs and outcomes, whether or not REACH is on track to achieve the planned impact, indications of the sustainability of efforts, and the processes and methods used as well as the different modus operandi employed and their effectiveness. Case studies will be based on document review and interviews with stakeholders and those implementing REACH. The sampling technique to impartially select stakeholders to be interviewed will be specified in the Inception Report;
- Include an analysis of available baseline and end line data on REACH outcomes which will be analysed at country level and across countries (where possible);
- Enable an assessment of the effectiveness and efficiency of the governance and management of REACH at country level including the REACH Country Committee and technical group, as well as support provided by the REACH Secretariat;
- Enable an assessment of the effectiveness of REACH partnerships at country level, including whether the necessary commitment, agreement and actions were taken by all partners to support REACH to achieve its objectives;
- Where relevant, data will be disaggregated by sex, by age group and by country. The evaluation findings and conclusions, including the country case studies, will highlight differences in performance and results of the operation for different beneficiary groups as appropriate.
- 34. The following mechanisms for independence and impartiality will be employed:
 - An Evaluation Committee (EC) will be established to support the Evaluation Manager (EM) throughout the process, review evaluation deliverables and submit them for approval to the Chair of the EC.
 - An Evaluation Reference Group (ERG) will be established to review and comment on evaluation TOR and deliverables. ERG members act as experts in an advisory capacity without any management responsibilities.
 - Further information on both mechanisms can be found in section 7 below. A list of members of the EC and ERG can be found in Annex 6.
- 35. Potential risks to the methodology include timing of the evaluation, in particular with regards to the availability of key stakeholders including facilitators (some whose contracts are ending mid-year and there is the risk they may leave earlier for other employment). This will be mitigated by confirming the country visit agenda as early as possible and plan in line with people's availability and contract end dates. Additional risks are with regards to unforeseen political instability or security issues. This will be mitigated again through mission planning, including identifying beforehand any upcoming events such as elections and liaising with security staff.

4.5. Quality Assurance and Quality Assessment

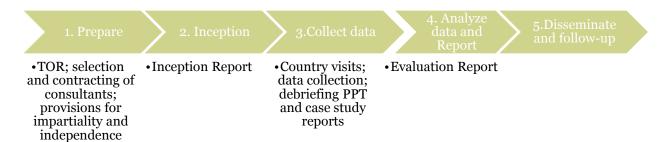
- 36.WFP's Decentralized Evaluation Quality Assurance System (DEQAS) defines the quality standards expected from this evaluation and sets out processes with in-built steps for Quality Assurance, Templates for evaluation products and Checklists for their review. DEQAS is closely aligned to the WFP's evaluation quality assurance system (EQAS) and is based on the UNEG norms and standards and good practice of the international evaluation community and aims to ensure that the evaluation process and products conform to best practice.
- 37. DEQAS will be systematically applied to this evaluation. The WFP EM will be responsible for ensuring that the evaluation progresses as per the <u>DEQAS Process</u> <u>Guide</u> and for conducting a rigorous quality control of the evaluation products ahead of their finalization.
- 38.WFP has developed a set of <u>Quality Assurance Checklists</u> for its decentralized evaluations. This includes Checklists for feedback on quality for each of the evaluation products. The relevant Checklist will be applied at each stage, to ensure the quality of the evaluation process and outputs.
- 39. To enhance the quality and credibility of this evaluation, an outsourced quality support (QS) service directly managed by WFP's Office of Evaluation in Headquarters provides review of the draft inception and evaluation report (in addition to the same provided on draft TOR), and provide:
 - a. systematic feedback from an evaluation perspective, on the quality of the draft inception and evaluation report;
 - b. recommendations on how to improve the quality of the final inception/evaluation report
- 40. The EM will review the feedback and recommendations from QS and share with the team leader, who is expected to use them to finalise the inception/ evaluation report. To ensure transparency and credibility of the process in line with the UNEG norms and standards^[1], a rationale should be provided for any recommendations that the team does not take into account when finalising the report.
- 41. This quality assurance process as outlined above does not interfere with the views and independence of the evaluation team, but ensures the report provides the necessary evidence in a clear and convincing way and draws its conclusions on that basis.
- 42. The evaluation team will be required to ensure the quality of data (validity, consistency and accuracy) throughout the analytical and reporting phases. The evaluation team should be assured of the accessibility of all relevant documentation within the provisions of the directive on disclosure of information. This is available in WFP's Directive (#CP2010/001) on Information Disclosure.
- 43. All final evaluation reports will be subjected to a post hoc quality assessment by an independent entity through a process that is managed by OEV. The overall rating category of the reports will be made public alongside the evaluation reports.

^{[1] &}lt;u>UNEG 2016 Norms and Standards states</u> Norm #7 states "that transparency is an essential element that establishes trust and builds confidence, enhances stakeholder ownership and increases public accountability"

5. Phases and Deliverables

44. The evaluation will proceed through the following phases. The deliverables and deadlines for each phase are as follows:

Figure 1: Summary Process Map



- 45. During the **preparation phase**, the EM develops the evaluation TOR in line with procedures. The EM will support the contracting of consultants and prepare a document library and communication and learning plan. <u>Deliverables</u>: evaluation TOR, TORs for EC and ERG, document library, communication and learning plan.
- 46. During the **inception phase**, the EM will organise an orientation meeting and share relevant documents with the evaluation team for the desk review. The EM will help organise inception meetings (remote) with key stakeholders. The evaluation team will be responsible for drafting the inception report, including an evaluation matrix and stakeholder analysis. This will be shared with the outsource Quality Support Advisory service and updated accordingly by the EM before being shared with the ERG for comments. Final inception report will be submitted to the EC for approval. <u>Deliverable</u>: inception report.
- 47. To initiate the **data collection phase**, the EM will work with the evaluation team on a country visit agenda, including meetings, identifying stakeholders and providing administrative support as required. The evaluation team will undertake data collection as per the agreed agenda. At the end of the field work, the evaluation team will conduct a PPT debriefing based on data gathered and early analysis conducted. <u>Deliverable</u>: debriefing PPTs (one per country).
- 48. The **report phase** includes the analysis of data gathered and the drafting, review, finalisation and approval of the evaluation report. This phase is largely the responsibility of the evaluation team, with inputs from the EM, EC and ERG. The draft evaluation report will be shared with the outsource Quality Support Advisory service and updated by the EM before being reviewed by the ERG. A final evaluation report will be submitted to the EC for approval. Deliverable: final evaluation report.
- 49. During the **dissemination and follow up phase**, the EC will develop a management response to the evaluation recommendations. Both the evaluation report and the management response will be made publicly available by the EM. All stakeholders involved in the evaluation will be requested to disseminate the evaluation report. UNN/REACH Secretariat will prepare a Management Response and follow up on the status of implementation of the recommendations.
- 50. A more detailed evaluation schedule can be found in Annex 7.

6. Organization of the Evaluation

6.1. Evaluation Conduct

- 51. The evaluation team will conduct the evaluation under the direction of its team leader and in close communication with Tania Goossens, the Evaluation Manager. The team will be hired following agreement with WFP on its composition.
- 52. The evaluation team will not have been involved in the design or implementation of the subject of evaluation or have any other conflicts of interest. They will respect that people share information in confidence and inform participants of the score and limitations of confidentiality. Neither EC members nor staff implementing REACH will participate in meetings where their presence could bias the response of the stakeholders. Further, the evaluation team will act impartially and in an unbiased manner and respect the code of conduct of the evaluation profession.

6.2. Team composition and competencies

- 53. The evaluation team is expected to include 4 members, including the team leader. The team leader will be international and will be joined by a regional consultant for West Africa and a national or international consultant for Haiti (1) and Myanmar (1), respectively. To the extent possible, the evaluation will be conducted by a gender-balanced, geographically and culturally diverse team with appropriate skills to assess gender dimensions as specified in the scope, approach and methodology sections of the TOR. At least one team member should have WFP experience.
- 54. The team will include members with expertise and practical knowledge in the following areas:
- Food security and nutrition issues and governance, policy and advocacy.
- Multi-sectoral nutrition programming at country level.
- Coordination mechanisms, multi-sectoral partnerships or leadership.
- Institutional change and capacity building.
- Gender expertise / good knowledge of gender issues
- All team members should have strong analytical and communication skills, evaluation experience and familiarity with the countries they are evaluating
- The team should have the appropriate language capacity (English, French).
- 55. The Team leader will have technical expertise in one of the areas listed above as well as in designing methodology and data collection tools and demonstrated experience in leading similar evaluations. She/he will also have leadership, analytical and communication skills, including excellent English writing and presentation skills. The Team Leader should also have French language capacity.
- 56. Her/his primary responsibilities will be: i) defining the evaluation approach and methodology; ii) guiding and managing the team; iii) leading the evaluation mission and representing the evaluation team; iv) drafting and revising, as required, the inception report, the end of field work (i.e. exit) debriefing presentation and evaluation report in line with DEQAS.
- 57. The team members will bring together a complementary combination of technical expertise required and have a track record of written work on similar assignments.

58. Team members will: i) undertake documentary review; ii) conduct field work; iii) participate in relevant meetings including the debriefing; iv) draft and revise case studies for their respective countries; v) contribute to the final evaluation report.

6.3. Security Considerations

59. **Security clearance** where required is to be obtained for all travel:

• Consultants hired independently are covered by the UN Department of Safety & Security (UNDSS) system for UN personnel which cover WFP staff and consultants contracted directly by WFP. Independent consultants must obtain UNDSS security clearance for travelling to be obtained from designated duty station and complete the UN system's Basic and Advance Security in the Field courses in advance, print out their certificates and take them with them.¹²

60. However, to avoid any security incidents, the EM is requested to ensure that:

- The WFP CO registers the team members with the Security Officer on arrival in country and arranges a security briefing for them.
- The team members observe applicable UN security rules and regulations.

7. Roles and Responsibilities of Stakeholders

61. The UNN/REACH Secretariat:

a- The **Global Coordinator** of the UNN/REACH will take responsibility to:

- o Assign an EM for the evaluation: Tania Goossens, Programme Officer.
- o Compose the internal EC and the ERG (see below).
- o Approve the final TOR, inception and evaluation reports.
- o Ensure the independence and impartiality of the evaluation at all stages, including establishment of an EC and of an ERG.
- o Participate in discussions with the evaluation team on the evaluation design and the evaluation subject, its performance and results with the EM and the evaluation team.
- o Organise and participate in two separate debriefings, one internal and one with external stakeholders.
- o Oversee dissemination and follow-up processes, including the preparation of a Management Response to the evaluation recommendations.

b-Evaluation Manager:

- Manages the evaluation process through all phases including drafting this TOR
- o Ensure quality assurance mechanisms are operational
- Consolidates and shares comments on draft TOR, inception and evaluation reports with the evaluation team
- o Ensures expected use of quality assurance mechanisms (checklists, quality support)
- o Ensure that the team has access to all documentation and information necessary to the evaluation; facilitate the team's contacts with stakeholders; set up meetings and field visits; provide logistic support; and arrange for interpretation, if required.
- Help ensure the organisation of security briefings for the team as appropriate.
- 62.**An internal Evaluation Committee** has been formed as part of ensuring independence and impartiality. The EC is composed of key staff of the

¹² Field Courses: Basic https://dss.un.org/asitf/; Advanced http://dss.un.org/asitf

UNN/REACH Secretariat¹³. The EC will oversee the evaluation process by making decisions, giving advice to the EM and commenting on and clearing evaluation products submitted to the chair for approval. EC members will also be responsible for ensuring evaluation recommendations are implemented.

- 63. An evaluation reference group has been formed and is composed of REACH internal and external stakeholders¹⁴. The ERG will review the evaluation products as further safeguard against bias and influence.
- 64.WFP Country offices will provide logistical and administrative support to the evaluation team as appropriate
- 65. Stakeholders in in participating countries and at the REACH Secretariat will be asked to provide information necessary to the evaluation; be available to the evaluation team to discuss REACH, its performance and results; facilitate the contacts with stakeholders; and help set up meetings. A detailed agenda will be presented by the evaluation team in the inception report.
- 66. **The Office of Evaluation (OEV).** OEV will advise the EM and provide support to the evaluation process where appropriate. It is responsible to provide access to independent quality support mechanisms reviewing draft inception and evaluation reports from an evaluation perspective.

8. Communication and budget

8.1. Communication

- 67. The EM will ensure consultation with stakeholders on each of the evaluation phases as shown in Figure 1 (above). In all cases the stakeholders' role is advisory. The evaluation team will conduct country debriefings at the end of country data collection. Participants unable to attend a face-to-face meeting will be invited to participate by telephone. A communication plan for the evaluation will be drawn up by the EM during the inception phase. The evaluation report will be posted on WFP's external website and the UNN/REACH website once complete.
- 68. Key outputs during the evaluation phase will be produced in English. Country case studies for Haiti, Senegal, Mali and Burkina Faso will be produced in French. Should translators be required for field work, they will be provided.
- 69. As part of the international standards for evaluation, WFP requires that all evaluations are made publicly available. Following the approval of the final evaluation report, it will be translated into French and any French language country case studies will be translated into English. During the inception phase, the EC will agree on a plan for report dissemination in line with evaluation objectives.

8.2. Budget

70. **Budget:** For the purpose of this evaluation, the budget will include:

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¹³ A list of members can be found in Annex 6.

¹⁴ idem.

- Hire of individual consultants through Human Resources (HR) action and thus be determined by "*HR regulations on consultancy rates*;"
- Coverage of travel expenses and subsistence fees for consultants as appropriate;
- Provisions for stakeholder workshops as defined in the evaluation timeline and country mission schedules;
- Translation of final evaluation products.
- GAC has provided funding for the evaluation, through the REACH Trust Fund. The overall expected cost of the evaluation, including preparatory work, is estimated at USD 120,000. This includes an estimated 83 days for the Team Leader, 47 days for the Regional Consultant and 16 days each for the two national consultants.

Please send any queries to Tania Goossens, Evaluation Manager, at <u>tania.goossens@wfp.org</u> or (+39) 06 6513 2348.

Annex 1 REACH Theory of Change

At country-level, REACH pursues four primary outcomes leading to developmental impact

REACH Theory of Change

If we address with these then we can these issues ... achieve ... strategies ... this impact Little consensus on the **REACH outcomes** Governance impact **Nutritional impact and** causal problems of coverage Increased awareness undernutrition and consensus of Limited political commitment stakeholders Better management and Weak coordination of gov'ts Strengthened national governance of a multi-**Improved** with UN agencies and other policies and sectoral approach to nutrition for stakeholders programmes nutrition women and children 3 Increased human and Nutrition is not seen as a Political support to fund multi-sectoral issue institutional capacity programs Poor capacity development Increased effectiveness and Accountability and accountability responsibility is undervalued

Annex 2 Conclusions and Recommendations of the Joint Evaluation of REACH 2011-2015¹⁵

CONCLUSIONS

- 1. Across the eight countries, most of REACH's progress was made towards outcomes 1 and 2, with less or no progress on outcomes 3 and 4. This was related in part to limited timeframes and the sequential nature of REACH's outcomes.
- 2. REACH's progress was significantly influenced by the performance of the Secretariat in Rome. The process of launching REACH was slow and in some respects disjointed and confused. The Secretariat's system has gradually introduced a reasonably standardized programme of effort across eight or more countries.
- 3. REACH fits well with the international nutrition agenda and convening UN agency priorities; and has been broadly relevant to country policies and priorities. There are limitations in applying a standard model insufficiently adjusted to local realities and under tight timeframes.
- 4. REACH has provided relevant, timely and well-prioritized facilitation and support, which has furthered the nutrition response in the countries where it has been present. REACH has successfully contributed to greater stakeholder engagement, with progress in REACH countries in the level of commitment to nutrition, more effective priority setting, and capacity building. REACH has also made, but with more variable levels of success, a contribution to monitoring and to accountability.
- 5. The achievements and weaknesses of REACH reflect its key design and implementation qualities. Positive features include: flexibility of procedures and arrangements; on the ground presence; quality tools and instruments; strong dialogue; neutrality; and a focus on processes as well as results. REACH has also effectively supported SUN in furthering the nutrition agenda. However, there has been an element of overshadowing by the SUN movement, which has contributed to REACH being relatively less known and understood.
- 6. The challenges that REACH has faced reflect: its weak TOC; the ambitious nature of its plans and timeframes; the sequential nature of REACH's outcomes (requiring more time to be implemented); varying levels of ownership by governments; and lack of partnership strategy that caused low levels of buy-in and support from its partner agencies. The REACH TOC did not sufficiently take account of outcome to impact level factors such as the importance of high level political commitment by Governments, the political economy of the UN, and the lack of clear accountability and incentives for support to REACH within the UN. The latter was undermined by the absence of: i) sustained commitment from the highest level of the UN organizations; ii) a clear mandate by the UN to coordinate and work together; and iii) strong and enforced accountability mechanisms.
- 7. In practice, government and UN commitments were not always strong and clear enough for things to move forward. In terms of internal governance, the variable and in some cases low level of commitment and buy-in of the Technical Group and the REACH Coordinating Committee (RCC) at country level were key factors affecting performance. In a crowded global landscape, the establishment of REACH and its existence continues to be questioned by some nutrition actors.
- 8. Overall, the results and achievements of REACH are unlikely to be sustainable unless additional investments and efforts are made. There has been insufficient attention to the effects on SUN when REACH ends. The strategies for exiting from countries were premature compared to the level of progress in country, and were developed late in the process.

¹⁵ Mokoro 2015. Strategic Evaluation: Joint Evaluation of Renewed Efforts against Child Hunger and under-nutrition (REACH) 2011-2015: Volume II Annexes. Oxford: Mokoro Ltd, October 2015.

