

COUNTRY STRATEGIC PLAN REVISION

REVISION

Colombia country strategic plan, revision 8

Gender Marker Code: 3

Transmittal Slip Table - BUDGET OVERVIEW			
	Current	Change	Revised
Duration	April 2017- December 2021	N/A	N/A
Beneficiaries	2,170,770	1,517,127	3,687,897
Total Cost (USD)	256,198,457	148,172,242	404,370,700
Transfer	199,924,471	124,309,647	324,234,118
Implementation	24,718,624	12,030,201	36,748,825
Direct Support Costs	15,807,268	2,993,212	18,800,480
Sub-total	240,450,363	139,333,060	379,783,423
Indirect Support Costs	15,748,094	8,839,183	24,587,277

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1. RATIONALE

1. Despite the peace agreement signed with the Revolutionary Armed Forces of Colombia (FARC) in 2016 being implemented, other illegal armed groups remain active. An upsurge of violence causing massive displacement and deterioration of the humanitarian situation is being witnessed in vast areas of the country.
2. According to the estimates in the latest Humanitarian Needs Overview (HNO 2020) 6.3 million people are affected by conflict and natural events in Colombia, of which about 2.4 million people are estimated to be food insecure. This includes victims of internal conflict and people affected by natural events, such as flooding, hurricanes and drought¹.
3. In addition, according to the latest projections elaborated by the Inter-Agency Group on Mixed Migratory Flows (GIFMM)², the number of Venezuelan migrants in Colombia (including Colombian returnees, migrants in transit, and Venezuelans moving between Venezuela and Colombia regularly) could reach 5.6 million by the end of 2020.
4. Food insecurity is one of the main drivers of migration. According to an Emergency Food Security Assessment (EFSA)³ conducted by WFP in May-August 2019, in the border departments where emergency response is currently implemented (Arauca, Cesar, La Guajira, Nariño and Norte de Santander) 55 percent of the migrants are food insecure. The percentage of food insecurity varies across different migrants' populations:

¹ Preliminary HNO results: <https://reliefweb.int/report/colombia/resultados-hno-2020>

² Refugee and Migrant Response Plan (RMRP) 2020: <https://reliefweb.int/sites/reliefweb.int/files/resources/72254.pdf>

³ CARI methodology was used for the EFSA. Full report <https://reliefweb.int/report/colombia/colombia-evaluaci-n-de-seguridad-alimentaria-en-emergencias-esae-para-poblaci-n>

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- 80 percent in migrants in transit;
 - 60 percent in pendulares (food is one of the main reasons they cross the border);
 - 45 percent in migrants settled in Colombia.

According to the estimates in the RMRP, a total of 1.8 million migrants will need food and nutrition assistance in 2020.

5. The enrolment of migrants' children in the Colombian school system increased by 484 percent from November 2018 to August 2019, with a monthly average increase of about 20 percent in the last months. This trend is expected to continue in 2020. Currently, 186,556 Venezuelan boys, girls and adolescents are enrolled in the Colombian education system; of these, only 117,511 currently receive school meals⁴.
6. Lastly, Colombia's 2020 Contributions Forecast (High/Medium) currently stands at USD 52.7 million. In addition to this, the Country Office has at its disposal USD 42.4 million for programming as a result of contributions that were registered in early 2020. Additional funds that have been carried over from 2019 (i.e. USD 15 million registered in Q4 from USAID) are also available. The changes reflected in this Budget Revision are in line with the expected forecast and funding available for programming.

2. CHANGES

Strategic orientation

7. This revision (8) will not result in any change of Strategic Outcomes or Activities. The proposed changes are related to an increase in the emergency response (**Activity 3 and 4** under Strategic Outcome 2) from January 2020 to December 2020, and in the resilience building and livelihoods interventions (**Activity 9** under Strategic Outcome 5).
8. Implementation Rates have been reduced for 2020 to reflect current estimates better.

