# Crisis response revision of Armenia country strategic plan (2019–2024) and corresponding budget increase

	Current	Change	Revised	
Duration	July 2019– June 2024	No change	No change	
Beneficiaries	148 500	74 000	222 500	
1		(USD)		
Total cost	32 134 824	8 383 899	40 518 723	
Transfers	21 792 743	6 505 560	28 298 303	
Implementation	5 509 897	701 105	6 211 002	
Adjusted direct support costs	2 974 115	666 878	3 640 993	
Subtotal	30 276 754	7 873 544	38 150 298	
Indirect support costs	1 858 069	510 356	2 368 425	

Gender and age marker code\*: 3

#### **Rationale**

- 1. High-intensity fighting in the 2020 Nagorno-Karabakh conflict resulted in unconfirmed reports of more than 1,000 civilian and military fatalities, with indications that many people in the area of conflict fled into adjacent territory in Azerbaijan and into Armenia. Fighting reportedly left extensive damage to infrastructure, roads and housing and impacted supply corridors into the area.
- 2. On 10 November 2020, a halt in hostilities was brokered by the Russian Federation. A tripartite statement was signed by Armenia, Azerbaijan and the Russian Federation.
- 3. Spontaneous arrivals in Armenia from the area of conflict are mainly accommodated with host families in private homes, in empty buildings or guest houses. Given the high level of infrastructure damage in the conflict-affected region, combined with ongoing de-mining actions and the upcoming winter season, it is estimated that returns will be staggered during the winter season and that some of the spontaneous arrivals will not return in the immediate future.
- 4. Prior to the crisis, it was estimated that up to 700,000 Armenians live below the poverty line. The economic pressure of COVID-19 put significant strain on the population. The Government of Armenia is calibrating how to support the spontaneous arrivals still living in Armenia and the most vulnerable population groups hosting them, in an already difficult economic context. The Government of Armenia has requested WFP to expand the current portfolio of assistance in Armenia to alleviate the pressure on food security in Armenia caused by the crisis.
- 5. Cognizant that of an estimated 90,000 spontaneous arrivals (estimated figure provided by Government of Armenia), some have returned to their home area, this budget revision proposes to support 74,000 beneficiaries: 54,000 spontaneous arrivals and 20,000 of the most vulnerable host community members with cash transfers for four months, from January to April 2021. The support is embedded in strategic outcome 4.



<sup>\*</sup> http://gender.manuals.wfp.org/en/gender-toolkit/gender-in-programming/gender-and-age-marker/.

# Changes

## **Strategic orientation**

- 6. There are no changes in the strategic orientation of the country strategic plan.
- 7. Previous budget revisions:

The first budget revision (approved in July 2020 by the country director) introduced two new strategic outcomes and two activities under crisis response, to accommodate and support general food distributions to 80,000 vulnerable people affected by COVID-19 for two months and to support on-demand service provision and technical support for assessments.

### **Strategic outcomes**

## Targeting approach and beneficiary analysis

8. In partnership with the Government of Armenia, WFP will coordinate vulnerability assessments to confirm the food security status of the spontaneous arrivals and the population hosting them. In addition to the family needs assessment launched for emergency situations by the Ministry of Labour and Social Affairs, WFP conducted a rapid assessment and is currently undertaking a more in-depth food security assessment. The three pieces of analysis will provide an evidence base for targeting, considering gender, disability and protection concerns.

## **Transfer modalities**

9. Under this budget revision, cash/voucher assistance will be included under activity 4. The cash-based transfer (CBT) modality will be through the postal service (HayPost) and other financial service providers which have broad coverage in Armenia and is used by the Government to provide pensions and other social benefit payments. The transfer value is USD 24 per beneficiary per month for the spontaneous arrivals, based on the equivalent of a full food assistance ration of 2,100 kcal per person per day and USD 12 for the host population, who have access to a wider range of food sources. The transfer value will be adjusted in line with fluctuations in market prices, to allow beneficiaries to purchase diverse, nutritious food items. In addition, a network of implementing partners will support vulnerable populations if they cannot access postal services. Under strategic outcome 3, WFP will continue to accommodate on-demand service provision and technical support for assessments within the context of the COVID-19 response.