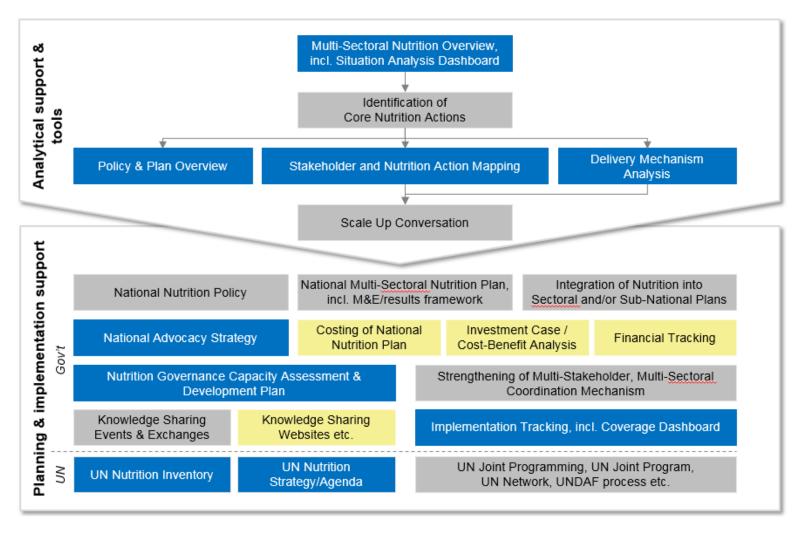
Recommendations

- 41. The evaluation team formulated these recommendations at a time when various far-reaching decisions had recently been made, including on: i) REACH becoming the secretariat of the UN Network for SUN; and ii) in parallel, the roll-out of arrangements for funding REACH in additional countries. These decisions assume that there is a continued need for REACH and influence its future role, functioning, structure and scope.
- 42. **Recommendation 1**: The core function of REACH should continue to be facilitation and coordination of country-level nutrition responses, with a strong focus on maintaining and developing its reputation for neutrality. This function should be based on two modes of intervention: one should involve multi-year facilitation services, building on the approach adopted to date; and the other should involve specialized short-term facilitation and related services for countries meeting specific criteria.
- 43. Continued support at the country level to strengthen facilitation in the SUN countries¹⁶ should recognize that it may be possible to continue multi-annual "REACH-like" engagements in selected countries subject to full appraisals but that in other countries the REACH contribution will have to be on a smaller scale, with specific criteria developed to ensure feasibility. REACH's perceived neutrality has allowed it to be effective as a broker among different organizations and entities. To maintain this neutrality, clear limits should be placed on the time, type of engagement and resources that REACH dedicates to supporting the UN Network for SUN.
- 44. **Recommendation 2:** REACH should develop a medium-term vision, strategies and an operating plan for its second phase, which has a five-year timeframe to align effectively with SUN's five-year timeframe and strategy.
- 45. This will require:
 - extending the timeframe in existing REACH countries by two more years to consolidate gains and move towards sustainability (Bangladesh, Ghana, Mali, Mozambique, Nepal, Rwanda, Uganda and the United Republic of Tanzania); and
 - adopting a five-year timeframe in new countries from the outset.
- 46. **Recommendation 3:** As part of its key strategies for engagement, REACH should encourage the UN Network for SUN which REACH now coordinates to align its focus with REACH's core function of facilitation and coordination. The network and REACH'S support to it would thus have a central mission in mobilizing the technical strength of the United Nations for facilitating scaled-up and effective country-level nutrition responses.
- 47. REACH's new and additional responsibility as Secretariat of the UN Network for SUN provides the possibility of greater alignment between SUN and REACH. There is opportunity and potential risk in the new arrangement. The opportunity lies in the fact that the valuable resources and leveraging power of the UN can be used effectively in the nutrition response. The risk is that of side-tracking what REACH has done well and of REACH losing its valuable neutrality. To address this risk, there is a need for clarity on what the UN Network for SUN can achieve and for this to align with the focus and mandate of REACH.
- 48. **Recommendation 4:** The next phase of REACH and further decisions on funding multi-year, country-level interventions should be based on a thorough reappraisal of the REACH theory of change, which should recognize that the role of REACH is facilitation and related services, rather than technical assistance or support. The new theory of change should form both the role of REACH as the implementer of SUN in the field and its support to the UN Network for SUN. It should be broadly disseminated to contribute to better understanding of REACH's role in the overall nutrition environment.

¹⁶ SUN covers 55 countries (<u>http://scalingupnutrition.org/sun-countries</u>).

- 49. The design of any future REACH multi-year intervention should explicitly state and test the assumptions on which it is based and identify the conditions for receiving REACH support. The evaluation identified five conditions for implementation of REACH multi-year programming: i) a senior REACH facilitator should be in-country for a minimum of five years; ii) thorough consultative preparation by and commitment from all parties; iii) plans for supporting immediate start up; iv) financial commitments from UN partners to supporting the REACH approach; and v) early work on approaches to sustainability.
- 50. **Recommendation 5:** To inform the new theory of change, REACH should commission a study of the architecture of technical assistance for scaling up nutrition. The study should include facilitation and identify priority areas for REACH, taking into account the work of other technical-support partners. The study should be used to inform REACH's medium-term plan of action and its strategies for engagement in the coming five years (see recommendations 1–4).
- 51. **Recommendation 6:** Participating UN agencies should sign a new MoU with stronger provisions that include strategic decision-making and accountability mechanisms at the most senior level of UN agencies; commitment to contributing funding to country-level REACH activities; and commitment to better coordinating their planning, resourcing, implementation and advocacy efforts in the nutrition sector at the country level.
- 52. Future work to support country-level coordination of nutrition interventions through REACH should be contingent on serious and public commitment at all levels of UN agencies to better coordinate their planning, resourcing, implementation and advocacy efforts in this sector. To this end, high-level commitments from agencies need to be matched with commitments to collaboration at technical level, underscoring that this will entail a less agency-centred approach. In the absence of these commitments, there is the risk that REACH will lose focus, waste effort and ultimately fail.
- Recommendation 7: The REACH partnership should proactively explore and develop funding options and sources for its second phase. Recognizing its recently augmented role regarding the UN Network for SUN, it should particularly encourage appropriate financial allocations from member agencies (see recommendation 6), donors and host countries. Funding from host governments should be encouraged as a means of ensuring sustainability in countries where multi-year engagement is foreseen.
- 54. **Recommendation 8:** Country-level implementation of REACH should continue to be guided by CIPs and annual plans. However, CIP processes should be revised to ensure maximum leadership and buy-in from all stakeholders. CIPs should also adopt an approach to ensuring that equity and gender issues are part of the country-level work and global advocacy on nutrition. Ensuring that REACH has expertise in gender and equity, establishing incentives for national actions on gender and equity in nutrition, and monitoring progress against indicators are all essential.

Annex 3 REACH deliverables and tools



REACH working tools

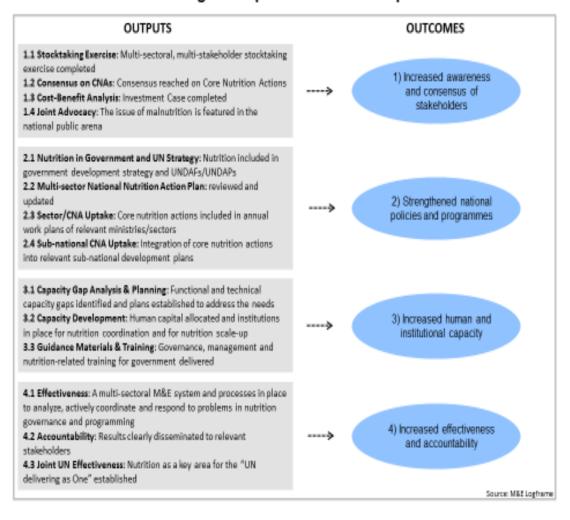
- Country Implementation Plan (CIP)
- Annual Work Plan
- Nutrition Governance Assessment (internal M&E) Tool
- Risk Register
- · Transition and

Support type

- Service provider
- Facilitation
- Connect countries with specialised service providers

Annex 4 REACH Log frame

REACH activities are designed to produce various outputs



Annex 5 Overview of REACH Resources and Country Budgets for Burkina Faso, Haiti, Mali, Myanmar and Senegal

REACH active donor grants

Donors	Contribution	USD	Grant Validity	Countries
EU	EUR 550,000	586,980	Feb 2017-April 2018	Chad
Irish Aid	EUR 1,000,000	1,086,957	Dec 2016-Dec 2017	Lesotho, Sierra Leone, Zimbabwe & Tanzania
Canada - GAC -	CAD 5,000,000	4,488,330	2014-2017	Burkina Faso, Haiti, Mali, Myanmar &
Generation 2*				Senegal
Canada - GAC -	CAD 15,000,000	15,290,520	2011-2016	Bangladesh, Ghana, Mali, Mozambique,
Generation 1				Nepal, Rwanda, Tanzania & Uganda

Canada - 2. grant agreement

Country*	USD (2014-2017)
Burkina Faso	845,833
Haiti	764,500
Mali**	285,000
Myanmar	760,000
Senegal	925,833
Total	3,581,166

^{*}NB: A no-cost extension has been granted for the five countries to 31.12.2017

^{**}Mali had received funding from a previous grant which expired in 2016

Annex 6 Membership of the Evaluation Committee and of the Evaluation Reference Group

Evaluation Committee

Nancy Walters, UNN/REACH Secretariat (Chair of EC) (replaced by Nicolas Bidault as EC Chair)

Nicolas Bidault, UNN/REACH Secretariat

Tania Goossens, UNN/REACH Secretariat (Evaluation Manager)

Christine Wenzel, UNN/REACH Secretariat

Evaluation Reference Group

Martin Bloem, WFP (replaced by Lauren Landis, WFP)

Anna Lartey, FAO

Victor Aguayo, UNICEF

Francesco Branca, WHO

Juliane Friedrich, IFAD

Isabelle Laroche, Global Affairs Canada (replaced by Joyce Seto, GAC)

Maimouna Doudou, REACH Burkina Faso

Ousmane Ouedraogo, REACH Burkina Faso

Bertine Ouaro, SUN Focal Point Burkina Faso

Souleymane Diallo, REACH Mali

Amadou Fofana, REACH Mali

Dr Djibril Bagayoko, SUN Focal Point Mali

Sophie Cowppli-Bony, REACH Senegal

Aida Gadiaga, REACH Senegal

Abdoulaye Ka, SUN Focal Point Senegal

Agnes Solano, REACH Haiti

Marie-Mona Alexis, REACH Haiti

Dr. Joseline Marhone, SUN Focal Point Haiti

SanSan Myint, REACH Myanmar

Dr. May Khin Than, Director of the National Nutrition Center (NNC) (SUN Secretariat Myanmar)

Delphine Babin-Pelliard, SMS (replaced by Fanny Granchamp and Thahira Mustafa, SMS)

Annex 7 Evaluation Schedule

Phases, Deliverables and Timeline	Key Dates
Phase 1 - Preparation	2017
Desk review, first draft of TOR and quality assurance	March 8
Circulation of TOR and review by ERG and EC	March 21
Identification and recruitment of evaluation team	March 31
Final TOR	March 31
Phase 2 - Inception	
Data library to evaluation team for desk review	April 7
Orientation call with evaluation team	April 12
Inception mission to Rome	April 25
Review documents and draft inception report including methodology.	April 25-May 5
Submit draft inception report to Evaluation Manager	May 5
Quality assurance and feedback (EM and quality support system)	May 12
Revise inception report	May 17
Submit revised inception report to Evaluation Reference Group	May 17
Revise inception report	May 24-26
Submit revised inception report to Evaluation Committee	May 26
Sharing of inception report with stakeholders for information	May 29
Phase 3 – Data collection and analysis	
Field work (Senegal, Mali, Burkina Faso, Haiti,	May 28-August
Myanmar) (on average 10 calendar days per country)	15
In-country Debriefing (at end of each country visit)	June 5-August 15
Phase 4 - Reporting	
Draft evaluation report	August 15- September 22
Submit Draft evaluation report to Evaluation Manager	September 22
Quality assurance and feedback (EM and quality support system)	September 29
Revise evaluation report	October 6
Submit revised evaluation report to Evaluation Reference Group	October 24
Consolidate comments	November 2
Revise evaluation report	November 20
Submit final evaluation report to Evaluation Committee	November 25
Phase 5 Dissemination and follow-up	
Final report disseminated to all stakeholders	December 1
Follow up on recommendations	December onwards

Annex 8 Acronyms

CIDA Canadian International Development Agency

CNA Core Nutrition Action

CO Country Office

CSO Civil Society Organization

DEQAS Decentralized Evaluation Quality Assurance System

DFATD Canadian Foreign Affairs, Trade and Development

EC Evaluation Committee

EM Evaluation Manager

ERG Evaluation Reference Group

FAO Food and Agriculture Organization

GAC Global Affairs Canada

IFAD International Fund for Agricultural Development

M&E Monitoring and Evaluation

MDGs Millenium Development Goals

MoA Ministry of Agriculture

MoH Ministry of Health

MoU Memorandum of Understanding

OEV Office of Evaluation

REACH Renewed Efforts against Child Hunger & undernutrition

SC Steering Committee

SDGs Sustainable Development Goals

SMS SUN Movement Secretariat

SUN Scaling Up Nutrition

TOR Terms of Reference

UN United Nations

UNDAF United Nations Development Assistance Framework

UNDAP United Nations Development Assistance Plan

UNDSS United Nations Department of Safety & Security

UNICEF United Nations Children's Fund

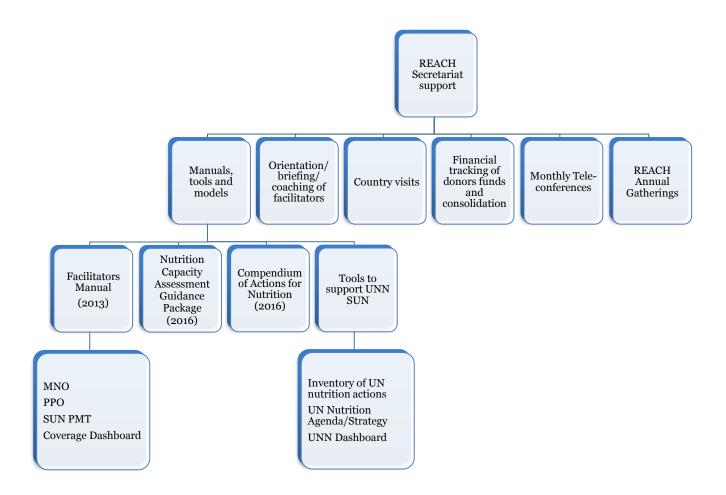
UNN UN Network for SUN

UNSCN United Nations Standing Committee on Nutrition

WFP World Food Programme

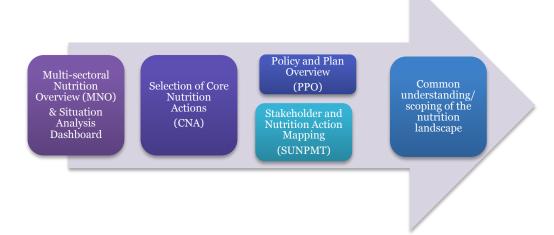
WHO World Health Organisation

Annex 2: UNN/REACH Secretariat support



Source: Evaluation Team

Multi-sector and multi-stakeholder stocktaking



Source: Evaluation team

The **Multi-sectoral Nutrition Overview (MNO)** aims at presenting nutrition trends, a causal analysis (underlying and basic causes) and a situation analysis dashboard intended as a synthesised tool for policy-makers and practitioners.¹⁷

The MNO is expected to inform the selection of **Core Nutrition Actions (CNAs).** An example of CNAs is provided below.

	Core Nutrition Actions – Myanmar		
Area Planning and Monitoring Tool (PMT) core nutrition actions to be mapped			
fic	Infant and young child feeding	Promotion of infant & young child feeding (IYCF) Provide child health checks, including Growth Monitoring Practices (GMP)	
Nutrition Specific	Micronutrients supplementation	Provide Vitamin A supplementation for children (6-59 months) children and postnatal women, within one month after delivery	
tion	& fortification	Provide Iron/folate supplementation for Women of Reproductive Age and adolescent girls Carry out/support food fortification including salt iodization	
Nutri	Management of malnutrition	Provide therapeutic and supplementary feeding as part of Integrated Management of Acute Malnutrition	
	Disease prevention &	Provide deworming tablets for children (2-9 years) and pregnant women after the first trimester Provide diarrhea treatment ORS/Zinc for Under 5 children	
	management	Provide Ante Natal Care, at least 4 + visits including counseling on optimal nutrition practices.	
		Provide Post Natal Care (PNC) visit 4 times during the Post Partum period at (post delivery 24 hours and 72 hours; 3 weeks and 6 weeks)	
	Improved	Provide nutrition and healthy lifestyle education for adolescents (10 – 19 years)	
	nutrition practices	Promotion of health, nutrition and hygiene activities in communities, schools and health facilities	
		Promotion of safe hygienic environment and hygiene education	
	WASH practices at household level	Provide materials / construct infrastructure and behavior change communication for hand washing and improved sanitation that considers gender specific needs	
	Social protection	Provide nutritious school feeding combined with nutrition education	
		Provide nutrition sensitive social safety net actions for example cash, vouchers and food	
ive		Nutrition-sensitive agriculture activity such as crop diversification	
Nutrition Sensitive	agriculture	Ensure Food safety through measuring all hazardous contaminants in foods and taking actions accordingly (Safe food storage, postharvest facilities, and processing facilities along the value chain, especially for women-headed households)	
Rural Alternative income generation activities like micro, small and no particularly women		Alternative income generation activities like micro, small and medium enterprises for all, particularly women	
Nutr		Enhance household food security with activities such as small scale horticulture, fishery and livestock especially for women	

¹⁷ REACH. 2013. REACH Country Facilitator Manual (2nd Edition)

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The purpose of the **Policy and Plan Overview (PPO)** is to determine the extent to which nutrition - in particular CNAs - are already reflected in national policies.¹⁸ The PPO template utilizes a scoring system to assess the extent to which nutrition is addressed in existing policies and strategies (for example a score of greater than 0 up to 25 percent is assigned if "nutrition is somewhat addressed" or a score of greater than 25 up to 50 percent if "nutrition is partially addressed", etc.).

The **Stakeholder and Nutrition Action Mapping**, which is developed using the Scaling-up Nutrition Planning and Monitoring Tool (SUNPMT), provides both qualitative stakeholder mapping ("who does what where") and quantitative information, namely coverage of CNAs at national and sub-national levels. The tool contains pre-defined actions based on the Compendium of Actions for Nutrition (CAN) across multiple sectors that can be adapted to country needs and priorities.¹⁹ The results are expected to contribute to improving planning at national and subnational levels as well as other multi-sectoral nutrition processes such as coordination and implementation of CNAs.²⁰ ²¹ ²²

Nutrition Capacity Assessment Guidance Package

The UNN/REACH Secretariat jointly with the UNN at global level (HQ focal points) developed a guidance package on capacity gap assessments, building on REACH experience (for example in Nepal and Ghana) as well as on the tools of UN agencies, which was released in 2016. Ideally the gap assessment should be timed in such a way that the costed capacity development plan with short, medium and long-term actions can be integrated into the multi-sectoral nutrition action plan.

Development of guidance material and training of national staff

REACH facilitators manual states: "The overall goal of REACH is to build national capacity so as to strengthen national nutrition governance and management to improve nutrition among women and children under five years old. Ultimately, REACH outcomes are to be achieved by the national government with the support of UN partners. Facilitation is a means to this end, with the two techniques intersecting where capacity development of facilitation techniques occurs." Some statements in the manual suggest that facilitators will also be conducting training; advice is given to them to: "use robust training methodologies with appropriate pedagogy adapted to context and to the audience; take into account local languages; adopt medium-to long-term approaches (e.g. training, refresher courses, formative supervisions or others)".²³

Knowledge sharing

Knowledge sharing within countries may include as relevant: conducting annual or biannual events; organizing workshops or conferences in collaboration with other stakeholders; and documenting various REACH experiences in support of intercountry exchanges. Knowledge sharing across countries involves the participation of facilitators in conference calls with the UNN/REACH Secretariat to keep abreast of REACH developments in other countries and attending REACH annual gatherings and global SUN Movement gatherings.²⁴

¹⁸ The PPO was included under outcome 2 as deliverable 2.1.1 in the initial CIP

¹⁹ UNN for SUN/REACH Secretariat. 2016. Compendium of Actions for Nutrition

²⁰ REACH Secretariat. 2016. Scaling-up Nutrition Planning and Monitoring Tool (SUNPMT) Overview.

²¹ REACH Secretariat. Scaling-up Nutrition Planning and Monitoring Tool (SUNPMT) Terms of Reference.