Transfers and Beneficiary analysis

Activity 3

9. Under Activity 3, WFP will provide humanitarian assistance to a total of 1.4 million people⁵ affected by the migration crisis in the border departments (including host communities) and to 155,400 people affected by other types of emergencies, including conflict and natural disasters.
10. For the migration crisis response, the assistance modalities and planned beneficiaries will be as follows:
 - a. **Distribution of cash or vouchers:** WFP will continue to provide unconditional cash-based transfers to migrants intending to stay in Colombia and vulnerable members of host communities. In total, 369,782 beneficiaries will be targeted in 2020 with this modality⁶. WFP will introduce cash as a distribution modality to migrants in selected areas in line with the results of different assessments being undertaken. WFP is in the process of rolling out the corporate beneficiary registration and management system SCOPE. Since May 2019, WFP aligned the transfer value of its programme to the government directives, with different transfer values according to family size for a maximum of about 77 USD for households of 4 or more members.
 - b. **Preventative nutrition support:** households with pregnant and lactating women/adolescents (PLW) and/or children under 5 years will be included in a nutritional support strategy that complements the

⁴ Data from the Ministry of Education.

⁵ 80 percent of the estimated needs as WFP is not the only actor and some populations are in areas not covered by WFP. The total unique beneficiary figure is estimated basing assumptions on overlaps and rotation. This estimate may vary when consolidation of actuals will be completed. For more information, see Annex I_Beneficiary Figures Act. 3

⁶ Monthly beneficiaries for vouchers/cash are 184,891; total beneficiaries are calculated estimating a 6-month distribution. For more information, see Annex I_Beneficiary Figures Act. 3

voucher distribution with micronutrients for food fortification and nutritional education programs. Before the delivery of the MNP (micronutrient powder), children under 5 years of age will be dewormed to guarantee the effectiveness of the micronutrient supplements.

- c. **Distribution of in-kind food baskets:** In the Alta Guajira region, WFP will distribute in-kind food baskets to 50,000 beneficiaries given the absence of functional markets. The food baskets will be locally procured and composed of seven commodities adapted to local preferences. The kits are valued at approximately COP 96,000 per person (about USD 30) and are designed to provide 2,100 kcal/person per day.
- d. **Provision of hot meals:** WFP will keep responding to urgent food security needs through hot meals in community kitchens in towns bordering Venezuela. WFP plans to support a total 844,858 beneficiaries in 2020⁷. In, a locally developed beneficiary management system (EKAA⁸) will be implemented to register and control beneficiaries in community kitchens (hot meals), in school meals programmes and beneficiaries of food kits (refer to paragraph e). The system will be able to communicate with SCOPE.
- e. **Distribution of food kits:** WFP aims to assist a total of 264,600 migrants who are transiting through Colombia on foot (walking migrants) with a 15-days ration locally procured food kits valued at approximately 56,940 COP (17 USD) per person. Families with pregnant or lactating women/adolescents and children below 5 years of age will receive additional nutritious products as part of these kits. The kits can be redeemed in key strategic transit points along the main transit routes and easily transported by migrant families.
- f. **Shock-Responsive Social Protection:** WFP is working with relevant governmental entities in charge of crisis management and response, social protection and migration to design and implement a Shock-Responsive Social Protection pilot to include around 25,000 vulnerable migrants in safety net schemes, providing unconditional cash transfers. The value of the transfer is aligned with government directives.
- g. **Early Recovery:** To enable the humanitarian-development nexus, WFP will support early recovery activities for a total of 25,000 beneficiaries in rural and urban contexts for an initial period of 6 months. Studies will be conducted to review skills supply and demand to identify activities to be implemented with a focus on socio-economic integration. The value of the transfer is aligned with government directives.

11. Populations affected by internal conflict, natural events or other emergencies, will be as follows:

- a. **In-kind distribution:** WFP will support the crisis-affected population in remote areas with difficult access with in-kind distributions for 3-6 months, comprising a food basket which includes rice, pulses and oil to meet immediate food and security needs. A total of 87,600 beneficiaries are planned to be assisted through this modality.
- b. **Cash or vouchers distribution:** Where markets conditions allow, WFP will support crisis-affected populations with vouchers or cash distribution for a three to six months period. The transfers equal to about 17 USD per person per month for a total planned 67,800 beneficiaries.

