

## Crisis response revision of State of Palestine country strategic plan (2018–2022) and corresponding budget increase

	Current	Change	Revised
<b>Duration</b>	January 2018– December 2022	No change	No change
<b>Beneficiaries</b>	435 170	No change	No change
<i>(USD)</i>			
<b>Total cost</b>	<b>358 454 372</b>	<b>147 942 074</b>	<b>506 396 446</b>
Transfers	307 950 613	146 463 946	454 414 559
Implementation	16 990 780	146 430	17 137 210
Adjusted direct support costs	14 374 616		14 374 616
<b>Subtotal</b>	<b>339 316 010</b>	<b>146 610 376</b>	<b>485 926 386</b>
Indirect support costs (6.5 percent)	19 138 362	1 331 698	20 470 060

Gender and age marker code\*: 3

\* <http://gender.manuals.wfp.org/en/gender-toolkit/gender-in-programming/gender-and-age-marker/>.

### Rationale

1. This revision of the country strategic plan (CSP) for the State of Palestine will increase the budget for strategic outcome 3 (service provision) to enable WFP to continue facilitating the provision of humanitarian assistance to vulnerable households in Gaza in 2022 through its established cash-based transfer (CBT) platform. In addition, WFP will increase the number of beneficiaries supported in 2022 under strategic outcome 1 (activity 1, general food assistance) in line with the needs, with no change to the overall number of beneficiaries supported under the CSP. The budget for strategic outcome 2 (capacity strengthening) will also increase slightly in line with budgeted amounts for 2021.
2. The State of Palestine CSP continues to be implemented in a challenging and deteriorating context featuring protracted conflict, the ongoing COVID-19 pandemic, economic stagnation, high unemployment, gender inequalities and high rates of poverty. In addition, the humanitarian consequences of the Gaza Strip hostilities in May 2021 have been devastating.
3. WFP has been facilitating the delivery of assistance on behalf of the Office of the United Nations Special Coordinator for the Middle East Peace Process (UNSCO) since September 2021 under activity 4 (CBT service provision). The cash assistance provided reaches approximately 94,000 families monthly (an average of 545,000 individuals), which along with regular humanitarian assistance provided by United Nations entities, enables Gazan households to manage risks, withstand shocks and build resilience. UNSCO has requested WFP to extend the activity for an additional twelve months for implementation January through December 2022.
4. Food insecurity rates continue to be cause for concern with 32 percent of the population – 1.78 million persons – suffering from food insecurity<sup>1</sup> with considerable regional differences

<sup>1</sup> Palestine Food Security Sector, November 2020. [Socio-Economic and Food Security Survey 2020: State of Palestine](#).



across the State of Palestine. In the Gaza Strip especially, nearly 7 out of 10 people are moderately or severely food-insecure, and poverty and unemployment—the key drivers of food insecurity in the State of Palestine—are at their peak, with poverty reaching 59 percent and half of the workforce being unemployed.<sup>2, 3</sup> In the West Bank, the economic effects of the COVID-19 pandemic are also evident, with households that were previously food-secure becoming marginally food-secure.

## Changes

### Strategic orientation

5. Previous revisions of the CSP:
  - i) Revisions 1 and 2: technical revisions.
  - ii) Revision 3 (approved by the regional director in December 2018): increased the budget by USD 13 million to reach 368,700 beneficiaries in 2019.
  - iii) Revision 4 (approved by the regional director in May 2019): increased the budget by USD 16.5 million to reach 404,000 beneficiaries in 2019.
  - iv) Revision 5 (approved by the regional director in July 2020): increased the budget by USD 22.4 million to reach 426,000 beneficiaries in 2020.
  - v) Revision 6 (approved by the regional director in April 2021): increased the budget by USD 27.6 million to reach 435,170 beneficiaries in 2021.
  - vi) Revision 7 (approved by the Executive Director in September 2021): Increased the budget by USD 40 million for CSP activity 4 – Service provision of WFP's delivery platform to partners.
6. This revision does not introduce any changes to the strategic orientation of WFP's CSP in State of Palestine.

### Strategic outcomes

#### **Targeting approach and beneficiary analysis**

7. The overall planned number of beneficiaries supported under the CSP will not change, although the number of people assisted in 2022 (under activity 1) will be adjusted to reflect the number of people assisted in 2021 (435,170) in line with continued food insecurity and needs. WFP will continue targeting people below the deep poverty line of NIS 1,974 per month per family with a poor to borderline food consumption score. Priority for food assistance will be given to the disabled and elderly, and female-headed households, that have been identified by the Ministry of Social Development as the most vulnerable groups.