²² REACH Secretariat/BCG. Scaling-up Nutrition Planning and Monitoring Tool (SUNPMT) Training Guide.

²³ Table 1 page 25 of REACH Facilitators Manual

²⁴ REACH. 2013. REACH Country Facilitator Manual (2nd Edition)

Joint UN Effectiveness

REACH support to the development of a UN joint strategy involves two steps: completion of a UN nutrition inventory and organizing and facilitating a strategic workshop.²⁵

The UN Nutrition Inventory compares the focus/concentration/magnitude and location of UN nutrition contributions mapping them against national nutrition priorities as a basis upon which to develop a UN vision/response.

Strategic workshops or retreats, which are organized, funded and facilitated by REACH aim at achieving the following: shared understanding of UN agencies current contributions to nutrition; agreement on key elements of a UN Nutrition Strategy/Agenda; agreement on roles and responsibilities across UN agencies for supporting the government nutrition agenda, including nutrition governance; agreement on key M&E indicators and processes; and next steps to move forward on deliverables.

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 $^{^{25}}$ REACH. 2015. REACH Guidance Package - Developing a UN Nutrition Inventory and a country level UN Nutrition Strategy/Agenda

Annex 3: Country-specific planned outputs and deliverables

Outputs and deliverables as planned in CIP Outputs and teliverables in annual work plans Outcome I Increased awareness and consensus of stakeholders of the nutrition situation I Multi-sector & multi-stakeholder stocktaking Nutrition analysis including situation analysis dashboard Stakeholder and nutrition action mapping exercise Validation and dissemination meeting Policy and Plan Overview 1.2 Consensus on Core Nutrition Actions (CNA) Technical assistance and facilitation of CNA prioritization 2015 Technical assistance and facilitation of CNA prioritization Technical assistance and facilitation of CNA prioritization Technical assistance and facilitation of CNA prioritization Technical assistance and facilitation of the Application of Pacilitation of traceting by intervention Technical assistance and facilitation of CNA prioritization of autorition champlons Technical assistance and facilitation of Strategy workshop for new government and strategy workshop for new government and strategy activities (advocacy workshop for new government and strategy activities (advocacy workshop for new government and strategy activities (advocacy	Burkina Faso			
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	Contribute to developing TOR for proposed nutrition coordination			
		2017		

Burkina Faso				
Outputs and deliverables as pla	nned in CIP	Outputs and deliverables in annual work plans		
Contribute to reinforcing multi-sect regional coordination capacity	oral coordination mechanism/	-		
Contribute to establishment of SUN	Networks	2015, 2016, 2017		
3.2 Capacity building				
Identity capacity building needs for	concerned sectors and levels	2015, 2016, 2017		
Develop costed capacity building pla	ın	2015, 2017		
3.3 Orientation and training materia	al			
Development of TORs to strengthen	capacity at the community level	2016		
Recruitment of one or more experts capacity development	to develop guides and carry out	2016		
Develop a training guide for stakeho	lders	2016		
Organize briefings in identified field	S	2016		
3.4 Knowledge sharing network				
Ensure dissemination of experience		2015, 2016, 2017		
Facilitate experience sharing between between countries	·	2015, 2016, 2017		
Facilitate case study documentation parties	2015, 2016, 2017			
Creation and implementation of a ı	2016, 2017			
Outcome 4 Increased effectives	ness and accountability			
4.1 Effectiveness - Implementation	of a multi-sectoral monitoring and eva	luation system and process		
Implement a M&E framework for th	e multi-sectoral action plan	2015, 2016		
Advocate for and support the integral sectoral M&E systems	ation of nutrition indicators in	2016, 2017		
Strengthen coordination mechanism monitoring	i's capacity for evaluation	2017		
4.2 Accountability: results dissemin	ated to all involved stakeholders			
Support development of coverage da impact indicators at the national, re levels		2016, 2017		
Support a performance review of nu	trition indicators			
4.3 Joint UN effectiveness				
Support establishment of UNN with	2015, 2017 broken into 3 activities: sharing UN agency nutrition action inventory results; finalisation and reproduction of the shared agenda; development of 2017 work plan			
Support establishment and function nutrition on EPNU meeting agenda	2015, 2016, 2017			
Support the development of a UN jo	int strategy on nutrition	2015, 2016, 2017		
REACH as service provider	Connecting countries with specialised service providers	REACH as facilitator of the process		

Haiti					
Outputs and deliverables as planned in CIP	Outputs and deliverables in annual work plans				
Outcome 1 Increased awareness and consensus of stakeholders of t	he nutrition situation				
1.1 Multi-sector & multi-stakeholder stocktaking					
Multi-sectoral nutrition overview	√				
Stakeholder and nutrition action mapping 1.2 Consensus of Core Nutrition Actions (CNA)	V				
Facilitate prioritization of CNAs	✓				
1.3 Cost-Benefit Analysis: Investment Case (IC)	Only in 2016				
Facilitate integration of IC recommendations e.g. in advocacy strategy	, and the second				
1.4 National Advocacy and communication					
Develop strategy Identify dissemination opportunities	In 2016 & 2017				
Help identify nutrition champions					
Outcome 2 Strengthened national policies and programmes					
2.1 Incorporation of nutrition in Government and UN Strategy	T 1				
Review of existing policies	In 2015 only				
Leverage opportunities to integrate nutrition in government policies & strategies	In 2015 only				
2.2 Review/update of multi-sector national nutrition policy/strategy/action Plan	In 2016 and 2017				
Identify opportunities to align nutrition and FS strategies					
Support development of common results framework-CRF					
2.3 CNA uptake in sectoral annual work plans					
Advocate for nomination of nutrition focal points	In 2015 only				
Advocate for CNA integration in sector annual plans					
2.4 Sub-national CNA Uptake Analyse decentralized plans					
Advocate for CNA integration into decentralized plans					
Outcome 3 Increased human and institutional capacity					
3.1 Coordination capacity	Maintained in 2015 and then replaced by:				
Analyse existing consultative frameworks of at national and department level Support identification/creation of an overall consultative framework for the	"Under the leadership of the REACH CC, support the coordination of sectors				
operationalization of CRF	related to nutrition through existing				
Revise/draft TOR for proposed nutrition coordination mechanisms	mechanisms that bring together key sectors and partners"				
Promote and support establishment of other SUN networks	-				
3.2 Capacity development Undertake functional competencies capacity gap assessment for different sectors					
Develop costed capacity development plan					
3.3 Guidance material and training					
Develop capacity development training at national and departmental level					
Train focal points and key stakeholders on nutrition governance Develop training material on nutrition governance and management targeting					
stakeholders at national and departmental level					
3.4 Establishment of a knowledge-sharing network	In 2016 and 2017				
Ensure dissemination of experiences/studies/research and facilitate documentation of case studies on best practices					
Facilitate exchange on experiences/best practices					
Outcome 4 Increased effectiveness and accountability					
4.1 Effectiveness/Implementation tracking					
Finalize M&E framework for CRF	In code only				
Identify existing information systems to obtain the necessary data about CNAs Promote/support the integration of indicators on CNAs in existing information	In 2015 only				
systems					
Define dashboard to reinforce information sharing to monitor implementation and					
facilitate decision-making Strengthen capacity of coordination mechanism to compile and analyse data					
4.2 Accountability					
Support development of coverage dashboard					
Support a performance review of nutrition indicators					
4.3 Joint UN effectiveness					
Integrate nutrition as a cross cutting theme in Haiti transition plan	√				
Support establishment and functioning of the UN Network	√				
Support the development of a UN joint strategy on nutrition Connecting countries with REACH as facilitator of the	Not retained				
REACH as service provider specialised service providers process					

Mali					
Outputs	State of completion at 30 June 2014	Planned from July 2014 - 2017			
Outcome 1					
Multi-sectoral Nutrition Overview (MNO)	✓				
Stakeholder and Nutrition Action Mapping	Partial (2 regions)	2016, 2017			
Policy and Plan Overview (PPO)	X	2016, 2017			
Consensus on Core Nutrition Actions (CNA)	Partial	2014, 2016			
Cost-Benefit Analysis: Investment Case	✓	2015, 2016 (roundtable)			
National advocacy and communication strategy	x (only comm. plan)	2016 (implementation of comm. plan) 2017 (national forum)			
Outcome 2					
Incorporation of nutrition in Government and UN Strategy	CSCRP 2012-2017 PNUAD 2008-2012	2014, 2016			
Review/update of multi-sector national nutrition policy/strategy/action plan	✓	2014, 2015 (dissemination) 2016 (support to PNSAN development & action plan mid-term review MTR) 2017 (implement MTR recommendations.)			
Costing of action plan	✓				
CNA uptake in sectoral annual work plans	✓	2014, 2015, 2016			
Sub-national CNA Uptake	X	2014, 2015, 2016			
Outcome 3					
Capacity gap assessment and elaboration of a	X	2015, 2016			
capacity development plan Strengthening of institutional and human					
capacity	On-going	2014, 2015, 2016, 2017			
Development of guidance material and training of national staff	X	2015, 2016, 2017			
Establishment of a knowledge-sharing network	X	2014 (exchange visit) 2014, 2015, 2016, 2017 (participation. in international meetings)			
Outcome 4					
Implementation tracking	X	2014, 2015, 2016 (establish follow- up/M&E mechanism) 2016, 2017 (establish information system)			
Financial tracking	X				
Coverage dashboard	X	Part of mapping			
UN Network	X	2017			
UN joint programming	X	2017			
UN Nutrition Strategy	X	2015 (UN retreat) 2016, 2017 (inventory)			

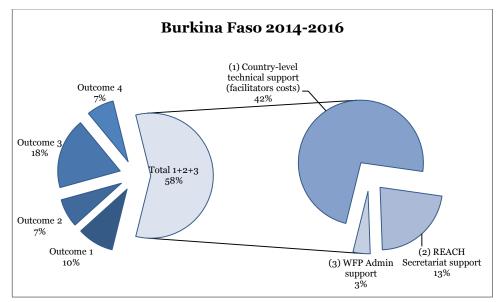
Myanmar	
Outputs and deliverables as planned in CIP	Outputs and deliverables
Outcome 1 Increased awareness and consensus of stakeholders of t	in annual work plans he nutrition situation
1.1 Multi-sector & multi-stakeholder stocktaking	
Multi-sectoral nutrition overview*	✓
Stakeholder and nutrition action mapping*	✓
1.2 Consensus of Core Nutrition Actions (CNA)	
Facilitate prioritization of CNAs* 1.3 Cost-Benefit Analysis: Investment Case (IC)	√
Facilitate integration of IC recommendations e.g. in advocacy strategy	✓
1.4 National Advocacy and communication	
Develop strategy Develop nutrition advocacy brief*	√
Help identify nutrition champions	2017 Work Plan: Support NNC for conducting sessions on nutrition during parliament sessions. Develop key talking points to lead into a more collaborative Common Narrative by the third quarter of 2017
Outcome 2 Strengthened national policies and programmes	
2.1 Incorporation of nutrition in Government and UN Strategy Review of existing policies*	✓
Leverage opportunities to integrate nutrition in government policies & strategies	✓
2.2 Review/update of multi-sector national nutrition policy/strategy/action	✓
Plan Provide support to development of a National Plan of Action for Food and Nutrition Security (MNAPFNS) for 2016-2025* Identify opportunities to align nutrition and FS strategies*	
Support development of common results framework-CRF/Support Government cost of action plan as requested, around sectoral plans aligned with MNAPFNS*	✓
2.3 CNA uptake in sectoral annual work plans Advocate for nomination of nutrition focal points/tailored to MNAPFNS* Advocate for CNA integration in sector annual plans*	√
2.4 Sub-national CNA Uptake Analyse decentralized plans	
Advocate for CNA integration into decentralized plans Outcome 3 Increased human and institutional capacity for multi-se	ectoral nutrition governance
3.1 Coordination capacity Analyse existing consultative frameworks of at national and department level/Analyse existing coordination mechanisms within relevant sectors at national and sub-regional levels and provide support to MNAPFNS to make decision*	
Support identification/creation of an overall consultative framework for the operationalization of CRF/Support the process of operationalization of the action plan on food and nutrition Revise/draft TOR for proposed nutrition coordination mechanisms* Promote and support establishment of other SUN networks (Lead agency to the company of the company	V
UNICEF/SUN Coordinator/UNICEF Consultant)* 3.2 Capacity development Undertake functional competencies capacity gap assessment for different sectors Develop costed capacity development plan	Considered Unlikely
3.3 Guidance material and training Develop capacity development training at national and departmental level Train focal points and key stakeholders on nutrition governance Develop training material on nutrition governance and management targeting stakeholders at national and departmental level	
3.4 Establishment of a knowledge-sharing network Ensure dissemination of experiences/studies/research and facilitate documentation of case studies on best practices Facilitate exchange on experiences/best practices	2017 Work Plan: high-level dissemination meeting for launching the Nutrition Stocktaking package in June
Outcome 4 Increased effectiveness and accountability	
4.1 Effectiveness Finalize M&E framework for CRF Identify existing information systems to obtain the necessary data about CNAs* Promote/support the integration of indicators on CNAs in existing information systems* Define dashboard to reinforce information sharing to monitor implementation and facilitate decision-making*	

Myanmar					
Outputs and deliverable	Outputs and deliverables in annual work plans				
Strengthen capacity of co					
4.2 Accountability					
Support development of c	overage dashboard		Part of stocktaking		
Support a performance re					
4.3 Joint UN effectiveness Integrate nutrition into UNRC's office* Support establishment an for nutrition to include U	→				
11	of a UN joint strategy on nutriti				
* To indicate those activities identified Colour coding	ied as priority in the revised CIP. Bl	ue and italic: rephrasing of a	ctivity in revised CIP		
REACH as service provider	Connecting countries with specialised service providers	REACH as facilitator of the process	Not retained or considered not feasible		

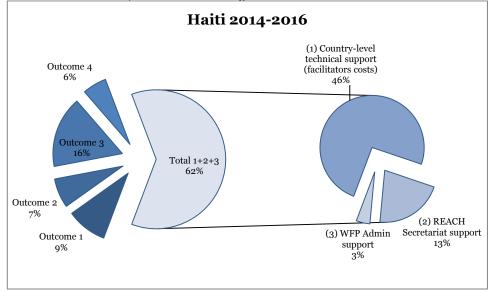
Senegal	
Outputs and deliverables as planned in CIP	Outputs and deliverables in annual work plans
Outcome 1 Increased awareness and consensus of stakeholders of the	nutrition situation
1.1 Multi-sector & multi-stakeholder stocktaking	
Multi-sectoral nutrition overview	2015
Stakeholder and nutrition action mapping	2015, 2016, 2017
Organize a debriefing meeting and disseminate results	2015
1.2 Consensus of Core Nutrition Actions (CNA)	
Technical assistance and facilitation of CNA prioritization	2015
Facilitation of targeting by intervention	2015
1.3 Cost-benefit analysis	
Not included in the CIP	
1.4 Joint Advocacy Strategy	
Development of a National Advocacy and Communication Strategy	2015, 2016
Support the organization of a round table/donors event	2017 Additional activity
Identify opportunities for disseminating messages Advocacy for Nouvelle Alliance pour la Sécurité Alimentaire et Nutritionnelle (NASAN, New Alliance for Food and Nutrition Security) to be more nutrition-	2015, 2016 2015, 2016
sensitive Supporter identification of nutrition champions	2015, 2016
Facilitate implementation of the communication strategy	2015, 2016, 2017 Additional activity
Outcome 2 Strengthened national policies and programmes	Additional activity
2.1 Integration of nutrition in government and United Nations strategies	
Review of policy and action plans	2015, 2016
Identify opportunities to integrate nutrition into Government framework documents	2015, 2016, 2017
Leverage opportunities to integrate nutrition	2015, 2016, 2017
Integration of nutrition as a transversal question in the UNDAF 2017-2021	2015, 2016, 2017 2015, 2016, 2017 Additional activity
2.2 Review/update of multi-sector national nutrition policy/strategy/action plan	Additional activity
Support the review of the <i>Lettre Politique de Nutrition</i>	2015
Support the review of the Lettre Foldique de Nati ition Support the development of multi-sectoral action plan	2015, 2016, 2017
Support the costing of the multi-sectoral action plan	2013, 2010, 2017
2.3 CNA integration into the annual work plans of ministries/sectors concerned	
Support identification (elaboration of TOR) of focal points	2015, 2016, 2017
Integration of activities in sectoral work plans	2015, 2016
2.4 CNA uptake at the regional and sub-regional levels	2013, 2010
Analysis of regional and departmental development plans	2015, 2017
Integration and/or implementation of CNA at the decentralized level	2015, 2017
Outcome 3 Increased human and institutional capacity	2013, 2017
3.1 Coordination capacity	
Analyse coordination mechanisms at the decentralized level	2015, 2016, 2017
Identify needs in human and institutional capacity building	2015, 2016
Develop a plan to build functional capacity	2015, 2016
Strengthening capacity of consultation/coordination frameworks	
Contribute to the establishment of SUN networks Develop a note on the articulation of SUN, REACH, <i>Alliance Globale pour la</i>	2015, 2016, 2017 2015, 2016
Résilience (AGIR, Global Alliance for Resilience) and NASAN	===0, ====
Networking between platforms (SUN, AGIR, NASAN) 3.2 Capacity building	2015, 2016, 2017
Costing of capacity building based on the results of the capacity gap assessment	2015, 2016
Training of trainers on SUNPMT	2016, 2017
Training at sub-regional level	Additional activity 2016, 2017
3.3 Orientation and training material	Additional activity
TORs for capacity building	2015, 2016
A STANCE OF CONTRACT CONTRACTOR	_010, _010

Senegal				
Outputs and deliverables as planned in CIP	Outputs and deliverables in annual work plans			
Develop a briefing guide for the training of target actors	2015, 2016			
Briefings on the areas identified in the capacity gap assessment	2015, 2016			
3.4 Knowledge sharing network				
Ensure dissemination of REACH tools, experiences and studies	2015			
Facilitate experience sharing between country stakeholders and between countries	2015, 2016, 2017			
Facilitate case study documentation	2015			
Establish links between websites of different sectors	2015, 2016			
Outcome 4 Increased effectiveness and accountability				
4.1 Effectiveness - Implementation of a multi-sectoral monitoring and evaluation	system and process			
Implement an M&E framework for the multi-sectoral action plan	2015			
Advocate for and support the integration of nutrition indicators in sectoral M&E systems	2015			
Strengthen coordination mechanism's capacity for evaluation monitoring	2015			
4.2 Accountability: results disseminated to all involved stakeholders				
Develop a dashboard to monitor coverage and impact	2015			
Support a review of performance of nutrition indicators	2015			
4.3 Joint UN effectiveness				
Integrate nutrition in UNDAF 2017-2021	2015, 2016, 2017			
Support the establishment of UNN	2015			
Assist the UNN by putting nutrition on the agenda of meetings	2015, 2016			
Support the development of a UN joint strategy on nutrition	2015, 2016			
REACH as service provider Connecting countries with specialised service providers REACH as facilitator of the process	Not retained or considered not feasible			

