

## Crisis response revision of Ethiopia country strategic plan (2020–2025) and corresponding budget increase

|                        | Current                              | Change               | Revised              |
|------------------------|--------------------------------------|----------------------|----------------------|
| <b>Duration</b>        | <b>1 July 2020–<br/>30 June 2025</b> | <b>No change</b>     | <b>No change</b>     |
| <b>Beneficiaries</b>   | <b>22 962 008</b>                    | <b>2 686 008</b>     | <b>25 648 016</b>    |
| <i>(USD)</i>           |                                      |                      |                      |
| <b>Total cost</b>      | <b>3 938 015 932</b>                 | <b>1 083 055 155</b> | <b>5 021 071 088</b> |
| Transfers              | 3 439 463 596                        | 1 012 931 919        | 4 452 395 515        |
| Implementation         | 157 606 012                          | 11 527 633           | 169 133 645          |
| Direct Support Costs   | 148 106 027                          | 6 401 78             | 154 507 806          |
| <b>Subtotal</b>        | <b>3 745 175 635</b>                 | <b>1 030 861 331</b> | <b>4 776 036 966</b> |
| Indirect support costs | 192 840 298                          | 52 193 824           | 245 034 121          |

Gender and age marker code\*: 3

\* <http://gender.manuals.wfp.org/en/gender-toolkit/gender-in-programming/gender-and-age-marker/>.

### Rationale

1. The security situation in Northern Ethiopia remains volatile since armed conflict erupted between the Federal Government of Ethiopia and the Tigray People's Liberation Front (TPLF) in November 2020. The conflict has triggered population displacements in Tigray, Amhara and Afar regions, economic crisis, erosion of livelihoods and resilience to shocks leading to increased food insecurity in these regions. The inability of humanitarian actors to bring in food, cash and fuel into areas controlled by Tigray Forces continues to impede delivery of assistance.
2. Screening data from Tigray shows malnutrition rates between 20–27 percent<sup>1</sup> for children, while every second pregnant and breastfeeding woman is malnourished. In Amhara, joint rapid assessments found that over 20 percent of children were acutely malnourished while almost half of the pregnant and breastfeeding women were suffering from wasting.<sup>2</sup> In Afar, the global acute malnutrition rate among children is 26 percent.<sup>3</sup>
3. Most parts of Southern Ethiopia continue to experience moderate to extreme drought conditions<sup>4</sup> following poor rainfall leading to significant harvest losses, deteriorating livestock body conditions, depressed household purchasing power and widespread water and food shortages. The prevalence of acute malnutrition is extremely high at 16-27 percent

<sup>1</sup> Nutrition Cluster. December 2021. *Northern Ethiopia Emergency Nutrition Update – Tigray*.

<sup>2</sup> WFP. July 2021. *Rapid Nutritional Assessment using MUAC for Young Children and Pregnant/Lactating women in IDP Camps, Amhara Region Ethiopia*.

<sup>3</sup> United Nations Children's Fund. November 2021. *Northern Ethiopia Find and Treat Campaign*.

<sup>4</sup> Famine Early Warning Systems Network. November 2021. *Expanding drought and conflict are expected to drive severe food insecurity in 2022*.



for children and 16-39 percent for pregnant and lactating women<sup>5</sup> and is expected to increase further in the coming months, if timely assistance is not provided.

4. The mid-year review of the 2021 Humanitarian Response Plan (HRP)<sup>6</sup> identified 14.8 million people in need of multisectoral humanitarian assistance outside of Tigray, of which 12.8 million are food-insecure, including 3 million in Somali region. In addition, an emergency food security assessment<sup>7</sup> shows 4.6 million people continue to require food assistance in the Tigray region, excluding Western Tigray. Macro-economic conditions are also worsening with the devaluation of the Ethiopian Birr, resulting in increased food prices. The Central Statistics Agency report indicates that the overall inflation rate in Ethiopia increased by 33 percent between November 2020 and November 2021.<sup>8</sup>
5. The coronavirus disease 2019 (COVID-19) continues to impact vulnerabilities of people across Ethiopia, in particular the urban population. WFP will continue to support the Urban Productive Safety Net Project (UPSNP).
6. This budget revision aims to:
  - Introduce relief food assistance in Amhara and Afar regions; increase beneficiaries in Somali Region to align with the 2021 mid-year review of the HRP; and continue support to the UPSNP.
  - Extend blanket supplementary feeding (BSF) for children age 6-59 months and pregnant and lactating women and girls (PLWG) in Amhara and Afar regions and continue BSF in Tigray region.
  - Adjust activity 3 by maintaining the same beneficiary numbers until the end of the country strategic plan (CSP) period.
  - Increase the capacity strengthening budget for activity 4 in order to align with current contributions and pace of implementation.
  - Increase activity 8 budget to increase the number of aircrafts for the Northern Ethiopia operation.
  - Reword strategic outcome 5 and activity 9 statements to include engineering services.
  - Increase activity 9 budget to accommodate additional needs and incorporate engineering services.
  - Extend activity 10 budget to include 2022.
  - Increase activity 11 budget to provide food procurement services to the Government in 2022.