Activity 4

⁷ This is estimated on the base of a total of 24,445 seats equal to 94,445 beneficiaries per month as 27 percent duplication across the month is applied for the calculation of unique beneficiaries. For more information see Annex I Beneficiary Figures Act. 3

⁸ EKAA means 'to eat' in Wayunaiki language, and it's a mobile app developed by the ICT team in Colombia to register beneficiaries and manage transfers for the programmes of community kitchens, school feeding and distribution of kits to migrants in transit. All beneficiary data is encrypted to ensure confidentiality and security of the information.

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12. Considering the continued increase of migrants' enrolment in the Colombian school systems WFP will increase its coverage in 2020 to reach a total of 62,000 boys, girls and adolescents (mainly Venezuelan but up to 30 percent Colombians), in targeted departments. Activities of Social Behavioural Change Communication (SBCC) will be implemented to promote inclusion and mitigate the risks of xenophobia in the municipalities where the programme is implemented.

Activity 9

13. WFP will also increase the budget allocated to capacity strengthening under activity 9, following a new contribution from KOICA to implement activities such as training, technical assistance, creation of community-based early warning systems and development of community-based adaptation plans through the Three-Pronged Approach methodology. No increase in beneficiary figures for this activity.

Risk Management

- **Insufficient Funding:** WFP has presented the scale-up plan to the main donors, and a fundraising strategy will be implemented to expand the donor base. In addition, WFP will continue to generate evidence to maintain the attention of the donors on the migration crisis. The funding needs could increase if the government allows for an increased transfer value as advocated by WFP. If this is the case, WFP would evaluate what would be the most appropriate transfer value based on the Minimum Expenditure Basket.
- **Loose targeting to meet increased planning figures:** WFP is working to improve targeting tools and processes to ensure that only the most vulnerable people are included in the vouchers/cash programmes. The implementation of SCOPE and EKAA will also reduce risk of duplications.

TABLE 1: FOOD AND CASH-BASED TRANSFER BENEFICIARIES BY STRATEGIC OUTCOME AND ACTIVITY ⁹														
CURRENT							INCREASE				REVISED			
Strategic outcome	Activity	Modality	Women/ girls	Men/boys	Total by modality	Total by activity	Women/ girls	Men/boys	Total by modality	Total by activity	Women/ girls	Men/boys	Total by modality	Total by activity
1	2	Cash-based transfers	4,000	3,000	7,000	7,000					4,000	3,000	7,000	7,000
2	3	Food *	54,130	52,380	106,510	1,302,319	164,363	157,917	322,280	1,465,127	218,493	210,297	428,790	2,767,446
		Cash-based transfers*	610,003	585,806	1,195,809		582,852	559,995	1,142,847		1,192,855	1,145,801	2,338,656	
	4	Food	8,000	7,000	15,000	113,000				52,000	8,000	7,000	15,000	165,000
		Cash-based transfers	49,350	48,650	98,000		26,520	25,480	52,000		75,870	74,130	150,000	
3	5	Food	22,000	21,000	43,000	52,000					22,000	21,000	43,000	52,000
		Cash-based transfers	4,500	4,500	9,000						4,500	4,500	9,000	
	6	Food	125,000	113,000	238,000	238,000					125,000	113,000	238,000	238,000
	10	Food	129,500	129,500	259,000	396,451					129,500	129,500	259,000	396,451
Cash-based transfers		70,100	67,351	137,451					70,100		67,351	137,451		
5	9	Food	4,000	4,000	8,000	62,000					4,000	4,000	8,000	62,000
		Cash-based transfers	28,160	25,840	54,000						28,160	25,840	54,000	
Total			1,102,363	1,055,897	2,170,770		773,735	743,392	1,517,127		1,882,478	1,805,419	3,687,897	

⁹ Total unique beneficiaries without overlaps. For information on the assumptions used, refer to Annex I_Beneficiary Figures Act. 3.