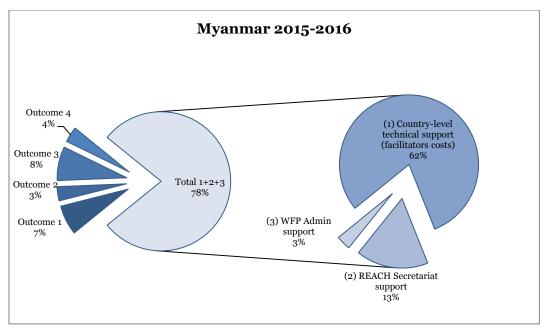
Annex 4: Breakdown of planned budget by country per respective CIP



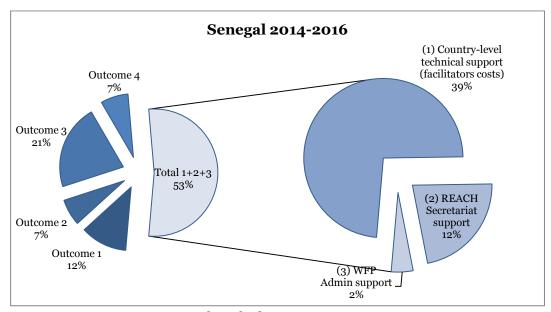
Source: REACH. 2014. Burkina CIP Budget



Source: REACH. 2014. Haiti CIP budget



Source: REACH. 2015. Myanmar CIP budget



Source: REACH. 2014. Senegal CIP budget

Annex 5: Evaluation matrix

Key Question	Sub-question	Measure /indicator	Source of information	Data collection Methods	Data analysis methods
		Q1. Performance at the co	untry level		
effective has REACH been in achieving intended	made in delivering outputs and achieving REACH's four outcomes: a) Increased awareness and consensus b) Strengthened national policies and programmes c) Increased human and	a) Stocktaking exercise; consensus on CNAs; crossbenefit analysis; joint advocacy b) Nutrition in government & UN strategy; multi-sector national nutrition action plan; sector/CNA update; sub-national CNA update c) Capacity gap analysis & planning; capacity development; guidance materials & training d) Multi-sector M&E accountability; joint UN effectiveness	REACH Secretariat REACH CC UNN Chairs ²⁶ REACH facilitators UN agencies nutrition focal points Sector ministries (members of national multi-stakeholder platforms) CSO alliance (Chair and co-chair) Donor network (Chair, co-chair) and GAC Document review REACH documents and data (CIP, annual work plans, baseline and endline data; meetings and workshop reports) National policy and strategy	Semi-structured individual interviews Document review: systematic analysis of different types documents (REACH, Government) In country debriefings	different methods and from different

REACH Evaluation Report

²⁶ UNN Chair may be the representative of one of the four UN REACH agencies (hence also interviewed as member of the Country CC) but this is not always the case

Key Question	Sub-question	Measure /indicator	Source of information	Data collection Methods	Data analysis methods
Q1.2 Equity: to what extent have REACH outputs and outcomes addressed equity considerations, including gender equity?	outputs and outcomes moving towards achieving intended impacts on women and children? 1.2.3 Did REACH address nutrition-related equity/gender needs and gaps? If yes how and if not, what could/should it have done?	Evidence of REACH contributing to: integration of gender equality/women's empowerment in relevant sector policies and strategies; and to analysis of relevant indicators with a gender perspective. Evidence of REACH advocacy for women to be represented in the different coordination mechanisms at all levels; and advocacy for gender sensitive messages disseminated by the different partners/channels Evidence of prioritization of women and children under 5 (for example in CNAs and multisector nutrition policies) Stakeholders' perceptions about REACH actual/potential contribution to nutrition-related equity/gender needs and gaps	Stakeholders interviews REACH Secretariat REACH CC REACH facilitators UN agencies nutrition focal points Sector ministries (members of national multi-stakeholder platforms) Document review REACH documents and data (CIP, annual work plans, mission reports) National policy and strategy documents	Semi-structured individual interviews Document review: systematic analysis of different types documents (REACH, Government) In country debriefings	Triangulation of information obtained through different methods and from different sources Validation of preliminary findings through debriefings Comparing countries case studies findings
Q1.3 Efficiency: to what extent were resources/inputs (such as funds, expertise, time, etc.) used optimally to achieve intended outputs?	planned and used in relation to intended outputs? 1.3.2 Were REACH administrative/management	Rate of budgetary implementation Compliance of expenditures with approved budget plans Timeliness of funds requisition and release Timeliness of delivered outputs	Stakeholders interviews REACH Secretariat REACH CC REACH facilitators UN agencies nutrition focal points Sector ministries (members of national multi-stakeholder platforms) Document review Annual Progress Reports Expenditure tracking sheets	Semi-structured individual interviews Collecting and analysing secondary information from existing databases In country debriefings	Triangulation of information obtained through different methods and from different sources Validation of preliminary findings through debriefings Comparing countries case studies findings
		Q2 Contributing/Explanato	ory Factors		

Key Question	Sub-question	Measure /indicator	Source of information	Data collection Methods	Data analysis methods
operational and policy environments, capacity	implementation plans negatively or positively affected by exogenous factors? And if so which? 2.1.2 What has led to increased success, what was missing that	implementation of planned outputs, such as: political stability; policy environment; climatic hazards or man-made disasters; technical and human resources capacity of relevant government entities Awareness/knowledge/percepti ons of internal and external stakeholders of REACH mandate, facilitators role and work plan Positive and negative factors that affected adherence to	REACH Secretariat REACH CC REACH facilitators UN agencies nutrition focal points Sector ministries (members of national multi-stakeholder platforms) Document review Country sector analysis reports/nutrition profiles from different sources Minutes of multi-stakeholders meetings	Semi-structured individual interviews Document review: systematic analysis of different types documents In country debriefings	Triangulation of information obtained through different methods and from different sources Validation of preliminary findings through debriefings Comparing countries case studies findings
		negative (intentional or not): placement arrangements, funding mechanisms,	REACH CC	Semi-structured individual interviews In country debriefings	Triangulation of information obtained through different methods and from different sources Validation of preliminary findings through debriefings Comparing countries case studies findings
partners provide the necessary commitment, agreement and actions to	actions? 2.3.2 How did partners'	dialogue and joint actions Levels of commitment amongst partners (attendance at meetings, interactions, evidence of joint working/ joint	Stakeholders interviews REACH SC REACH Secretariat REACH CC UNN Chairs Regional nutrition advisors REACH facilitators	Semi-structured individual interviews In country debriefings	Triangulation of information obtained through different methods and from different sources Validation of preliminary findings through

Key Question	Sub-question	Measure /indicator	Source of information	Data collection Methods	Data analysis methods
	2.3.3 Where was partners' involvement most successful, where least and why?	Knowledge and perceptions of REACH amongst external partners Type and regularity of interactions between REACH facilitators, SUN Focal point and SUN networks	points SUN focal point Sector ministries (members of national multi-stakeholder		debriefings Comparing countries case studies findings
		Q3. Sustainabilit	y		
the results achieved and	3.1.1 Were REACH outputs officially endorsed by relevant national entities and national resources (human and financial) made available to sustain them? 3.1.2 Where is sustainability most likely, where least and why?	Adequacy of planned outputs vis-à-vis national priorities and identified gaps Official endorsement of REACH outputs by relevant national entities REACH Transition plan planned or in progress Evidence (steps taken) for uptake of REACH functions and tools into country nutrition governance processes Evidence (steps taken) for phasing-over UN coordination-related REACH functions to the UN Network in-country (clearly defined priorities, budgets and responsibilities	Stakeholders interviews REACH SC REACH Secretariat REACH CC UNN Chairs Regional nutrition advisors REACH facilitators UN agencies nutrition focal points SUN focal point Sector ministries (members of national multi-stakeholder platforms) CSO alliance (Chair and co-chair) Donor network (Chair, co-chair) and GAC Document review Transition plan, minutes of meetings	Semi-structured individual interviews Document review In country debriefings	Triangulation of information obtained through different methods and from different sources Validation of preliminary findings through debriefings Comparing countries case studies findings
REACH contributing to increased national	3.2.1 Did REACH contribute to increased national ownership and leadership in multi-sector governance and coordination?	REACH facilitators capacities to mobilize/facilitate/coach and	Stakeholders interviews REACH Secretariat REACH CC UNN Chairs	Semi-structured individual interviews Document review In country	Triangulation of information obtained through different methods

Key Question	Sub-question	Measure /indicator	Source of information	Data collection Methods	Data analysis methods
leadership in multi- sectoral governance and coordination?	ownership and leadership most enhanced, where least and why?	methodologies Status of streamlining of REACH analytical tools and methodologies into nutrition governance processes REACH contribution to positioning of nutrition in the national development agenda REACH contribution to the	points SUN focal point Sector ministries (members of national multi-stakeholder platforms) CSO alliance (Chair and co-chair) Donor network (Chair, co-chair) and GAC	debriefings	and from different sources Validation of preliminary findings through debriefings Comparing countries case studies findings

Annex 6: List of people interviewed

Organisation	Name	Position/Title				
Organisation	Global level	1 osition/ fitte				
		Global Coordinator				
	Nancy WALTERS					
UNN/REACH	Nicolas BIDAULT	Deputy Global Coordinator				
Secretariat	Tania GOOSSENS	Programme Officer				
	Christine WENZEL	M&E Consultant				
SUN Movement	Fanny GRANCHAMP	Policy Adviser				
Secretariat	Thahira MUSTAFA	Policy Adviser				
GAC	Isabelle LAROCHE	Senior Programme Analyst, Nutrition				
	Countries					
	Burkina Faso					
	Internal Stakehold					
UNN/REACH Burkina	Maimouna DOUDOU	International Facilitator				
Faso	Ousmane OUEDRAOGO	National Facilitator				
Members UNN/REACH	CC					
WFP	Jean-Charles DEI	WFP Country Director				
FAO	Aristide ONGONE OBAME	FAO representative				
WHO	Alimata Jeanne DIARRA- NAMA	WHO representative/Chair UNN				
UNICEF	Anne VINCENT	UNICEF representative/Vice- Chair UNN				
Nutrition Focal Points U	N Agencies					
FAO	Prosper SAWADOGO	Programme Officer Nutrition				
WFP	Olga NINON	Programme Officer Nutrition				
WHO	Boubacar SIDIBÉ	Programme Officer Neglected Tropical Diseases				
UNICEF	Denis GARNIER	Programme Officer Nutrition				
GAC						
Canadian Embassy	Mathieu RIOUX	First Secretary (Development)				
	External Stakehold	ers				
SUN Focal Point and SU						
SUN Focal Point	Bertine OUARO DABIRE	Director Nutrition				
RESONUT (Civil	Hermann GOUMBRI	Advocacy Officer ACF				
Society)						
REPASEN	Hanarahla CNOUMOU	Coordinator (DEDACEN)				
Parliamentarian Network	Honorable GNOUMOU	Coordinator (REPASEN)				
RAPNUT (Private						
Sector)	Diéudonné Alain HIEN	President RAPNUT				
Donor Network (EU)	Fanta OUEDRAOGO	Project Manager				
Ministries and Coordination Entities						
Ministry of Water and Sanitation	Anissatou OUEDRAOGO	Officer, Hygiene and Sanitation Directorate				
Food Security	Benedicta AKOTIONGO	Executive Secretary				
SP CNPS	Karime GANEMTORE	Director Safety Net Monitoring				

Organisation	Name	Position/Title							
	Damassi INNIOCENT	Head of Health, Hygiene and							
Ministry of Education	Bamouni INNOCENT	Nutrition Section							
Other									
WHO	Ferima COULIBAL ZERBO	Nutrition Focal Point, WHO Regional Office							
	Haiti								
	Internal Stakehold	ers							
	Agnes SOLANO	International Facilitator							
UNN/REACH Haiti	Marie-Mona ALEXIS	National Facilitator							
Members UNN/REACH		Tvational Facilitator							
FAO	Nathanael HISHAMUNDA	Country Poprogentative							
WFP	Ronald TRAN BA HUY	Country Representative Country Director							
UNICEF	Marc VINCENT	Country Representative							
Nutrition Focal Points U	I.	Country Representative							
		Project Officer/Food Security and							
FAO	Kokou AMOUZOU	Nutrition Governance							
UNICEF	Dominique BRUNET	Nutrition Specialist							
WFP	Rose Myriam ORIGENE	National Nutrition Officer							
IFAD	Huguenel ALEZI	Consultant							
GAC									
Canadian Embassy	Marie-Eve CASTONGUAY	First Secretary							
	External Stakehold	ers							
SUN Focal Point and SU	N Networks	1							
SUN Focal Point	Dr Joseline MARHONE	SUN Focal Point/Director Nutrition MSPP							
ACF	Ruth CLIMAT	Advocacy Officer							
Ministries and Coordina	Ministries and Coordination Entities								
G	Louis Naud PIERRE	General Coordinator							
Conseil de Développement Economique et Social	Eric PAUL	Responsible for Coordination and Harmonisation of Sectoral Policies							
1	Jean Ronny MERISIER	Officer							
CNSA	Harmel CAZEAU	Coordinator							
Donors									
	Massimo SCALORBI	Chief of Operations							
EU	Ambroise MAZAL	Rural Development, Food Security and Environment Officer							
Others									
ОСНА	Nadege Nodji MBAIRAROUA	Chief Field Coordination							
Mali									
Internal Stakeholders									
IININI /DE A CII NA 1'	Souleymane DIALLO	International							
UNN/REACH Mali	Amadou FOFANA	National Facilitator							
Members UNN/REACH									
FAO	Fatouma SEID	Representative							
		Representative							
WFP	Silvia CARUSO	Country Director							

Organisation	Name	Position/Title						
UNICEF	Fran EQUIZA	Representative						
Nutrition Focal Points U		Representative						
FAO	Abdoukaye KOSSIBO	Nutrition Focal Point						
WFP	Kamayera FAINKE	Nutrition Focal Point Nutrition Focal Point						
WFF	Kalliayera FAINKE	Officer in Charge Neglected						
WHO	Boubacar SIDIBE	Diseases						
UNICEF	Debora DIDIO	M&E Specialist (Nutrition)						
GAC	Debota Dibio	M&E Specialist (Nutrition)						
GAC	Dolahin a TADDIE	Coord Coords To Development						
	Delphine TARDIF	Second Secretary Development						
Canadian Embassy	Zheng AHANG	Deputy Director, Children and Youth						
	Richard MANIRABONA	First Secretary Development						
	Amadou TALL	Project Officer Education						
	External Stakehol	ders						
SUN Focal Point and SU	N Networks							
	Massaman SINABA	Programme Officer						
	Ousmane TRAORE	Executive Director						
	Fabou KEÏTA	Executive Director						
	Djessou DOUMBIA	Project Coordinator						
	Anthioumane BARADJI	President						
Civil Society Network	Issouf TRAORE	Health/Nutrition Officer						
	Djaffra TRAORE	,						
	Mody KEÏTA	Advocacy Officer WASH Officer						
	Magbou BERRAAMBO	Nurition Coordinator						
	Cheikh A. DIARRA	Programme Assistant						
	Abdoulaye SANGHO	Coordinator Misola						
	Issa Sidiki SOUMARO	Director Sogrexmali						
Private Sector Network	Selly WANE	President Cofetprol						
	Aïssata MAÏGA	Monitoring Officer Misola						
School of Medicine								
(Master Nutrition)	Akory Ag IKNANE	Responsible for Master Nutrition						
Ministries and Coordinate	tion Entities							
	Modibo DIARRA	Nutrition Advisor						
	Seybou GUINDO	Chief Nutrition Division						
Ministry of Health	Bakary DIARRA	Secretary General						
	Mama KOUMARÉ	National Director Health						
	Djibril BAGAYOKO	SUN Focal Point/Head of Cell						
Coordination Cell	Sylvestre TOGO	M&E Officer						
Coordination Cen	Marcella KEÏTA	Planning Officer						
Ministry of Education	Nene Dickel NDAW	School Canteens Officer						
Others	TVEHE DIERCITYDITY	Benoof editeens officer						
		Project Specialist Nutrition-						
USAID	Fatimata OUATTARA	WASH						
EU and ECHO	Celine LHOSTE	Nutrition Adviser						
	Myanmar							
	Internal Stakehol	ders						
UNN/REACH	Sansan MYINT	National Facilitator						
Myanmar	Mary MANANDHAR	Previous International Facilitator						
Members UNN/REACH	Members UNN/REACH CC and other Staff							

Organisation	Name	Position/Title					
0	Xiaojie Fan	Country Representative					
	Tint KHINE	Senior Programme Coordinator					
FAO	Aye Aye KHAINE	National Nutrition Consultant					
		Monitoring and Evaluation					
	Aye Mya MOE	Officer					
	Janet E. JACKSON	Country Representative					
UNFPA	Hla Hla AYE	Assistant Representative					
	Yu Myat MUN	Programme Analyst					
UNICEF	Paul EDWARDS	Deputy Representative					
	Kyaw Win SEIN	Officer					
WFP	Domenico SCALPELLI	Country Director					
WHO	Stephan Paul JOST	Country Representative					
Nutrition Focal Points U							
UNICEF	Hedy IP	Nutrition Specialist					
WFP	Sabah BARIGOU	Head of Nutrition					
WHO	Myo PAING	National Professional Officer					
GAC							
Canadian Embassy	Aoife GIBBONS	Counsellor (Head of Development					
Cumudian Empussy		Cooperation) and Vice-Consul					
Ministria and Caralina	External Stakeholo	ders					
Ministries and Coordina		Director (and CUN Constanist)					
NING/MOUG	May Khin THAN Lwin Mor HLAING	Director (and SUN Secretariat) Assistant Director					
NNC/MOHS	Ko Ko ZAW	Medical Officer					
	NO NO ZAVV	Staff Officer/ Focal point					
MOSWRR	Ohnmar KHAING	nutrition					
MOALI	Lin Lin THHI	Deputy Director Planning and Statistics					
	May Win SHWE	Deputy Director Livestock & Breeding					
MOALI	May Thandar WINT	Deputy Director Fisheries					
NOTE	Saw Mya LINN	Officer Department of Fisheries/ Focal Point nutrition					
Donors		·					
EU	Claudia ANTONELLI	Food Security and Livelihoods Sector					
World Bank	Hnin Hnin PYNE	Senior Health and Nutrition Advisor					
Civil Society							
SCI	Soe Nyi Nyi	Nutrition Advocacy Advisor					
Others							
MOHS	Aye THWIN	Consultant/Advisor to MOHS					
LIFT/UNOPS	Maurice SCHILL	Programme Coordinator					
	Senegal						
Internal Stakeholders							
	Sophie COWPPLI-BONY	International Facilitator					
UNN/REACH Senegal	Aida GADIAGA	National Facilitator					
Members UNN/REACH	CC						
FAO	Reda LEBTAHI	Country Representative ad interim					