#### **Partnerships**

10. Within the Government, WFP works closely with the Ministry of Labour and Social Affairs, the Ministry of Territorial Administration and Infrastructure, the Ministry of Health and the Ministry of Economy.

#### **Country office capacity**

- 11. Under this budget revision, the Armenia country office will add several critical staff surge positions, notably for CBT, vulnerability analysis and mapping, reports and budgeting and programming.
- 12. The country office capacity will be reassessed periodically to ensure that the staffing structure is fit for purpose.

## Supply chain challenges

13. According to the market functionality index, suppliers of food commodities in Armenia have not been significantly disrupted by the recent conflict. However, they have experienced a downturn in demand due to the COVID-19 related economic downturn. Suppliers have also experienced an increase in requests for purchasing food on credit. The results of the market functionality index are consistent with the food security assessment findings, suggesting that households coped with



the socio-economic impact of the pandemic by borrowing funds for food and decreasing consumption.

#### Monitoring and evaluation

14. The conflict situation, travel restrictions and other COVID-19 related disruptions have necessitated a revision of WFP's monitoring processes in Armenia. While on-site visits still occur, WFP has increased monitoring through telephone calls. However, there was some discomfort from beneficiaries regarding the motivation of the caller to collect data, with some respondents opting not to participate. Consequently, the call centre increased the number of calls, and updated the opening statement, to further outline the assurance mechanisms and confidentiality of information provided. Response rates subsequently improved.

### Accountability to affected populations, protection risks, restrictions of gender and disabilities

15. WFP will establish a dedicated telephone hotline and email feedback loop, to enable beneficiaries in Armenia to request support if required. The telephone hotline will be operated by WFP monitoring and evaluation staff and will be applicable for all types of assistance provided under the CSP. Gender equality and women's empowerment will be considered in the implementation of the response.

# Proposed transition/handover strategy

16. This is a short-term response to a shock and there is no plan to extend the operation.

#### Risk management

- 17. WFP will continue to ensure strong compliance with internal controls and to oversee internal controls of partners.
- 18. WFP will regularly update its country office risk register to capture changes in the environment and will closely monitor the implementation of existing controls and any additional or new controls required to mitigate strategic, operational and fiduciary risks of the country office.

# Social and environmental safeguards

19. WFP will continue to minimize and mitigate any potential negative impacts of its activities on the environment and the general population in accordance with WFP's social and environmental safeguards.

# **Beneficiary analysis**

	TABLE 1: DIRECT BENEFICIARIES BY STRATEGIC OUTCOME, ACTIVITY AND MODALITY									
Strategic outcome	Activity and modality	Period	Women (18+ years)	Men (18+ years)	Girls (0-18 years)	Boys (0-18 years)	Total			
1	1 (CBTs)	Current	824	716	8 675	9 785	20 000			
		Increase/ decrease								
		Revised	824	716	8 675	9 785	20 000			
	1 (Food)	Current	3 502	3 043	29 115	32 840	68 500			
		Increase/ decrease								
		Revised	3 502	3 043	29 115	32 840	68 500			
2	2 (CBTs)	Current								



	TABLE 1: DI	RECT BENEFIC	CIARIES BY STRA	ATEGIC OUTCO	ME, ACTIVITY A	AND MODALITY	
Strategic outcome	Activity and modality	Period	Women (18+ years)	Men (18+ years)	Girls (0-18 years)	Boys (0-18 years)	Total
		Increase/ decrease					
		Revised					
	2 (Food)	Current					
		Increase/ decrease					
		Revised					
3	3 (CBTs)	Current					
		Increase/ decrease					
		Revised					
	3 (Food)	Current					
		Increase/ decrease					
		Revised					
4	4 (CBTs)	Current	32 960	28 640	8 608	9 792	80 000
		Increase/ decrease	(6 399)	(8 877)	4 974	4 302	(6 000)
		Revised	26 561	19 763	13 582	14 094	74 000
	4 (Food)	Current	32 960	28 640	8 608	9 792	80 000
		Increase/ decrease					
		Revised	32 960	28 640	8 608	9 792	80 000
Total (with	out overlap)	Current	36 462	31 683	37 723	42 632	148 500
		Increase/ decrease	26 534	19 716	13 621	14 129	74 000
		Revised	62 996	51 399	51 344	56 761	222 500*

<sup>\*</sup> The grand total for the current takes into account for activity 4 food figures and not CBTs assuming food beneficiaries are the same as those of the CBTs. For the revised, the grand total takes into account the summation of food and CBTs under activity 4 assuming that they are different beneficiaries. This explains the increase in the total adjusted due to an increase in the grand total.