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<sup>2</sup> World Bank, 9 November 2021. [Economic Monitoring Report to the Ad Hoc Liaison Committee – November 2021](#).

<sup>3</sup> Palestinian Central Bureau of Statistics, 2021. [Press Release on the Results of the Labour Force Survey Second Quarter \(April – June, 2021\) Round](#).



### ***Transfer modalities***

8. All beneficiaries under activity 1 will continue to receive unconditional cash assistance through CBTs. This approach is in line with WFP State of Palestine's nexus strategy, whereby the use of CBTs provides life-saving support to households while contributing to the local economy, creating jobs and providing a much needed source of support. Through this approach, WFP support can have a multiplier effect on food security in the State of Palestine, building resilience for long-term food security while providing for people's immediate needs through general food assistance.

### ***Partnerships***

9. The service provided to UNSCO under activity 4 has complemented the Palestinian national cash transfer programme, which is the main pillar of the national social assistance system. Due to fiscal constraints, national cash transfer disbursements to the State of Palestine's deeply poor households have been suspended since the second quarter of 2021.

### ***Service provision***

10. Under the service provision arrangement with UNSCO and as outlined in revision 7, UNSCO is fully responsible for identifying the beneficiaries, determining the transfer value, transfer frequency, duration of the activity and ensuring that the beneficiary list does not include any individuals on the consolidated list of individuals and entities subject to measures imposed by the United Nations Security Council or meeting any other exclusionary criteria. WFP will continue to be responsible for transferring funds through its existing financial service platforms, providing electronic vouchers to beneficiaries to redeem at selected shops. WFP will continue to monitor the cash flows and provide fund flow statements to UNSCO as part of its agreement.

### ***Monitoring and evaluation***

11. A dedicated common community feedback mechanism hotline was established for the activity, and WFP will continue to manage it. For all field monitoring activities, WFP will also continue preventative measures to reduce the risk of COVID-19 transmission, including shifting from in person to remote phone-based monitoring when needed.

### ***Risk management***

12. The State of Palestine country office maintains a risk registry, which is regularly updated to capture the dynamic strategic and operational context in which the CSP is implemented. The country office updates risk mitigation measures routinely, including risks related to conflict, COVID-19 and service provision. WFP's implementation builds on corporate guidance and policies, updated contingency plans based on inter-agency lessons learned exercises from the conflict in Gaza in May 2021, and early warning indicators.



## Beneficiary analysis

TABLE 1: DIRECT BENEFICIARIES BY STRATEGIC OUTCOME, ACTIVITY AND MODALITY							
Strategic outcome	Activity/ transfer modality	Period	Women (18+ years)	Men (18+ years)	Girls (0-18 years)	Boys (0-18 years)	Total
1	1 Food	Current	21 973	22 192	14 089	14 746	<b>73 000</b>
		Increase/ (decrease)	0	0	0	0	<b>0</b>
		Revised	21 973	22 192	14 089	14 746	<b>73 000</b>
	1 CBTs-value voucher	Current	104 611	105 798	66 545	69 516	<b>346 470</b>
		Increase/ (decrease)	0	0	0	0	<b>0</b>
		Revised	104 611	105 798	66 545	69 516	<b>346 470</b>
	1 CBTs-cash	Current	4 402	4 302	3 354	3 642	<b>15 700</b>
		Increase/ (decrease)	0	0	0	0	<b>0</b>
		Revised	4 402	4 302	3 354	3 642	<b>15 700</b>
<b>Total (without overlap)*</b>		<b>Current</b>	<b>130 986</b>	<b>132 292</b>	<b>83 988</b>	<b>87 904</b>	<b>435 170</b>
		<b>Increase/ (decrease)</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>
		<b>Revised</b>	<b>130 986</b>	<b>132 292</b>	<b>83 988</b>	<b>87 904</b>	<b>435 170</b>

\* Though the number of beneficiaries supported under the overall CSP has not changed, the number of beneficiaries supported in 2022 will increase to 435,170 (same as 2021) compared to the planned 314,000 in the original CSP in order to maintain life-saving assistance to food-insecure people in the State of Palestine.