Organisation	Name	Position/Title		
WHO	Deo NSHIMIRIMANA	-		
WFP		Country Representative		
WFF	Guy ADOUA	Country Director		
UNICEF	Laylee MOSHIRI	Country Representative		
Natairi Faral Dainta II	Georges FOM AMEH	Chief Child Survival Section		
Nutrition Focal Points U		N. I. T. I. D. I. P. C.		
FAO	Komlan KWADJODE	Nutrition Focal Point FAO		
WHO	Eugénie Siga NIANE	Nutrition Focal Point WHO		
Regional Bureaux	1			
UNICEF Regional	Noel ZAGRÉ	Regional Nutrition Advisor		
Bureau				
GAC				
Canadian Embassy	Julie DESLOGES	Technical Advisor		
Canadian Empassy	Aminata NDIAYE COLY	Nutrition Advisor		
	External Stakehold			
SUN Focal Point and SU	N Networks			
		SUN Focal Point/ Coordinator		
CLM	Abdoulaye KA	CLM		
	Ndèye Khady TOURE	Micronutrients Adviser		
		SUN CS Platform Coordinator		
	Seydou NDIAYE	Réseau Africain Pour le Droit à		
	Scyddd NDIATE	l'Alimentation (African Network for		
		the Right to Nutrition)		
		SUN CS Platform General Secretary		
	Abdou DIOUF	and Executive Secretary, Eau, Vie		
		Environnement (EVE, Water, Life, Environment)		
G' '1 G ' '		Focal Point/Association Sénégalaise		
Civil Society	Cheikh Moussa CAMARA	des Amis de la Nature (Senegalese		
		Friends of Nature Association)		
		SUN CS Platform Secretary/Focal		
	Cheikh Pathé FALL	Point, Eau, Vie Environnement (EVE,		
		Water, Life, Environment)		
		Action Humaine pour le Développement Intégré au Sénégal		
	Mor NDIAYE	(Humanitarian Action for Integrated		
		Development in Senegal)		
Ministries and Coordina	tion Entities	1 0 7		
		Head of Food and Nutrition		
Ministry of Health	Maty Diagne CAMARA	Division/Focal Point		
Ministry of Education	Fatou Sabelle DIOP	DCMS/ Focal Point		
Ministry of Assigniture	Fatou Goumbo GUEYE	Focal Point		
Ministry of Agriculture	Mamadou Laoune DIA	Technical Assistant PROACT		
		Cellule Etude et Evaluation (Study		
SE/CNSA	Gueno SECK	and Evaluation Unit) and Cellule du		
22/ 61/211		Cadre Harmonisé (Harmonized		
Others		Framework Unit		
	Menno MULDER-			
World Bank (Skype)	SIBANDA	Principal Nutrition Specialist Consultant		
	Christophe BREYNE			
FAO PROACT	Omar DIOUF	Coordinator		
	Omai Diour	Coordinator		

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Annex 8: Additional information on the evaluation methodology

Country visits and stakeholders interviewed

1. During the inception phase (April-May 2017), the UNN/REACH Global Coordinator sent an email to REACH Country Committees (CCs) and REACH facilitators in each of the five countries to introduce the evaluation team (ET) members, confirm the dates of country visits and request their support in preparation of the visits. ET members followed up with individual Skype discussions with the facilitators to introduce themselves and discuss and agree on the list of stakeholders to be interviewed (based on the list drawn in the inception report). Mission schedules were finalized (following a template form prepared by the ET) prior to arrival of team members in the countries: all stakeholders had been contacted and only few appointments were yet to be confirmed. Overall, country visits proceeded as planned.

Data collection tools

- 2. During the inception phase, the ET produced two stakeholder interview guides (one for internal stakeholders and one for external stakeholders) in light of differences in their respective roles and degree of engagement with REACH. As there are also differences within the internal and external stakeholders' categories in terms of the degree and nature of their interactions with REACH facilitators, the ET produced an aide-mémoire organized along the key evaluation questions and sub-questions as per the evaluation matrix in which it further clarified the way in which topics would be discussed with each stakeholder.
- 3. As mentioned in the inception report, these tools were to be reviewed if necessary based on their testing in the first country visit to Senegal done jointly by both team members. During that visit, the diversity among stakeholders in terms of their interest in, knowledge about and interactions with REACH was confirmed and was even more the case than anticipated. For example, newly appointed nutrition focal points had not yet a good understanding of REACH outputs and deliverables particularly those produced prior to their appointment; and the duration of their interactions with REACH facilitators was too short to be able to answer all questions or to provide comprehensive answers. In contrast, some external stakeholders had very good knowledge of REACH (whether at the global level, or from other countries or in Senegal itself) and provided wide-ranging information that went beyond the initial interview guide. The ET realized that the formulation of questions would need to be adapted on a case-by-case basis, taking into account the extent of interviewees' interaction with REACH. There was thus no added value of having two interview guides. More than two interview guides would have been needed to capture all the different possible scenarios. As this option was not feasible, the ET decided to follow one interview guide based on the evaluation matrix, adapting the way questions would be approached and extent of detail being sought on a case-by-case basis. The aide-mémoire describes differences in the way questions can be asked to different stakeholders. The interview guide and aidemémoire are presented at the end of this annex.
- 4. The ET had foreseen that Focus Group Discussions might be organized. There was only one instance where five people joined an interview (Civil Society Network) in Senegal. The same interview guide was used.

Interview guide

Background information on interviewee (function and length in current position probing the extent of their interaction with REACH to guide the extent of details to be sought under each question)

Key Question/Probing Sub-questions if needed

(Seek opinion about lessons learned and good practices as relevant)

Q1. Performance at the country level

Q1.1 Effectiveness: how effective has REACH been in achieving intended outcomes (as per respective CIP and annual work plans)?

Progress on each output (in terms of processes used and status of deliverables): a) Increased awareness and consensus; b) Strengthened national policies and programmes; c) Increased human and institutional capacity on nutrition; and d) Increased effectiveness and accountability

Intended positive or negative outcome if any

Overall perceptions about timeliness and quality (whether about REACH support/contributions or about outputs/deliverables)

Q1.2 Equity: to what extent have REACH outputs and outcomes addressed equity considerations, including gender equity?

Examples of REACH contributions to awareness about/advocacy for equity/gender Opinion about whether REACH could have done more and if so what

Q1.3 Efficiency: to what extent were resources/inputs (such as funds, expertise, time, etc.) used optimally to achieve intended outputs?

Degree of involvement if any in preparation of annual work plan and budget Timeliness of funds requisition and release

Q2 Contributing/Explanatory Factors

Q2.1 How have REACH performance and results been affected by the operational and policy environments, capacity and resources, skills and knowledge?

Positive and negative factors that affected adherence to REACH CIP and annual work plans

Q2.2 How have REACH performance and results been affected by its own governance and management at country level?

REACH facilitators hosting arrangements

Stakeholders perceptions about REACH facilitators capacities to mobilize/facilitate/coach and about usefulness of REACH analytical tools and methodologies

UNN/REACH Secretariat support

Q2.3 Did REACH partners provide the necessary commitment, agreement and actions to support REACH to achieve its objectives?

Type and regularity of interactions and type of support

Q3. Sustainability

Q3.1 To what extent are the results achieved and the REACH operational models sustainable?

Endorsement of REACH outputs by relevant national entities (processes and status) Content and status of REACH transition plan

Q3.2 To what extent is REACH contributing to increased national ownership and leadership in multi-sectoral governance and coordination?

Evidence (steps taken) for uptake of REACH functions and tools into country nutrition governance processes

Recommendations for remaining period of engagement and/or for future REACH engagement in other countries

Aide-mémoire for in-country interviews

Key Question	Sub-question	Themes for Internal stakeholders				Themes for External stakeholders				
		Country Committee	REACH facilitators	Nutrition Focal points	Donors	Regional Nutrition Advisors	SUN focal point/national coordination entities	Government/ Ministries	SUN Networks	
			Q1	. Performance at	the country level	l				
Q1.1	What progress has been made in achieving REACH's four outcomes?									
Effectiveness	Increased awareness and consensus Strengthened national policies and programmes Increased human and institutional capacity on nutrition Increased effectiveness and accountability	Progress on each output: processes used, key contributing actors, status of deliverables	Progress on each output: processes used, key contributing actors, status of deliverables	Progress on each output: processes used, key contributing actors, status of deliverables	Awareness and opinion about REACH outputs and deliverables (processes and end result)	Awareness and opinion about REACH outputs and deliverables (processes and end result)	Opinion about progress on each output in which they were involved: processes, status of deliverables Awareness and opinion about REACH outputs and deliverables in which they were not	Opinion about progress on each output in which they were involved: processes, status of deliverables Awareness and opinion about REACH outputs and deliverables in which they were not	Awareness and opinion about REACH outputs and deliverables (processes and end result) Type of support provided by REACH if any in establishing and/or in the functioning o the Network	
	Overall	Overall paraenties	s about the quality	and timeliness of P	FACU cupport to th	o above and about t	involved the quality of deliver	involved		
	Unintended positive or negative outcomes	Examples/ Evidence	Examples/ Evidence	Examples/ Evidence	Examples/ Evidence	e above and about t	Examples Evidence	Examples Evidence	Examples/ Evidence	
Q1.2 Equity	Addressing nutrition governance related equity/gender needs and gaps. If yes how and if not, what should have done?	Examples of REACH contributions to awareness about/advocacy for equity/gender Opinion about whether REACH could have done more and if so what	Examples of REACH contributions to awareness about/advocacy for equity/gender Opinion about whether REACH could have done more and if so what	Examples of REACH contributions to awareness about/advocacy for equity/gender Opinion about whether REACH could have done more and if so what	Awareness about whether REACH contributed to awareness about/advocacy for equity/gender Opinion about whether REACH could have done more and if so what	Awareness about whether REACH contributed to awareness about/advocacy for equity/gender Opinion about whether REACH could have done more and if so what	Examples of REACH contributions to awareness about/advocatin g for equity/gender Opinion about whether REACH could have done more and if so what	Examples of REACH contributions to awareness about/advocatin g for equity/gender Opinion about whether REACH could have done more and if so what	Awareness about whether REACH contributed to awareness about/advocacy for equity/gender Opinion about whether REACH could have done more and if so what	
Q1.3 Efficiency	Planning and use of resources	Involvement in annual work plan and budget Timeliness of delivered outputs Timeliness of funds requisition and release	Timeliness of delivered outputs Timeliness of funds requisition and release	Degree of involvement in preparation of annual work plan and budget Timeliness of delivered outputs			Timeliness of delivered outputs	Timeliness of delivered outputs	Timeliness of delivered outputs	

Key Question	Sub-question		Themes	for Internal stak				emes for External stakeholders			
		Country Committee	REACH facilitators	Nutrition Focal points	Donors	Regional Nutrition Advisors	SUN focal point/national coordination entities	Government/ Ministries	SUN Networks		
	Q2 Contributing/Explanatory Factors										
Q2.1 Effect of policy, capacity resources, skills and knowledge	External factors having positively or negatively affected implementation	Positive and negative exogenous factors that affected adherence to REACH CIP and annual work plans Positive and negative exogenous factors that affected progress in nutrition governance Positive and negative exogenous factors that affected progress in nutrition governance					overnance				
Q2.2 Effect of REACH own governance and management at country level	Internal factors having positively or negatively affected	mobilize/ facilitate/coach	REACH facilitators hosting arrangements Usefulness of REACH analytical tools and methodologies	Opinion about REACH facilitators hosting arrangements Perceptions about REACH facilitators capacities to mobilize/ facilitate/coach	Opinion about REACH facilitators hosting arrangements Perceptions about REACH facilitators capacities to mobilize/facilitate/coach						
Q2.3 Partners' commitment, agreement and actions to support REACH	Existence of processes put in place to ensure dialogue and joint actions	Processes for dialogue and joint actions Type and regularity of interactions and type of support		Processes for dialogue and joint actions Type and regularity of interactions and type of support							
				Q3. Sustai	nability						
Q3.1 Sustainability of REACH results and model Q3.2 REACH contribution to increased	Sustainability of deliverables Sustainability of REACH model REACH contribution to increased national	use of deliverables Opinions about/ev into UNN partners Evidence (steps ta	and/or their updat	f REACH functions or other modality REACH functions	use of deliverables and/or their update as relevant Perceptions and expectations about continuation of REACH facilitation model						
national ownership and leadership Recommendation	ownership	For remaining per	iod of REACH enga	gement in the coun	ntry and future engagement of REACH in other countries						

Annex 9: Summaries of country case study reports

Burkina Faso

1. Introduction

Context: nutrition governance situation before REACH engagement

- 1. The UNN/REACH Secretariat's exploratory mission to Burkina Faso, which was carried out in May 2014, identified the following major weaknesses in nutrition governance that could benefit from REACH support: analyses like the mapping of Infant and Young Child Feeding interventions had been carried out, but were lacking the in-depth analysis needed to provide a global view of the multi-sectoral approach; the nutrition policy was health-oriented and needed to be revised to include contributing sectors; several coordination frameworks existed, but none were structured to coordinate the implementation of a multi-sectoral approach; existing monitoring systems did not allow for multi-sectoral data collection and evaluation.
- 2. The international facilitator started in December 2014 and the national facilitator in April 2015. REACH engagement in Burkina Faso is due to end on 31 December 2017.

Stakeholders

3. Main internal stakeholders and users of the evaluation in Burkina Faso include: UNN/REACH Secretariat; REACH facilitators; members of UNN/REACH Country Committee (CC) composed of the Heads of REACH partner agencies; the UN agencies Nutrition Focal Points (NFP); and Global Affairs Canada (GAC), the donor for REACH in Burkina Faso. External stakeholders include: the SUN Government Focal Point (SUN-FP); sector ministries: Ministère de la Santé (MS, Ministry of Health); Ministère de l'Eau et de l'Assainissement (MEA, Ministry of Water and Sanitation); Ministère de l'Education Nationale et de l'Alphabétisation (MENA, Ministry of Basic Education and Literacy); Secrétariat Exécutif - Conseil National de Sécurité Alimentaire (SE-CNSA, Executive Secretariat of the National Food Security Council); Secrétariat Permanent du Conseil National de Protection Sociale (SP-CNPS, Permanent Secretariat of the National Social Welfare Council); Canadian Embassy; SUN Networks (Civil Society, Private Sector, Parliamentarians, Donor Community).

Evaluation constraints

4. Limitations that are not specific to Burkina Faso include poor specificity and relevance of some outcome indicators, which were selected to monitor nutrition governance more broadly and are not always directly linked to REACH in-country support.

2. Key Findings

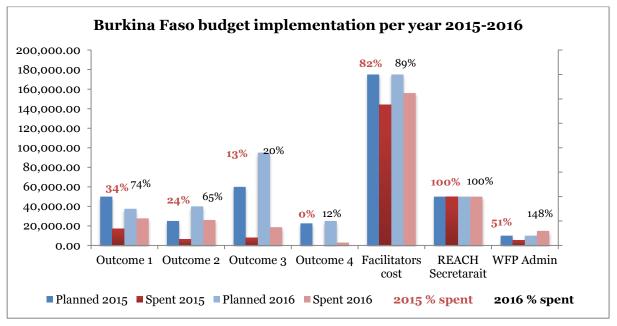
5. Key findings are structured according to the three evaluation questions.

Evaluation question 1 - What are REACH Results?

6. **Effectiveness.** Nearly all activities included in the Country Implementation Plan (CIP) have been retained in Annual Work Plans (AWP). However, facilitators made necessary modifications (addition of new activities, rewording, etc.) to better respond to context-specific needs. REACH facilitators have dedicated much time to

- facilitation activities, networking, etc. which are not measurable, but have been decisive in obtaining the outcomes presented in the following paragraphs.
- 7. Outcome 1 Increased awareness and consensus of stakeholders of the nutrition situation and the best strategies and priorities for improvement. Planned deliverables under the multi-sector and multi-stakeholder stocktaking, which aims at building understanding of the nutrition landscape, include: Multi-sectoral Nutrition Overview (MNO), Consensus on Core Nutrition Actions (CNA), Policy and Plan Overview (PPO) and Stakeholder and Nutrition Action Mapping using the SUN Planning and Monitoring Tool (SUNPMT). All planned stocktaking analyses were carried out with the personal involvement of facilitators. Preliminary results were presented to the *Direction de la* Nutrition (DN, Nutrition Directorate) and sector NPFs for comments and technical validation. Some outputs like the communication strategy were validated at the national level under the aegis of the *Conseil National de Concertation en Nutrition* (CNCN, National Council for Nutrition Coordination). Furthermore, facilitators ensured the wide dissemination of tools through CNCN and the *Groupe Partenaires Techniques et Financiers Nutrition* (PTF/Nutrition, Technical and Financial Partners Nutrition Group).
- 8. Outcome 2 Strengthened national policies and programmes that operationalize and address nutrition through a multi-sectoral approach. All planned activities have been carried out or are in progress: nutrition is included in the 2016 Plan National de Développement Economique et Social (PNDES, National Economic and Social Development Plan) and the Plan Cadre des Nations Unies pour l'Aide au Développement (PNUAD, United Nations Development Assistance Framework); the National Nutrition Policy and the Common Results Framework (CRF) have been revised; the Plan Stratégique Multisectoriel de Nutrition (PSMN, Multi-sectoral Nutrition Strategic Plan) has been elaborated. The policy and strategy documents have been validated by CNCN, but not yet approved by the Government. These documents have been achieved thanks to the efforts of all stakeholders, but REACH contribution (technical, financial, facilitation) was decisive and very much appreciated.
- 9. Outcome 3 Increased human and institutional capacity on nutrition actions at all levels. REACH has accompanied all negotiation activities, consensus building, advocacy, etc. that have been deployed for the creation of a multi-sectoral coordination structure anchored at the highest level, but no consensus was reached despite appeals from UN agencies and REACH. Sector NFPs have been involved in the various activities (mapping, drafting of policy documents, etc.). However, they unanimously recognize the difficulties they face within their ministry in establishing a dialogue and creating a favourable environment for nutrition. Coordination capacity is still very weak, and everyone agrees that the CNCN in its current form cannot coordinate the implementation of the PSMN.
- 10. Outcome 4 Increased effectiveness and accountability of stakeholders in implementing and supporting nutrition actions. A monitoring system capable of generating and analysing data from a multi-sectoral perspective does not yet exist. The United Nations Network (UNN) functions with the impetus of REACH facilitators who are in charge of its secretariat; NFPs' monthly meetings are regularly held; and the UN Nutrition Agenda has just been signed. A joint programme on nutrition based on the PSMN has not yet been developed, but the UN Nutrition Agenda is an important step towards agencies' "harmonized efforts".

- 11. **Equity.** Four actions were planned in the REACH CIP for Burkina Faso: 1) gender equality and women's empowerment integrated in the different policy documents and strategies and in planning, implementation and monitoring and evaluation of the different sectors engaged in nutrition; 2) indicators broken down by sex and data analysed with a gender perspective; 3) strengthening the capacities of women's organizations and advocacy for women to be represented in the different coordination mechanisms at all levels; and 4) ensuring gender sensitivity of messages disseminated by the different partners/channels at all levels. Other than the gender indicator included in the MNO and the Situation Analysis Dashboard, no other REACH action regarding gender has been noted.
- 12. **Efficiency.** The budget for 2014-2016 of USD 845,833 was underspent (65 percent was spent). Budget implementation rates (2014-2016) are variable among outcomes: 59 percent (outcome 1), 51 percent (outcome 2), 17 percent (outcome 3) and 5 percent (outcome 4). Several reasons can be cited: efficient management of the mapping exercise; merging activities initially planned separately; activities with the highest budgets not yet carried out (capacity gap assessment); partners' financial contributions, etc. Budgetary execution in the first half of 2017 amounted to 35 percent; activities with high budgets are planned for the second half of the year (resource mobilization workshop, capacity gap assessment, etc.).