# **Transfers**

TABLE 2: FOOD RATION ( <i>g/person/day</i> ) or CASH-BASED TRANSFER VALUE ( <i>USD/person/day</i> ) BY STRATEGIC OUTCOME AND ACTIVITY						
	Strategic outcome 4					
	Activity 4					
Beneficiary type	Women (18+ years)	Men (18+ years)	Girls (0–18 years)	Boys (0–18 years)		



	Cash-based transfers						
CBTs for spontaneously arrivals (USD/person/day)	0.8	0.8	0.8	0.8			
CBTs for host populations (USD/person/day)	0.4	0.4	0.4	0.4			
Number of feeding days per year	120	120	120	120			

TABLE 3: TOTAL FOOD/CASH-BASED TRANSFER REQUIREMENTS AND VALUE								
Food type/ cash-based transfer	Current budget		Increase		Revised budget			
	Total (mt)	Total (USD)	Total (mt)	Total (USD)	Total (mt)	Total (USD)		
Cereals	6 005	2 920 907			6 005	2 920 907		
Pulses	526	314 345			526	314 345		
Oil and fats	411	671 010			411	671 010		
Mixed and blended foods								
Other								
Total (food)	6 942	3 906 262			6 942	3 906 262		
Cash-based transfers		3 174 787		6 144 000		9 318 787		
Total (food and cash-based transfer value)	6 942	7 081 049		6 144 000	6 942	13 225 049		

# **Cost breakdown**

20. Funds will be raised for the emergency response (strategic outcome 4) through partnerships with international financial institutions, government donors, Armenian diaspora organizations, United Nations agencies and the Government of Armenia. WFP has already engaged with several donors related to the urgent response to spontaneous arrivals populations. WFP is also working with donors and other agencies to support fundraising efforts targeting the continuation of the COVID-19 response.

TABLE 4: COST BREAKDOWN OF THE REVISION ONLY ( <i>USD</i> )								
	Strategic Result 1/ SDG Target 2.1	Strategic Result 5/ SDG Target 17.9	Strategic Result 8/ SDG Target 17.16	Strategic Result 1/ SDG Target 2.1	Total			
	Strategic outcome 1	Strategic outcome 2	Strategic outcome 3	Strategic outcome 4				
Focus area	Root causes	Root causes	Crisis response	Crisis response				
Transfers			20 000	6 485 560	6 505 560			
Implementation				701 105	701 105			
Adjusted direct support costs					666 878			



Subtotal			7 873 544
Indirect support costs			510 356
Total			8 383 899

TABLE 5: OVERALL CSP COST BREAKDOWN, AFTER REVISION (USD)									
	Strategic Result 1/ SDG Target 2.1	Strategic Result 5/ SDG Target 17.9	Strategic Result 8/ SDG Target 17.16	Strategic Result 1/ SDG Target 2.1	Total				
	Strategic outcome 1	Strategic outcome 2	Strategic outcome 3	Strategic outcome 4					
Focus area	Root causes	Root causes	Crisis response	Crisis response					
Transfers	13 588 973	4 835 437	1 420 000	8 453 893	28 298 303				
Implementation	3 313 238	1 511 897	210 000	1 175 867	6 211 002				
Adjusted direct support costs	1 978 108	768 435	82 987	811 463	3 640 993				
Subtotal	18 880 318	7 115 769	1 712 987	10 441 224	38 150 298				
Indirect support costs	1 227 221	462 525		678 680	2 368 425				
Total	20 107 539	7 578 294	1 712 987	11 119 903	40 518 723				