## Transfers

TABLE 2: FOOD RATION (g/person/day) AND CASH-BASED TRANSFER VALUE (USD/person/day) BY STRATEGIC OUTCOME AND ACTIVITY			
	Strategic outcome 1		
	Activity 1		
Beneficiary type	Food-insecure non-refugee Palestinians	Food-insecure non-refugee Palestinians	Food-insecure non-refugee Palestinians
Modality	CBTs - cash	CBTs - e-vouchers	Food
Cereals			300
Pulses			25
Oil			15
Salt			5
Canned tuna			19



<b>TABLE 2: FOOD RATION (g/person/day) AND CASH-BASED TRANSFER VALUE (USD/person/day) BY STRATEGIC OUTCOME AND ACTIVITY</b>			
	<b>Strategic outcome 1</b>		
	<b>Activity 1</b>		
<b>Beneficiary type</b>	<b>Food-insecure non-refugee Palestinians</b>	<b>Food-insecure non-refugee Palestinians</b>	<b>Food-insecure non-refugee Palestinians</b>
Super Cereal			
Super Cereal Plus			
Micronutrient powder			
Total kcal/day			1 271
% kcal from protein			12.7
Cash-based transfers (USD/person/day)	0.666	0.343	
Number of feeding days per year	360	360	360

<b>TABLE 3: TOTAL FOOD/CASH-BASED TRANSFER REQUIREMENTS AND VALUE</b>						
	<b>Current budget</b>		<b>Increase</b>		<b>Revised budget</b>	
	<b>Total (mt)</b>	<b>Total (USD)</b>	<b>Total (mt)</b>	<b>Total (USD)</b>	<b>Total (mt)</b>	<b>Total (USD)</b>
Cereals	47 239	16 034 517	(3 985)	(1 380 872)	43 254	14 653 645
Pulses	4 025	4 722 887	(332)	(209 017)	3 693	4 513 870
Oil and fats	2 362	2 786 493	(199)	(367 487)	2 163	2 419 006
Mixed and blended foods	0	0	0	0	0	0
Other	2 872	12 858 632	433	3 782 703	3 305	16 641 335
<b>Total (food)</b>	<b>56 498</b>	<b>36 402 529</b>	<b>(4 084)</b>	<b>1 825 327</b>	<b>52 415</b>	<b>38 227 856</b>
Cash-based transfers		194 418 021		19 518 484		213 936 504
<b>Total (food and cash-based transfer value)</b>	<b>56 498</b>	<b>230 820 550</b>	<b>(4 084)</b>	<b>21 343 810</b>	<b>52 415</b>	<b>252 164 360</b>



## Cost breakdown

TABLE 4: COST BREAKDOWN OF THE REVISION ONLY (USD)				
	Strategic Result 1/ SDG Target 2.1	Strategic Result 5/ SDG Target 17.9	Strategic Result 8/ SDG Target 17.16	TOTAL
	Strategic outcome 1	Strategic outcome 2	Strategic outcome 3	
Focus area	Crisis response	Resilience building	Crisis response	
Transfers	22 153 810	1 500 000	124 060 000	<b>146 463 946</b>
Implementation	0	0	140 000	<b>146 430</b>
Adjusted direct support costs				<b>0</b>
<b>Subtotal</b>				<b>146 610 376</b>
Indirect support costs (6.5 percent)				<b>1 331 698</b>
<b>Total</b>				<b>147 942 074</b>

Abbreviation: SDG = Sustainable Development Goal.

TABLE 5: OVERALL CSP COST BREAKDOWN, AFTER REVISION (USD)				
	Strategic Result 1/ SDG Target 2.1	Strategic Result 5/ SDG Target 17.9	Strategic Result 8/ SDG Target 17.16	TOTAL
	Strategic outcome 1	Strategic outcome 2	Strategic outcome 3	
Focus area	Crisis response	Resilience building	Crisis response	
Transfers	280 166 964	6 699 596	167 548 000	<b>454 414 559</b>
Implementation	16 023 574	839 136	274 500	<b>17 137 210</b>
Adjusted direct support costs	10 945 921	248 809	3 179 887	<b>14 374 616</b>
<b>Subtotal</b>	<b>307 136 458</b>	<b>7 787 541</b>	<b>171 002 387</b>	<b>485 926 386</b>
Indirect support costs (6.5 percent)	19 963 870	506 190	0	<b>20 470 060</b>
<b>Total</b>	<b>327 100 328</b>	<b>8 293 731</b>	<b>171 002 387</b>	<b>506 396 446</b>



## Acronyms

CBT	cash-based transfer
CSP	country strategic plan
UNSCO Process	Office of the United Nations Special Coordinator for the Middle East Peace