Source: REACH. 2017. Financial tracking sheet – Burkina Faso Note: Data for 2014 not included as expenditures were only on MNO (USD 2,645 out of 5,000), intl. facilitator cost (USD 10,929 out of 20,833), REACH Secretariat (USD 8,333 out of 8,333)

Evaluation Question 2 - What are the explanatory/contributing factors for results?

13. Factors which have positively contributed to REACH performance and results are: the stability of the DN, the existence of dynamic consultative frameworks, REACH governance based on a "client approach", and the support of UNN/REACH Secretariat. Facilitators are integrated into existing structures (DN, PTF/Nutrition, etc.) and have endeavoured to respond to the expectations of stakeholders, which enabled the establishment of a climate of trust in favour of REACH. The facilitators were able to rely on the support of the UNN/REACH Secretariat and felt more at ease in their functions.

Evaluation Question 3 - To what extent are results achieved and REACH operational model sustainable?

14. Tools are appreciated, but national ownership was most evident in the PPO, which is a factor of sustainability. However, no tools have been the subject of skills transfer. The sustainability of REACH facilitation functions seems compromised; the terms of reference of agencies NFPs are dictated by agencies mandates and respond more to donors' interests. No solution has been found to anchor the national facilitator within the Government.

3. Conclusions

- 15. In response to the first evaluation question on effectiveness, equity/gender and efficiency, the evaluator concludes that REACH performance varies according to outcomes. It is higher for outputs, which fall under REACH control (stocktaking exercises) than for outputs, which fall under Government leadership (document approval, coordination structure creation, monitoring systems, etc.). Facilitators dedicated much effort to accompanying the Government (advocacy, facilitation, etc.), but these actions are non-quantifiable; they are difficult to highlight when presenting results.
- 16. Stocktaking activities were carried out at an opportune time and served to develop policies and strategies, and contributed to increasing awareness of the nutrition situation among stakeholders. Nutrition is considered a national priority (PNDES 2016-2020) and the PNN and the PSMN have been elaborated and validated. However, the reference framework could be more solid if the Government approved these documents, which is not yet the case. Despite concerted efforts by stakeholders and REACH, human and institutional capacity, and coordination and monitoring mechanisms remain challenging. Interviewed stakeholders agreed that CNCN in its current form could not coordinate the implementation of the PSMN. REACH and the agencies have put a lot of effort in promoting the establishment of a Technical Secretariat attached to the cabinet of the Ministry of Health but no action has been yet taken. Sector NFPs are in place, but they do not have the capacity, nor the administrative clout required to raise awareness about and coordinate the implementation of nutrition actions within their ministries. Planned activities to increase effectiveness and accountability were not undertaken as REACH focused its support on outcomes 1 and 2. SUN Networks have been created or are in the process of being formalized. Regarding joint UN effectiveness, the UN Network is operational and the UN Nutrition Agenda has been signed. Concerning equity, actions formulated in the CIP were not included in the initial CIP action plan, nor in the AWPs, which compromised their implementation from the outset. As to efficiency, the budgetary implementation rate for 2014-2016 was low for the four outcomes. Main reasons include positive factors (cost-sharing with other partners) as well as planning constraints (ambitious planning of activities that are difficult to achieve within the limited timeframe of REACH engagement).
- 17. On the second question pertaining to factors having affected performance, the evaluator concludes that overall, REACH has benefited from a favourable national context, in particular the stability of the DN as well as from REACH governance-related positive factors, namely: alignment of planned outputs with national priorities, heavy involvement of facilitators in implementing activities, facilitators' interpersonal skills and support from the UNN/REACH Secretariat.

18. As regards the third evaluation question, the evaluator concludes that ownership has been observed for tools like the PPO, but their sustainability is limited by the absence of skills transfer. The sustainability of REACH functions is not guaranteed, for lack of finding a consensual solution for anchoring the national facilitator.

4. Recommendations

Recommendation 1 - Strengthen governance elements in the terms of reference (TOR) of UNN nutrition focal points

Agencies NFPs are often heavily engaged in operational activities, hence the need to mention nutrition governance in their TOR, in line with their agency mandate, in order to avoid neglecting this issue.

Responsibility: REACH Country Committee; Timeline: First quarter 2018.

Recommendation 2 – Continue to encourage the request for a longer transition period in order to support important planned activities

REACH's contribution will be decisive for important upcoming activities, in particular through supporting the Technical Secretariat's functions; development of a multi-sectoral information platform; development of simplified guides/tools for community actors and assisting with testing them in several communities.

➤ Responsibility: UNN/REACH Secretariat; Timeline: First quarter 2018.

Haiti

1. Introduction

Context: nutrition governance situation before REACH engagement

- 1. The United Nations Network (UNN)/REACH Secretariat exploratory mission, which was undertaken in August 2014, identified the following major weaknesses in nutrition governance that could benefit from REACH support: poor awareness and lack of consensus on the immediate and underlying determinants of malnutrition; poor coherence between nutrition and food security strategies: the *Plan Stratégique* de Nutrition (PSN, Nutrition Strategic Plan) initiated and piloted by Ministère de la Santé Publique et de la Population (MSPP, Ministry of Public Health and Population) and the Plan National de Sécurité Alimentaire et Nutritionnelle (PNSAN, National Plan for Food and Nutrition Security) led by the Coordination Nationale de la Sécurité Alimentaire (CNSA, National Coordination of Food del'Agriculture, Ressources Security)/Ministère des Naturelles Développement Rural (MARNDR, Ministry of Agriculture, Natural Resources and Rural Development); no multi-stakeholder platform and other SUN Networks established; weak human resources capacity to implement cross-sectoral nutrition interventions; lack of resources and capacity constraints for data collection, analysis and dissemination; and poor accountability and transparency.
- 2. The international facilitator started on 20 January 2015 and her contract ended on 31 July 2017. The national facilitator started on 7 June 2015. Her contract will end with REACH engagement in Haiti on 31 December 2017.

Stakeholders

3. Main internal stakeholders and users of the evaluation in Haiti include: UNN/REACH Secretariat; REACH facilitators; members of UNN/REACH Country Committee (CC) composed of the Heads of REACH partner agencies; the UN agencies Nutrition Focal Points (NFP); and Global Affairs Canada (GAC), the donor for REACH in Haiti. External stakeholders include: the SUN Government Focal Point (SUN-FP)/Director Nutrition in MSPP, the *Conseil de Développement Economique et Social* (CDES, Economic and Social Development Council) which is responsible for the harmonization of sectoral policies; CNSA which acts as an observatory of the food security situation in the country, under the authority of the MARNDR; donors supporting nutrition; and Non-Governmentalrganizations (NGOs) implementing nutrition interventions.

Evaluation constraints

4. Limitations included high staff turnover among all stakeholders, a major constraint on primary data collection. Other limitations that are not specific to Haiti include poor specificity and relevance of some outcome indicators, which were selected to monitor nutrition governance more broadly and are not always directly linked to REACH in-country support.

2. Key Findings

5. Key findings are structured according to the three evaluation questions.

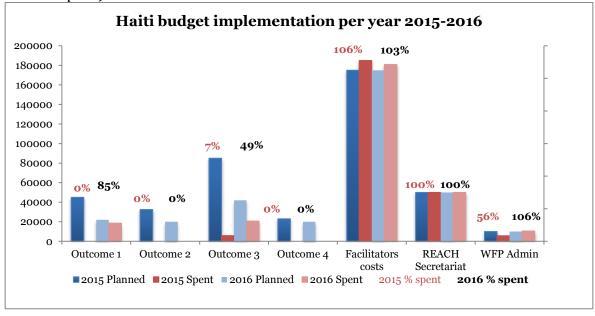
Evaluation question 1 - What are REACH results?

6. **Effectiveness.** Planned outputs and deliverables in Haiti's Country Implementation Plan (CIP) were significantly reduced by the CC in the first and

- subsequent Annual Work Plans (AWP) in view of uncertainties in the political situation, legislation gaps and the humanitarian context.
- 7. Outcome 1 Increased awareness and consensus of stakeholders of the nutrition situation and the best strategies and priorities for improvement. Planned deliverables under the multi-sector and multi-stakeholder stocktaking, which aims at building understanding of the nutrition landscape, include: Multi-sectoral Nutrition Overview (MNO), Consensus on Core Nutrition Actions (CNA), Policy and Plan Overview (PPO) and Stakeholder and Nutrition Action Mapping using the SUN Planning and Monitoring Tool (SUNPMT). Only the MNO was completed but was not officially validated and was insufficiently disseminated. REACH facilitators developed a draft list of CNAs based on findings from the MNO and PNSAN as well as discussions with CNSA and CDES. However this list was not validated. The PPO was hence halted. The mapping has not been undertaken in spite of persistent efforts of the REACH facilitators and support from the UNN/REACH Secretariat. No national advocacy and communication strategy was developed, as there was already one. Various advocacy channels were used to promote multi-sector approaches: inserts in newspapers, radio and television broadcasts involving various sectors and a booklet Exemples de liens entre la Malnutrition et Divers Ministères Sectoriels -Faits et Chiffres (Examples of links between Malnutrition and Various Sector Ministries - Facts and Figures) which was well known to all interviewed stakeholders who expressed their appreciation of its quality as an advocacy tool.
- 8. Outcome 2 Strengthened national policies and programmes that operationalize and address nutrition through a multi-sectoral approach. REACH facilitators have participated in the United Nations Country Team (UNCT) working group meetings for the elaboration of the United Nations Development Assistance Framework (UNDAF) 2017-2021, supporting the inclusion of Food and Nutrition Security (FNS) facts and issues in several parts of the Common Country Assessment and in the draft Monitoring and Evaluation (M&E) framework of the UNDAF. Facilitators contributed to the review of PNSAN 2012-2017 and to the elaboration of the new Politique Nationale de la Souveraineté et de Sécurité Alimentaire et Nutritionnelle en Haïti (PNSSANH, National Policy on Sovereignty and Food and Nutrition Security) being developed by CDES through their participation in meetings organized by CNSA and CDES to discuss these documents and by commenting on/contributing to various drafts. Two initially planned outputs "CNA uptake in sectoral annual work plans" and "Sub-national CNA Uptake" were rightly not retained in REACH AWPs as these are contingent to successful completion of the preceding output.
- 9. Outcome 3 Increased human and institutional capacity on nutrition actions at all levels. The CIP output pertaining to the establishment of a high-level nutrition coordination platform was reformulated and adapted to the context whereby REACH was to support existing coordination mechanisms. Indeed REACH facilitators regularly participated and facilitated meetings of the *Groupe Technique Sécurité Alimentaire et Nutritionnelle* (GTSAN, Food and Nutrition Security Technical Group) chaired by CNSA, and the *Comité Technique Nutrition* (CTN, Technical Nutrition Committee) chaired by the Director Nutrition in MSPP. They also participated in the Emergency Food Security Working Group (WG) and the Emergency Nutrition WG meetings following Hurricane Matthew, and tried to establish links between both WGs, but their further involvement was halted due to differing views between REACH CC members on the role that REACH can play in the

- context of emergencies. Two outputs "capacity development" and "guidance material and training" were not retained as considered untimely by the REACH CC.
- 10. Outcome 4 Increased effectiveness and accountability of stakeholders in implementing and supporting nutrition actions. Under this outcome, two outputs "effectiveness" and "accountability" were not retained as they are contingent on the elaboration and validation of a multi-sectoral strategic plan (under outcome 2) and a multi-stakeholder platform (under outcome 3) which could not be achieved. Under Joint UN Effectiveness, the UN Nutrition Inventory was undertaken by seven UN agencies: REACH partner agencies, the International Fund for Agricultural Development (IFAD), United Nations Development Programme (UNDP) and United Nations Population Fund (UNFPA). A UN retreat, organized funded and facilitated by REACH (facilitators and Secretariat staff) was held in May 2017. REACH facilitators in collaboration with UN agencies NFPs elaborated a United Nations FNS Agenda for 2017-2021.
- 11. **Equity.** Four actions were planned in the REACH CIP: 1) gender equality and women's empowerment integrated in the different policy documents and strategies and in planning, implementation and monitoring and evaluation of the different sectors engaged in nutrition; 2) indicators broken down by sex and data analysed with a gender perspective; 3) strengthening the capacities of women's organizations and advocacy for women to be represented in the different coordination mechanisms at all levels; and 4) ensuring gender sensitivity of messages disseminated by the different partners/channels at all levels. These actions were not explicitly reflected in REACH AWPs. The MNO and situation analysis dashboard have given due attention to gender issues. In addition to presenting gender-disaggregated data when available and relevant, the causal analysis of malnutrition highlights the fact that inequity and gender-based violence are amongst the key determinants of malnutrition in Haiti.

12. **Efficiency.** The budget for 2014-2016 of USD 764,500 was underspent (69 percent was spent).



Source: REACH. 2017. Financial tracking sheet- Haiti

Notes: No expenditures in 2014; planned budget figures as per CIP

13. Expenditures by outcome amounted to 26 percent for outcome 1 and 21 percent for outcome 3. No expenditures were incurred for outcomes 2 and 4 in that period. Budgetary execution in the first half of 2017 amounted to 42 percent of the 2017 planned budget. Many activities, for which a service provider was foreseen, were not accomplished (for example mapping for which USD 35,000 were allocated). Others were accomplished at no cost (for example the MNO for which USD 5,000 were allocated was produced by REACH facilitators in collaboration with UN agencies NFPs).

Evaluation question 2 – What are the explanatory/contributing factors for results?

14. Several exogenous factors had a negative impact on REACH performance: political instability (contested elections, transition government and second-round elections with a new President sworn in in 2017) with several changes in ministers and other key positions hence delaying the finalization and adoption of policies, strategies and legislation. The differing priorities and knowledge of/interest in nutrition governance of new appointees affected the steadiness of dialogue. In early October 2016 Hurricane Matthew, which worsened pre-existing humanitarian needs throughout the country (cholera epidemic and continuing impact of El-Niño-induced drought on livelihoods), further stalled nutrition governance processes as the country shifted again its focus to the emergency response. As regards REACH governance and REACH partners' commitment: high turnover among UN partner agencies (Heads of agencies and NFPs) was another major constraint on building coherence and consensus among them on the role of REACH in supporting their respective agendas and their own role in enabling REACH facilitators to deliver. Outputs to be delivered through facilitation were further undermined by weak interpersonal skills of the facilitators (with each other and with other stakeholders). In contrast, UNN/REACH Secretariat support was perceived as an enabling factor.

Evaluation question 3 - To what extent are results achieved and REACH operational model sustainable?

15. Overall REACH proposed outcomes are aligned with identified gaps. However, as mentioned under the preceding question, the political and policy contexts – namely the existence of separate nutrition and food security coordination mechanisms - have not been conducive to a consensual government buy-in of REACH proposed outputs and deliverables. No clear line of communication and consultation/decision-making processes could be established with Government counterparts regarding REACH activities. Hence the potential uptake of REACH tools into country nutrition governance processes is limited. No tangible steps have been taken for phasing-over UN coordination-related REACH functions to the UN Network. Whilst some of the interviewees thought that streamlining facilitators' UN coordination-related functions into NFPs' terms of references (TORs) and having them assume this function on an alternating basis is a feasible option, others thought that a full-time facilitator position was necessary, as in most cases NFPs are recruited on a project fund, which limits the time they can allow for other non project-related activities.

3. Conclusions

16. In response to the first evaluation question on effectiveness, equity/gender and efficiency, the evaluator concludes that the REACH CIP for Haiti was ambitious and strived at too far-reaching outcomes given the political, policy and humanitarian

context. There was overall agreement that the timeframe for REACH engagement is too short in view of the complexity of nutrition governance in general and more specifically within the Haitian context. Despite a more realistic planning of outputs and deliverables through AWPs, progress was slow and remained much below set targets. There was satisfactory progress in outputs for which REACH is a service provider (MNO and advocacy). At the outcome level, REACH endline data show mixed progress on outcome 1 (increase in the number of NGOs and UN agencies, decrease in the number of donors and no change in the number of sector ministries supporting nutrition); and little progress on outcomes 2 and 4 (joint UN effectiveness) and no progress on outcomes 3. The MNO and situation analysis dashboard (deliverables under outcome 1) have given due attention to gender issues. Flexibility in yearly planning, which resulted in fewer outputs, than originally planned in the CIP, coupled with slow progress explains the significant under spending.

- 17. On the second question pertaining to factors having affected performance, the evaluator concludes that the juxtaposition of various exogenous negative factors (political, policy and humanitarian) and REACH governance-related factors had a negative impact on REACH performance.
- 18. As regards the third evaluation question, the evaluator concludes that sustainability was compromised from the outset due to the lack of initial government buy-in for REACH CIP at inception and throughout REACH engagement and the cautious agreement of REACH partner agencies. Although agencies acknowledged the need for facilitation functions, there was no agreement on the modality: streamlining facilitators' UN coordination-related functions into NFPs' TORs (TOR) versus having them assume this function on an alternating basis. Conducting work on "Joint UN effectiveness", which was started in late 2016/early 2017, at an earlier stage would have contributed to better alignment of REACH outcomes/outputs/deliverables with partner agencies' strategies and programmes.

4. Recommendations

Recommendation 1 – Prioritise areas for the remaining period of engagement of REACH in Haiti.

The national facilitator should focus her work on: 1) facilitating the review and validation process of the PNSSANH put in place by the Government; and 2) facilitating the Stakeholder and Nutrition Action Mapping on a pilot basis pending a joint request from concerned key stakeholders (MSPP and CNSA). These two areas are justified based on the following: the renewed high-level commitment to nutrition - letter from the Secretary General of the Prime Minister of 3 May 2017 calling for a Task Force to resume work on/finalize the PNSSANH; and the interest of key national stakeholders at central and decentralized levels to undertake the SUNPMT to feed into and stimulate the discussion on the emergency-development nexus.

➤ Responsibility: Haiti REACH CC with the support of UNN/REACH Secretariat; Timeframe: September to December 2017/first quarter 2018.

Recommendation 2 - Validate the UN Nutrition Agenda

REACH facilitators in collaboration with UNN NFPs prepared a UN Agenda for FNS Validation of the document by the Heads of Agencies should be pursued.

Responsibility: Haiti REACH CC; Timeframe: Before December 2017.

Mali

Context: nutrition governance situation as of May 2014 (beginning of the period covered by this evaluation)

- 1. Main outputs and deliverables achieved prior to June 2014 include: the Multisectoral Nutrition Overview (MNO) and situation analysis dashboard in 2013; a mapping exercise in Sikasso and Koulikoro regions completed in March 2014; a Communication Plan to accompany the Plan d'Action Multisectoriel de la Nutrition (PAMN, Multi-sectoral Nutrition Action Plan) which was adopted in 2014; the Politique Nationale de Nutrition (PNN, National Nutrition Policy) developed and adopted in January 2013. PNN implementation mechanisms were created by ministerial decree in February 2014: the Conseil National de Nutrition (CNN, National Nutrition Council) a policy and validation mechanism; the Comité Technique Intersectoriel de Nutrition (CTIN, Inter-sectoral Technical Committee for Nutrition) charged with technical monitoring of policy implementation; and the Technical Secretariat, which serves as the secretariat for the CTIN. However, as soon as these mechanisms were established, the problems with regards to the coordination of the PAMN became abundantly clear. As regards effectiveness and accountability, the situation has changed little since 2011. The monitoring system is based on surveys and sectoral information systems, which is insufficient for establishing a multi-sectoral approach for information analysis.
- 2. The same national facilitator is in place since June 2013 and the international facilitator who left in February 2015 was replaced in March 2016. REACH engagement in Mali is due to end on 31 December 2017.