Transfers

Strategic outcome	2
Activity	3
Beneficiary type	Vulnerable Venezuelan migrants, Colombian returnees and host communities
Modality	FOOD
Cereals	No changes
Pulses	No changes
Oil	No changes
Canned Fish	No changes
Sugar	No changes
Pre-packaged food parcels ¹¹	753
total kcal/day (to be completed for food and cash modalities)	1470 Kcal/day
% kcal from protein	14%
Cash-based transfers (USD/person/day; use average as needed)	0
Number of feeding days per year	15

Food type / cash-based transfer	Current Budget		Increase/Decrease		Revised Budget	
	Total (MT)	Total (USD)	Total (MT)	Total (USD)	Total (MT)	Total (USD)
CEREALS	9,123	4,599,375	3,240	2,338,946	12,363	6,938,321
DAIRY	3,791	2,709,731			3,791	2,709,731
FISH	407	492,633	475	4,713,024	882	5,205,657
MISCELLANEOUS	599	1,061,991	142	209,634	741	1,271,625
MIXED AND BLENDED	69	259,485		-17	69	259,467
OILS & FATS	1,550	2,017,858	565	688,377	2,114	2,706,235
PRE-PACKAGED PARCELS	161		3,060	9,376,145	3,221	9,376,145
PULSES	2,951	2,307,696	801	1,579,619	3,752	3,887,314
Total (FOOD)	18,650	13,448,767	8,282	18,905,729	26,933	32,354,496
CBT TRANSFER VALUE		124,137,863		75,585,999		199,723,862
TOTAL (Food and CBT value - USD)	18,650	137,586,630	8,282	94,491,728	26,933	232,078,358

¹⁰ This refers to the kits for walking migrants which is the only new food ration introduced in the BR.

3. COST BREAKDOWN

TABLE 4: COST BREAKDOWN OF THE REVISION ONLY (USD)

WFP Strategic Results/ SDG Targets	SR 01	SR 02	SR 03	SR 04	SR 05	TOTAL
WFP Strategic Outcomes	Strategic Outcome 2	Strategic Outcome 3	Strategic Outcome 4	Strategic Outcome 5	Strategic Outcome 1	
Focus Area	01 CRISIS RESPONSE	03 ROOT CAUSES	02 RESILIENCE BUILDING	02 RESILIENCE BUILDING	03 ROOT CAUSES	
Transfer	121,710,913	-30,894	0	2,632,857	-3,229	124,309,647
Implementation	11,012,117	-50,698	0	1,068,780	1	12,030,200
Direct Support Costs						2,993,213
Sub-total						139,333,060
Indirect Support Costs						8,839,183
TOTAL						148,172,242

TABLE 5: OVERALL CSP/ICSP/LEO COST BREAKDOWN, AFTER REVISION (USD)

WFP Strategic Results/ SDG Targets	SR 01	SR 02	SR 03	SR 04	SR 05	TOTAL
WFP Strategic Outcomes	Strategic Outcome 2	Strategic Outcome 3	Strategic Outcome 4	Strategic Outcome 5	Strategic Outcome 1	
Focus Area	01 - CRISIS RESPONSE	03 - ROOT CAUSES	02 - RESILIENCE BUILDING	02 - RESILIENCE BUILDING	03 - ROOT CAUSES	
Transfer	245,965,417	38,788,376	3,553,535	12,542,500	23,384,290	324,234,118
Implementation	23,373,515	6,608,927	1,404,843	2,914,906	2,446,634	36,748,825
Direct Support Costs	12,663,127	2,482,366	402,110	1,041,853	2,211,024	18,800,480
Sub-total	282,002,059	47,879,668	5,360,488	16,499,259	28,041,949	379,783,423
Indirect Support Costs	18,184,371	3,151,620	351,496	1,071,281	1,828,507	24,587,277
TOTAL	300,186,430	51,031,289	5,711,984	17,570,541	29,870,456	404,370,700

Table 5 Note: This table includes figures from 2020 and 2021, the BR8 revision table (on the first page) has only 2020 changes figures.