Stakeholders

3. Main internal stakeholders and users of the evaluation in Mali include: UNN/REACH Secretariat; REACH facilitators; members of UNN/REACH Country Committee (CC) composed of the Heads of REACH partner agencies; the UN agencies Nutrition Focal Points (NFP); and Global Affairs Canada (GAC), the donor for REACH in Mali. External stakeholders include: the SUN Government Focal Point (SUN-FP); ministries: Ministère de la Promotion de la Femme, de l'Enfant et de la Famille (MPFEF, Ministry for the Promotion of Women, Children and Families); Ministère de l'Éducation Nationale (MEN, Ministry of National Education); Ministère de la Santé et de l'Hygiène Publique (MSHP, Ministry of Health and Public Hygiene); Ministère de l'Agriculture (MA, Ministry of Agriculture), Ministère de la Solidarité et de l'Action Humanitaire (MSAH, Ministry of Solidarity and Humanitarian Action); the Cellule de Coordination (Coordination Cell); the Division de la Nutrition (DN, Nutrition Directorate of MSHP); the Faculty of Medicine (Master of Nutrition); SUN Networks (Civil Society, Business and Parliamentarians); and donors engaged in nutrition (Canadian Cooperation, United States Agency for International Development-USAID, European Delegation).

Evaluation constraints

4. It was difficult to analyse coherence between activities initially included in the Country Implementation Plan (CIP) and those that appear in the 2014 to 2017 Annual Work Plans (AWPs) given that the context has changed between the first phase and the extension phase: activity codes have been modified and other activities were reworded. Other limitations encountered, which are not country-specific, include poor specificity and relevance of some outcome indicators selected to

monitor nutrition governance more broadly and not always directly linked to REACH in-country support.

2. Key Findings

5. Key findings are structured according to the three evaluation questions.

Evaluation question 1 – What are REACH results?

Effectiveness

- 6. Outcome 1 Increased awareness and consensus of stakeholders of the nutrition situation and the best strategies and priorities for improvement. Planned deliverables under the multi-sector and multi-stakeholder stocktaking, which aims at building understanding of the nutrition landscape, include: Multi-sectoral Nutrition Overview (MNO), Consensus on Core Nutrition Actions (CNA), Policy and Plan Overview (PPO) and Stakeholder and Nutrition Action Mapping using the SUN Planning and Monitoring Tool (SUNPMT). The main activity was the stakeholder and nutrition action mapping. In the framework of a learning-by-doing approach, REACH asked the newly created Coordination Cell to lead the exercise in collaboration with sector NFPs using a participatory process. The partial results of the mapping exercise informed the PAMN midterm review, but the analyses were not finalized because of data quality issues due in part to insufficient supervision and guidance during the data collection process. The "The Cost of Hunger" study began in 2017; REACH is participating in the study and ensures that the multi-sectoral aspect is integrated. In parallel, REACH supports other analyses and advocacy activities to mobilize nutrition funding such as Standardized Monitoring and Assessment of Relief and Transition (SMART) breakfast to increase awareness on nutrition among donors, analysis of sectoral contribution to PAMN funding, etc.
- 7. Outcome 2 Strengthened national policies and programmes that operationalize and address nutrition through a multi-sectoral approach. Nutrition appears in the United Nations Development Assistance Framework (UNDAF 2015–2019) and in the Cadre Stratégique pour la Relance Economique et le Dévelopment Durable du Mali (CREED, Strategic Framework for Economic Growth and Sustainable Development in Mali) (2016–2018). The PNN and PAMN have already been validated. Furthermore, REACH supported the dissemination of these documents in all regions with the exception of Kidal for security reasons. The challenge remains to integrate nutrition into sectoral policies, which continues to be a weak point.
- 8. Outcome 3 Increased human and institutional capacity on nutrition actions at all levels. The capacity gap assessment, which was planned for 2016, was not carried out due to delays in the establishment of the Coordination Cell. The three nutrition management mechanisms CNN, CTIN, the Technical Secretariat have been strengthened by a Coordination Cell to mitigate shortfalls in coordination. REACH provided support in a number of ways to the Cell, from advocating for its creation to supporting its functioning. The Cell's anchorage remains problematic, but the biggest challenges are staff sustainability and capacity to rapidly implement PAMN management mechanisms.
- 9. Outcome 4 Increased effectiveness and accountability of stakeholders in implementing and supporting nutrition actions. A multi-sectoral implementation tracking system and a financial tracking system for PAMN funding are yet to be developed. Nonetheless, REACH did support a midterm review to take stock of PAMN implementation and examine governance mechanisms. The review revealed

strong points - for example, the implementation of CNAs in different sectors - and weak points - for example, the difficulty sector NFPs have in carrying out their role in data collection and management. According to interviews, the review improved awareness of the challenges related to the PAMN. The UN Network for SUN, which also includes the United Nations Population Fund (UNFPA) and UN Women, was formalized in 2016. REACH supported the UN Nutrition Inventory and the development of a 2017 joint work plan that includes REACH activities (situation analysis, mapping). The UN Network does not yet have a joint nutrition programme inspired by the PAMN.

- 10. **Equity.** A series of actions related to gender was suggested in the CIP to be adapted by each country team (advocacy; incorporation of sex-specific indicators in policies and programmes; integration of gender into coordination structures; improved nutrition status for infants and girls). However, gender is not mentioned in the extension note (2014). When it came time for implementation, gender appeared neither in the AWPs nor in the two REACH deliverables (mapping, PPO).
- 11. **Efficiency.** The budget implementation analysis was done on the basis of annual budget projections, as opposed to initial CIP budget projections as in the other case studies. Expenditures by outcome for 2014–2016 amounted to 22 percent (Outcome 1), more than 100 percent (Outcome 2), 28 percent (Outcome 3) and 37 percent (Outcome 4). Several difficulties in projecting budgets were observed; for example, activities were supported without budget allocation (such as support for PAMN development under outcome 2). Budgetary execution in the first half of 2017 improved and amounted to 58 percent of the 2017 planned budget. Complementary activities undertaken by partners has contributed to efficiency: for example, REACH and the agencies supported the Coordination Cell's operation, and USAID supported the workshop to clarify the role and functioning of the Coordination Cell.

Evaluation question 2 – What are the explanatory/contributing factors for results?

12. The difficult security situation prompted the government to backtrack on its decision to anchor the Coordination Cell within the Office of the Prime Minister, and changes at every level resulted in activities being delayed or cancelled. Frequent changes at the agency level: new WHO representative (2015); new WFP representative (2016); UNICEF representative about to leave (2017) and a new international REACH facilitator (2016) have been constraints: with each change, REACH had to review its mobilization of/ updating new appointees on activities. Positive factors relate primarily to REACH governance, namely: stakeholder recognition of REACH added value and the relationships established since the first phase; REACH availability to mitigate insufficient leadership within the government, especially after the departure of the SUN focal point; adaptation of support methods to context, like learning-bydoing for the Coordination Cell; REACH ability to unite, which is appreciated by partners.

Evaluation question 3 – To what extent are results achieved and REACH operational model sustainable?

13. The agencies' decision to capitalize on the mapping tool and situation analysis is a factor in sustainability. It is unlikely that the national facilitator's functions will continue; neither the government nor agencies suggested concrete proposals in

interviews. Furthermore, the Terms of Reference (TOR) of the agencies NFPs are tied to agencies mandates and respond more to donor interests.

3. Overall Conclusions

- 14. In response to the first evaluation question, the evaluator concludes that stocktaking activities were evidently limited during this extension period; however, the Stakeholder and Nutrition Action Mapping was carried out and partial results informed the PAMN midterm review. Although the analysis was not finalized due to data incoherence, the mapping exercise was appreciated by stakeholders who consider it a helpful tool for operational planning. The PNN, PAMN and the Communication Plan have been developed, validated, launched and disseminated with the support of REACH. During the extension phase REACH focused its efforts on establishing the Coordination Cell to ensure the PAMN's implementation. REACH support took many forms, notably technical and financial, with a large amount of time dedicated to advocacy and facilitation to accelerate processes slowed by administrative sluggishness. The Coordination Cell is established, but challenges concerning its operationalization still loom large (sustainability with regards to staff, coordination mechanisms not yet formalized, etc.). NFPs are key to the multisectoral approach; they find themselves in a new situation for which they have not been prepared. The Civil Society, Business, Parliamentarian and UN Networks are in place: the Civil Society and UN Networks being the most active. The implementation tracking system still consists of surveys and sectoral information systems that do not allow for information analysis from a multi-sectoral angle. The UN Network for SUN was formalized in 2016 and includes UNFPA and UN Women. With the support of REACH, the UN Nutrition Inventory was carried out and a 2017 joint work plan developed, but the network does not yet have a UN Nutrition Agenda, or a joint programme that would have given their nutrition efforts a broader perspective. Activities relevant to gender do not appear in the AWPs, which compromised their implementation from the outset. As regards efficiency, it is important to mention complementarity between partners' activities, which have contributed to efficiency, namely in support of the Coordination Cell.
- 15. As regards the second question, unstable political/security context and weak capacity have been the main constraints on progress in nutrition governance processes. Adaptation of REACH support to the country-specific circumstances by catalysing the establishment of the Coordination Cell, supporting its functioning and strengthening its capacity was appropriate. Shortly following its establishment, the Cell led the mapping exercise and midterm review under REACH's oversight. This enabled the Cell to interact with stakeholders and gain understanding of the activities it will lead in the future.
- 16. In response to the third question, sustainability of the REACH model through continuation of the national facilitator role is not guaranteed; however the inclusion of the REACH work plan within the agencies' work plan is a good transition strategy that is more likely to ensure a transfer of responsibility. Besides the integration of mapping tools and situation analysis into the agencies' joint work plan, there are few signs of sustainability.

4. Recommendations

Recommendation 1 – Improve harmonization and coordination of United Nations efforts in favour of nutrition

After developing the 2017 joint work plan, agencies should develop either a joint programme or a UN Nutrition Agenda with a long-term vision, as indicated in the 2016–2020 United Nations Network Strategy document.

➤ Responsibility: REACH Country Committee; Deadline: immediately following UNN/REACH Secretariat approval of the evaluation report

Recommendation 2 — Provide technical support to the Coordination Cell

The Coordination Cell operationalization depends in large part on sectoral NFPs who constitute the Cell's external staff. The Cell should hold work sessions to clarify their roles, define a shared vision and seek the services of a consultant in cohesion and teamwork. Agencies' support would contribute to the successful completion of these activities.

➤ Responsibility: REACH Country Committee; Deadline: immediately following UNN/REACH Secretariat approval of the evaluation report

Recommendation 3 — Implement a low-cost strategy to extend REACH support in Mali, which currently faces a difficult political/security situation

The new Coordination Cell will have to carry out its mission in a difficult context. It will need support from REACH, which understands the context well. Sharing facilitators between countries would enable Mali to benefit from support missions and continued periodic guidance following REACH engagement.

➤ Responsibility: UNN/REACH Secretariat; Deadline: immediately following UNN/REACH Secretariat approval of the evaluation report

Recommendation 4 — Strengthen governance elements in the TOR of UNN NFPs

Agencies NFPs are often heavily engaged in operational activities, hence the need to include nutrition governance in their TOR, in line with their agencies mandate, in order to avoid neglecting this issue.

Responsibility: REACH Country Committee; Deadline: first quarter 2018

Myanmar

1. Introduction

Context: nutrition governance situation before REACH engagement

- 1. The United Nations Network (UNN)/REACH Secretariat exploratory mission, which was undertaken in January 2015, identified the following major weaknesses in nutrition governance that could benefit from REACH support: differing degrees of awareness of stakeholders in particular sector ministries about the problem of malnutrition; gaps in policy frameworks (National Plan of Action for Food and Nutrition-NPAFN 2011-2015 led by the Ministry of Health and Sports (MOHS) and a new action plan for Food and Nutrition Security (FNS) being developed by the Ministry of National Planning and Economic Development (MNPED)); nutrition coordination mechanisms largely organized around the health sector, namely the National Nutrition Centre (NNC), which has limited resources and capacity and no mandate to support coordination across ministries; and the need to support the creation and formalization of the UNN.
- 2. The international facilitator started mid-August 2015 and resigned in mid-February 2017. The current national facilitator started mid-August 2016 as an advocacy consultant and became the senior national facilitator in January 2017. Her contract is due to end on 31 December 2017.

Stakeholders

3. Main internal stakeholders and users of the evaluation in Myanmar include: UNN/REACH Secretariat; REACH facilitators; members of UNN/REACH Country Committee (CC) composed of the Heads of REACH partner agencies; the UN agencies Nutrition Focal Points (NFP); and Global Affairs Canada (GAC), the donor for REACH in Myanmar. External stakeholders include: the SUN Government Focal Point (SUN-FP)/Director General, Department of Public Health, MOHS; NNC acting as Technical Secretariat to the SUN-FP; sector ministries: the Ministry of Agriculture, Livestock and Irrigation (MOALI) and the Ministry of Social Welfare, Relief and Resettlement (MOSWRR); donors supporting nutrition; and the Civil Society Alliance.

Evaluation constraints

4. Limitations that are not specific to Myanmar include poor specificity and relevance of some outcome indicators, which were selected to monitor nutrition governance more broadly and are not always directly linked to REACH in-country support.

2. Key Findings

5. Key findings are structured according to the three evaluation questions.

Evaluation question 1 – What are REACH results?

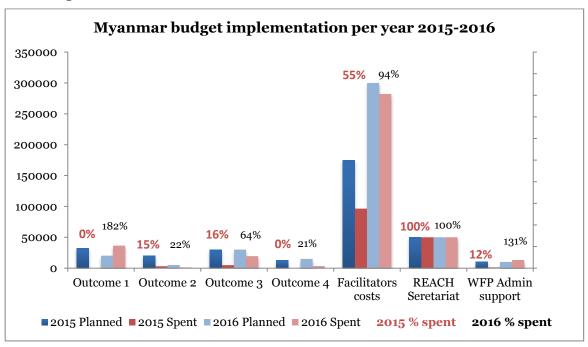
Effectiveness

6. Outcome 1 - Increased awareness and consensus of stakeholders of the nutrition situation and the best strategies and priorities for improvement. Planned deliverables under the multi-sector and multi-stakeholder stocktaking, which aims at building understanding of the nutrition landscape, include: Multi-sectoral Nutrition Overview (MNO), Consensus on Core Nutrition Actions (CNA), Policy and Plan Overview (PPO) and Stakeholder and Nutrition Action Mapping using the SUN

Planning and Monitoring Tool (SUNPMT). The four deliverables, which were initiated in 2016, were completed in May-June 2017. Data availability, reliability and representativeness posed challenges for the stakeholder and nutrition action mapping. Many stakeholders reported difficulties using the SUNPMT tool and stressed that caution is warranted with respect to data interpretation and use. Official dissemination of results through a booklet and a high-level nutrition event is pending validation of the various documents by NNC. No national advocacy and communication strategy has been developed yet but short and opportune nutrition advocacy briefs were prepared: the first one released early 2016 was a joint UN (two-pager) brief building the case for investing in nutrition and highlighting linkages with the National League for Democracy (NLD) Election Manifesto in order to raise awareness of the transition Government and the new leadership about nutrition; the second one-page brief was developed in partnership with donors for the first ever National Inter-Ministerial Coordination Meeting on Nutrition chaired by the State Counsellor held in January 2017.

- 7. Outcome 2 Strengthened national policies and programmes that operationalize and address nutrition through a multi-sectoral approach. REACH facilitators participated in the meetings for developing the United Nations Development Assistance Framework (UNDAF) 2018-2022 (work in progress). REACH and UNICEF jointly selected a consultant for a seven-month period (February to September 2016) to support the finalization of the Myanmar National Action Plan for Food and Nutrition Security (MNAPFNS) and its costing, as well as for updating the NPAFN to align it with the MNAPFNS. REACH facilitators drafted several sections (such as gender and social protection). With the change in government early 2016, the MNAPFNS was not endorsed. Two initially planned outputs "CNA uptake in sectoral annual work plans" and "Sub-national CNA Uptake" were rightly not retained in REACH Annual Work Plans (AWP) as these are contingent to successful completion of the preceding output.
- 8. Outcome 3 Increased human and institutional capacity on nutrition actions at all levels. REACH proposed a coordination structure based on existing mechanisms, which has been included in the draft MNAPFNS. REACH facilitated and supported the organization of the National Inter-Ministerial Coordination Meeting on Nutrition during which the State Counsellor reaffirmed high-level Government commitment to nutrition and its inclusion in national development planning. Two outputs "capacity development" and "guidance material and training" were not retained as considered unlikely within the REACH timeframe.
- 9. Outcome 4 Increased effectiveness and accountability of stakeholders in implementing and supporting nutrition actions. The first and second outputs "effectiveness" and "accountability" were not retained, as they are contingent on the elaboration and validation of a multi-sectoral strategic plan (under outcome 2), which is still in progress. In late 2015/early 2016, REACH facilitated the establishment of the UNN for Nutrition and Food Security (UNN-NFS) and the UN Nutrition Inventory in which the four REACH partner agencies and the United Nations Population Fund (UNFPA) participated in 2016. A UN retreat, organized, funded and facilitated by REACH (facilitators and Secretariat staff), was held on 31 May 2016. It was attended by 54 participants from across the UN system in Myanmar. Participants identified the lack of regular communication and competing priorities between UN agencies as challenges to be addressed. The retreat report is posted on the One-UN Myanmar and SUN Movement websites.

- 10. **Equity.** Four actions were planned in the REACH Country Implementation Plan (CIP) for Myanmar: 1) gender equality and women's empowerment integrated in the different policy documents and strategies and in planning, implementation and monitoring and evaluation of the different sectors engaged in nutrition; 2) indicators broken down by sex and data analysed with a gender perspective; 3) strengthening the capacities of women's organizations and advocacy for women to be represented in the different coordination mechanisms at all levels; and 4) ensuring gender sensitivity of messages disseminated by the different partners/ channels at all levels. These actions were not explicitly reflected in REACH AWPs. Nevertheless, REACH facilitators were proactive in ensuring that gender issues were tackled (gender included as a reporting item in the facilitators' monthly activity reports). Gender was duly addressed in the stocktaking deliverables: in the list of CNAs 9 out of 20 CNAs target or prioritize women, namely 2 out of 6 nutrition-specific CNAs and 7 out of 14 nutrition-sensitive CNAs in the areas of disease prevention and management, Water Sanitation and Hygiene (WASH) and rural development. REACH facilitators contributed to the drafting of a section on gender and social protection in the MNAPFNS. Thanks to REACH facilitators' advocacy efforts, UN Women and UNFPA are members of the UNN-NFS.
- 11. **Efficiency.** The budget for 2015-2016 of USD 760,000 was underspent (74 percent was spent).



Source: REACH. 2017. Financial tracking sheet – Myanmar Note: planned budget figures as per CIP

12. Expenditures by outcome amounted to 69 percent for outcome 1, 17 percent for outcome 2, 40 percent for outcome 3 and 11 percent for outcome 4. Budgetary execution in the first half of 2017 amounted to 53 percent of the 2017 planned budget. One particular feature of Myanmar is that frequent travel of the facilitators to Nay Pyi Taw, the administrative capital, was necessary for all outcomes to ensure continued consultation with Government and keeping them regularly informed on progress.

Evaluation question 2 – What are the explanatory/contributing factors for results?

- 13. During the political transition period (from November 2015 until 30 March 2016) there was lack of clarity as to the official status of various development policy frameworks; work launched by the previous government on nutrition governance (policies, strategies and coordination mechanism) was halted and so were relevant REACH activities. In parallel resurgence of conflicts in three States led to a degradation of the humanitarian situation, and in 2016, heavy monsoon flooding temporarily displaced roughly half a million people in eleven States. Hence the focus of UN agencies and other stakeholders was on alleviating humanitarian needs and building resilience of affected populations. Whilst recognizing the need to address governance issues, several stakeholders mentioned that their focus was on peace building and supporting emergency preparedness and response. More clarity on leadership on nutrition governance has recently emerged with the establishment of ten Sector Coordination Groups (SCG) including a Nutrition SCG to be led by the MOHS (Development Assistance Coordination Unit guidance of 26 July 2017).
- 14. Participatory adaptation of the CIP to the context and its alignment with the mandates/priorities of UN agencies and sector ministries (respective columns added in yearly work plans) fostered ownership among UN agencies. Support provided by the UNN/REACH Secretariat was generally considered to be very helpful.

Evaluation question 3 – To what extent are results achieved and REACH operational model sustainable?

15. Two enabling elements are noted: the stocktaking activities have been undertaken under the leadership of NNC and coaching and mentoring by REACH facilitators and UNN/REACH Secretariat staff has promoted skill and knowledge transfer to sector NFPs. Hence the potential for sustainability is there but it is premature at this stage to draw definitive conclusions on the sustainability of REACH stocktaking deliverables because their validation is still in progress and there is a widely acknowledged need for more capacity building of sector NFPs. REACH draft transition plan (January 2017), does not include tangible steps for phasing-over REACH functions to the UNN-NFS. WFP is seeking funding for a one-year extension of the national facilitator. The extension of REACH engagement with GAC funding into 2018, met with a positive response from stakeholders; this indicates a positive perception of stakeholders about the added value of REACH in strengthening nutrition governance. There was overall agreement that the timeframe of REACH engagement is too short in view of the complexity of nutrition governance in general and more specifically within the Myanmar context.

3. Overall Conclusions

- 16. In response to the first evaluation question on effectiveness, equity/gender and efficiency, the evaluator concludes that REACH CIP for Myanmar was ambitious and strived at too far-reaching outcomes given the political, policy and humanitarian context. Despite a prioritisation of outputs and the more realistic planning of outputs and deliverables through a revision of the CIP and in AWPs, progress was slow and remained below set targets. Notwithstanding the difficult environment and limited duration, REACH has been successful in promoting/facilitating a new approach to governance of a multi-stakeholder issue.
- 17. Delaying the multi-sector and multi-stakeholder stocktaking until NNC confirmed its endorsement and took its leadership with the facilitators' support was the right approach. Despite concerns about the reliability of data used for the mapping, there

was recognition that this exercise contributed to raising awareness about information gaps and for the need to strengthen sector information systems and to build the capacity of sector NFPs. Facilitators were proactive in seizing advocacy opportunities: briefs were strategically timed to advocate for nutrition to new elected officials. Even though the MNAPFNS was not endorsed by the new Government, REACH facilitation processes were perceived as equally as important as the intended result because of their contribution to awareness raising about/ advocacy for nutrition as a multi-sectoral issue. Although the gender-related commitments included in the CIP were not reflected in AWPs, gender issues received due attention in the stocktaking activities, particularly in the list of CNAs. The highest rate of budgetary execution was reported for outcome 1 (69 percent) and the lowest for outcome 4 (11 percent).

- 18. As regards the second question: during the long political transition period until March 2016 there was a lack of clarity as to the official status of various development policy frameworks. REACH facilitators made the right decision to focus on advocacy activities: putting nutrition on the radar, establishing trust relationships with NNC and MOALI and fostering UN coherence.
- 19. In response to the third question, the ET concluded that skill and knowledge transfer to sector NFPs done by REACH facilitators and UNN/REACH Secretariat staff in particular for the mapping are vital for sustainability. However it is premature at this stage to draw definitive conclusions on the sustainability of REACH results and operational model as REACH draft transition plan (January 2017), does not include tangible steps for phasing-over REACH functions to the UNN-NFS.

4. Recommendations

Recommendation 1 – Prioritize REACH outcomes and outputs for the remaining period of engagement of REACH in Myanmar

The REACH draft transition plan needs to be reviewed/agreed by agencies' NFPs and then endorsed by the REACH CC. The choice of priority areas for REACH for the remaining months of 2017 through 2018 should be a bottom-up country-led participatory and consensual process guided by the recent decisions of the Government regarding the establishment of the Nutrition SCG. The choice of activities should seek complementarity with one-on-one technical support provided by the UN partner agencies and could include: advocacy and communication strategy (UN as well as one accompanying the MNAPFNS), and finalization of a prioritized and budgeted multisector nutrition plan.

Responsibility: Myanmar REACH CC with the support of UNN/REACH Secretariat; Timeframe: Immediately.

Recommendation 2 – Develop a Roadmap for future updates of the nutrition stocktaking

The stocktaking is a process and a basis for cohesive and regular planning. For example the MNO should be updated when new survey data are released, and the next round of the SUNPMT should map CNAs at a lower geographic level and capture beneficiary coverage. A roadmap for these updates should be included in the forthcoming multisector and multi-stakeholder stocktaking booklet.

Responsibility: REACH facilitator and UNN-NFS; Timeframe: Immediately.

Senegal

Context: nutrition governance situation before REACH engagement

- 1. The United Nations Network (UNN)/REACH Secretariat exploratory mission, which was undertaken in June 2014, identified the following major weaknesses in nutrition governance that could benefit from REACH support: already high awareness about nutrition but no multi-sectoral dynamic bringing together stakeholders around a common vision with numerous stakeholders not acting in a concerted manner and hence delaying the nutrition policy revision planned since 2009; weak multi-sectoral coordination capacity of the *Cellule de Lutte contre la Malnutrition* (CLM, Fight against Malnutrition Unit), which is responsible for coordination and Monitoring and Evaluation (M&E) of the national nutrition policy; and the lack of linkages between existing information (surveys, sectoral monitoring systems, CLM tracking system, etc.) to allow an analysis through a multi-sectoral lens.
- 2. The international facilitator started in October 2014 and the national facilitator in March 2016. REACH engagement in Senegal is due to end on 31 December 2017.

Stakeholders

3. Main internal stakeholders and users of the evaluation in Senegal include: UNN/REACH Secretariat; REACH facilitators; members of UNN/REACH Country Committee (CC) composed of the Heads of REACH partner agencies; the UN agencies Nutrition Focal Points (NFP) and Global Affairs Canada (GAC), the donor for REACH in Senegal. External stakeholders include: the SUN Government Focal Point (SUN-FP), CLM, Ministère de la Santé et de l'Action Sociale (MSAS, Ministry of Health and Social Action), Ministère de l'Agriculture et de l'Equipement Rural (MAER, Ministry of Agriculture and Rural Equipment), le Ministère de la Femme, de la Famille et de l'Enfance (MFFE, Ministry of Woman, Family and Childhood), Ministère de l'Education Nationale (MEN, Ministry of National Education), Secrétariat Exécutif - Conseil National de Sécurité Alimentaire (SE-CNSA, Executive Secretariat of the National Food Security Council), the Civil Society and Donor Networks.

Evaluation constraints

4. Limitations that are not specific to Senegal include poor specificity and relevance of some outcome indicators, which were selected to monitor nutrition governance more broadly and are not always directly linked to REACH in-country support.

2. Key Findings

5. Key findings are structured according to the three evaluation questions.

Evaluation question 1 – What are REACH results?

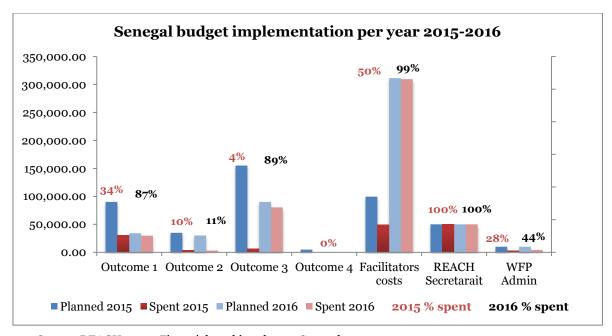
Effectiveness

6. Outcome 1 - Increased awareness and consensus of stakeholders of the nutrition situation and the best strategies and priorities for improvement. Planned deliverables under the multi-sector and multi-stakeholder stocktaking, which aims at building understanding of the nutrition landscape, include: Multi-sectoral Nutrition Overview (MNO), Consensus on Core Nutrition Actions (CNA), Policy and Plan Overview (PPO) and Stakeholder and Nutrition Action Mapping using the SUN Planning and Monitoring Tool (SUNPMT). The MNO, including a dashboard, was carried out in 2015. The document has not been widely disseminated. While this

analysis was used in the World Bank's "investment case" series of studies, the dashboard proved less useful as the CLM preferred to continue with its existing monitoring system. The mapping was conducted in 2015 by a national consultant, and international consultant (former REACH facilitator with mapping experience in Niger) with support from the UNN/REACH Secretariat. Stakeholders were involved through a meeting organized for orientation and adaptation of the tools and a feedback meeting. Some difficulties were encountered due to unavailability of MSAS data and delays in the transmission of CLM data. The mapping results were partially used in the development of the Plan Stratégique Multisectoriel de la Nutrition (PSMN, Multi-sectoral Nutrition Strategic Plan). A list of CNAs was established for mapping purposes, it was also shared during the development of the PSMN. However, CLM chose to develop guidelines for PSMN elaboration which include a larger number of actions than the CNA list. The PPO (2015) was produced as foreseen in the Country Implementation Plan (CIP) but was not submitted to the CLM because, in the end, its rating system was judged to have little value added to the revision of sectoral policies whose update had already been triggered according to other parameters established by the Ministère de l'Economie des Finances et du Plan (MEFP, Ministry of Economy, Finance and Planning). REACH participated in the World Bank's "Investment Case" series of case studies and, in partnership with UNICEF and the World Bank, supported the theme of institutional analysis of the nutrition sector. The advocacy and communication strategy for the implementation of the Politique Nationale de Développement de la Nutrition (PNDN, National Nutrition Development Policy) was produced with a costed five-year operational

- 7. Outcome 2 Strengthened national policies and programmes that operationalize and address nutrition through a multi-sectoral approach. Nutrition is included in the *Plan Sénégal Emergent* (PSE, Emerging Senegal Plan) and the revised United Nations Development Assistance Framework (UNDAF) 2012-2018. The PNDN (2015-2025) was produced and approved in 2015 by MEFP in charge of defining and approving national policies. In June 2017, the CLM Steering Committee validated the PSMN (developed between 2016 and 2017) in the presence of Heads of UNICEF and WHO and representatives of the World Bank, the Canadian Embassy and REACH. REACH supported workshops and participated in the work of the commissions and the review of documents. REACH played a unifying role in the development of the document, which involved many stakeholders.
- 8. Outcome 3 Increased human and institutional capacity on nutrition actions at all levels. REACH had planned to support the "identification of institutional and human capacity building needs" of the CLM. This activity appeared complementary with the analysis of institutional performance in the nutrition sector planned by the World Bank. REACH, the World Bank and UNICEF came together to support the study. They recruited the services of an international consultant, and a technical committee (UNICEF, World Bank, REACH, CLM) was set up to oversee the study. The international consultant conducted in-depth interviews with CLM and key sectors and semi-structured interviews of other stakeholders. The report, which is rich in information on capacities in place, is very much appreciated. Sector NFPs reported that data collection which was conducted in the presence of ministries' planning officials, contributed to nutrition advocacy within ministries. As regards multi-sectoral coordination, CLM had been setup in 2001 and is attached to the Office of the Prime Minister and sector NFPs of 12 ministries were already designated prior to REACH engagement. NFPs, who represent their ministries in the CLM Steering

- Committee, have varying influence within their ministry. Efforts were initiated to set up the business network. In June 2016, REACH contributed to the organization of a one-day conference to exchange on nutrition, which gathered different partners, including the private sector with whom extensive discussions were held. However, CLM chose to defer setting up a business network.
- 9. Outcome 4 Increased effectiveness and accountability of stakeholders in implementing and supporting nutrition actions. CLM is developing an integrated online M&E platform for the PSMN (work in progress). In Senegal, there is a Donors/UN System platform. REACH conducts on-going advocacy with the four Heads of UN Agencies to sustain the momentum on nutrition, and has facilitated the UN Nutrition Inventory (undertaken by the four REACH partner agencies in 2016) whose findings are expected to feed into the development of a UN Nutrition Strategy. The latter has not yet been developed due to the reluctance of one UN agency having expressed its preference for a conceptual note; the ET learned that agreement to develop such a strategy has been reached after the ET's country visit. As to joint UN programmes, the *Programme Intégré Santé Education Nutrition* (PISEN, Integrated Programme on Health, Education and Nutrition) is being implemented jointly by WHO, UNESCO, UNFPA, FAO, UNICEF and WFP since 2013. At the operational level, PISEN is executed as a juxtaposition of activities and no new joint programmes have been initiated yet in support of the PSMN.
- 20. **Equity.** Four actions were planned in the REACH CIP for Senegal: 1) gender equality and women's empowerment integrated in the different policy documents and strategies and in planning, implementation and monitoring and evaluation of the different sectors engaged in nutrition; 2) indicators broken down by sex and data analysed with a gender perspective; 3) strengthening the capacities of women's organizations and advocacy for women to be represented in the different coordination mechanisms at all levels; and 4) ensuring gender sensitivity of messages disseminated by the different partners/channels at all levels. These actions were not explicitly reflected in REACH annual work plans (AWPs). The gender indicator of the dashboard was not filled due to lack of data. It should be noted that MFFE has been a member of the CLM Steering Committee since its creation.
- 21. **Efficiency.** The budget for 2014-2016 of USD 925,833 was underspent (69 percent was spent). Expenditures by outcome amounted to 54 percent for outcome 1, 11 percent for outcome 2, 47 percent for outcome 3 and none for outcome 4. Budgetary execution in the first half of 2017 amounted to 46 percent of the 2017 planned budget. Reasons for under-spending include: less than originally foreseen spent on outcome 2 as the Government and several CLM partners have provided financial support for the development of the PSMN; and activities under outcome 4 not yet carried out as they are dependent on the validation of the PSMN. Other considerations relate to the extended time invested by facilitators in discussions with CLM and the UNN/REACH Secretariat on the choice of activities to be included in AWPs; postponements or delays of activities due to the agenda of the CLM; deliverables completed but not used (PPO and Nutrition Analysis Dashboard); and the long delay in the recruitment of the national facilitator (re-advertisement of the post).



Source: REACH. 2017. Financial tracking sheet – Senegal Note: Data for 2014 not included as expenditures were only on knowledge sharing (USD 6,235) and REACH Secretariat (USD 8,333)

Evaluation question 2 – What are the explanatory/contributing factors for results?

10. Factors having caused delays in implementation include: initial scepticism of CLM about the contribution of REACH (CLM not involved in the request for REACH support by the four signatory agencies); differences of opinion and understanding between the UNN/REACH Secretariat, the facilitators and the CLM on the relevance of some stocktaking deliverables and the degree of flexibility permissible in the preparation of AWPs, as well as the frequent changes in agencies staff. Enabling factors include: CLM as gateway for REACH; timeliness of REACH in creating an enabling environment for the development of the PSMN; strong focus of facilitators on alignment of REACH activities with national priorities; complementarity between the two facilitators (the national facilitator playing a moderating role between sectors and the international one facilitating dialogue at the institutional level and maintaining momentum for nutrition among UN agencies); support from the UNN/REACH Secretariat; the opportunity offered by the CLM to host the national facilitator; the positive assessment of REACH work by the agencies; and the interest of the host agency, WFP, in REACH.

Evaluation question 3 – To what extent are results achieved and REACH operational model sustainable?

11. Sustainability of the national advocacy and communication strategy of the PNDN and the capacity gap assessment seems to be ensured as both have been integrated into the PSMN. Sustainability of the mapping, which is to be integrated into the online M&E of the PSMN, will be reinforced by the training of trainers on the use of the SUNPMT to be supported by REACH. However the lack of skills and knowledge transfer will be a challenge for updating the MNO. The REACH operational model will continue with the national facilitator position extended in 2018 with Nutrition International funds.

3. Overall Conclusions

- 12. In response to the first evaluation question on effectiveness, equity/gender and efficiency, the evaluator concludes that although progress was affected by initial scepticism about the added value of REACH, REACH started in Senegal at an opportune time. The long-standing coordinating structure, the CLM, was in place but faced challenges in terms of coordinating a multi-sectoral approach, REACH facilitating role in the PSMN development process was thus timely and was recognized as beneficial (considered by CLM as equally important as other stakeholders supporting CLM). The mapping and national advocacy and communication strategy went beyond their initial awareness goal: both have been taken up into national processes with the SUNPMT to be integrated into the CLM on-line M&E system and the advocacy strategy already attached to the PSMN (observation relevant also to question 3 on sustainability). The institutional gap assessment (under outcome 3) will also be acted upon as an integral part of the PSMN (observation relevant also to question 3 on sustainability). Sector NFPs, who have variable levels of competence in nutrition governance, are not designated on the basis of clear Terms of Reference (TOR) and are not guided by specific orientation on their roles. If acted upon, the results of the institutional analysis in the nutrition sector can help fill these identified gaps. The UNN/Donor Network has conducted the UN Nutrition Inventory with REACH support. The development of a UNN Nutrition Agenda/Strategy has been recently agreed upon with the support of REACH. Gender-related activities have not been included in AWPs, which has compromised their achievements from the start. In terms of efficiency, cost savings by seizing opportunities for cost-sharing is a good practice in terms of efficiency and has an added value of bringing stakeholders to work together, such was the case for the institutional gap assessment.
- 13. As regards the second question, the skills of the facilitators, managerial (listening skills, influence, networking, etc.) and technical skills were considered crucial in the success of REACH in Senegal.
- 14. In response to the third question on sustainability, a few tangible examples of REACH tools' uptake into national processes have been mentioned under question 1. In addition the national facilitator is supported for 2018 by funds of Nutrition International.

4. Recommendations

Recommendation 1 - Strengthen harmonization of United Nations efforts for nutrition

Agencies should work to develop their new joint document (joint programme, UN Nutrition Agenda/Strategy), drawing lessons from PISEN, which is coming to an end, in order to strengthen the harmonization of their efforts for nutrition.

➤ Responsibility: REACH Country Committee; Timeline: immediately after approval of the evaluation report by the UNN / REACH Secretariat

Renewed Efforts Against Child Hunger and undernutrition https://www.unnetworkforsun.org/reach