## Changes

### Strategic orientation

7. This revision does not change the strategic orientation of the CSP.

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<sup>5</sup> Borena Zone Genna Post Harvest Assessment Report, July 2021, Disaster Risk Management Office and West Guji Zonal Health Office (September 2021).

<sup>6</sup> Office for the Coordination of Humanitarian Affairs. 2021. [2021 Humanitarian Response Plan - Ethiopia - Mid-year review](#).

<sup>7</sup> WFP. 2022. [Emergency Food Security Assessment – Tigray Region, Ethiopia](#).

<sup>8</sup> Central Statistics Agency. November 2021. *Consumer Price Index*.



8. Strategic outcome 5 and activity 9 statements have been modified to include provision of engineering services:
  - Strategic outcome 5: “Government, humanitarian and development partners in Ethiopia have access to and benefit from effective and cost-efficient logistics **and engineering** services, including air transport, common coordination platforms and improved commodity supply chains and information technology, through June 2025”.
  - Activity 9: “Provide supply chain **and engineering** services to government and humanitarian partners”.

## **Strategic outcomes**

### **Targeting approach and beneficiary analysis**

9. Under activity 1, WFP will reach 650,000 displaced or acutely food-insecure people in Amhara region as well as 534,000 in Afar region, based on a request by the Ethiopia Disaster Risk Management Commission and findings from emergency food security assessments<sup>9</sup>. Community-based targeting using existing local structures will be used to identify vulnerable households.
10. WFP will scale up its assistance to reach 3 million people in the Somali region to align with the 2021 mid-year review of the HRP. Community-based targeting using vulnerability indicators will be used to identify vulnerable households.
11. WFP will continue to implement the UPSNP in 2022, reaching 104,000 PLWG. Those targeted include PLWG and households with children under 2 and people with disabilities who are unable to engage in public works.
12. Based on a request by the Government in response to the high levels of malnutrition, WFP will introduce BSF in Amhara and Afar regions to reach 1.4 million children age 6-59 months and 358,000 PLWG. WFP will align BSF with relief assistance to avoid household sharing of specialized nutritious foods. Targeted supplementary feeding will continue throughout the country, with possible scale up in the South due to the prevailing drought situation. WFP will maintain assistance to 2.8 million targeted supplementary feeding beneficiaries until the end of the CSP, considering malnutrition is unlikely to decrease given the increase in conflict, climate shocks and displacements.
13. Under activity 3, WFP will maintain assistance to 700,000 refugees until the end of the CSP period, considering the smaller than anticipated number of refugees who are self-sufficient without food assistance. WFP will scale up its resilience and livelihood activities through activity 5 to promote self-reliance and social cohesion between refugees and host communities and conduct vulnerability analysis to inform prioritization and needs-based targeting by engaging with key partners such as Refugees and Returnees Services and the Office of the United Nations High Commissioner for Refugees.
14. The logistics cluster will increase warehouse and staffing capacity to meet the increasing demand for logistics services.

### **Transfer modalities**

15. WFP will seek opportunities to introduce cash-based transfers (CBTs) in Amhara and Afar regions based on market assessments, particularly in the urban centres where markets, banking services and phone network coverage are not disrupted.

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<sup>9</sup> WFP *Emergency Food Security Assessment: Afar and Amhara conflict affected zones* (forthcoming).



### **Partnerships**

16. WFP will engage cooperating partners to manage distributions, with technical and monitoring support from WFP.
17. WFP will strive to secure flexible and timely contributions, to ensure availability of resources for smooth and seamless assistance by: diversifying its resource mobilization efforts through coordinated high-level meetings, standardizing positioning messages, engaging more in donor/resource mapping, sharing regular operational updates, and putting more efforts into promoting the least-funded activities, in line with the Partnership Action Plan.

### **Country office capacity**

18. The extension of the conflict into Amhara and Afar regions has increased the complexity of WFP's portfolio in these regions which was previously focused on resilience building, school feeding and nutrition programmes. WFP has augmented its presence in these regions by mobilizing existing staff to work in these areas, local recruitments and building upon the pre-existing small offices in Bahir Dar, Dessie, and Semera. The increase in staff numbers has been fully incorporated in this budget revision.

### **Supply chain challenges**

19. The prolonged armed conflict has caused significant disruptions to the supply chain leading to unavailability of commercial transport, requiring WFP to scale up its dedicated fleet capacity. Increasing fuel prices have impacted overland and inland transport costs.

### **Monitoring and evaluation**

20. Given the scale-up of activities, WFP has augmented its monitoring and evaluation staffing capacity for output and outcome monitoring.

### **Accountability to affected populations, protection risks, restrictions of gender and disabilities**

21. WFP will remain accountable to the communities affected by food insecurity by ensuring that beneficiaries are properly informed of their entitlements, have access to safe and trusted channels for registering complaints and feedback, and beneficiaries are consulted and participate throughout the project cycle in coordination with the Government and partners.
22. In 2021, WFP commissioned a gender analysis for the relief and nutrition activities that recommended enhancement of internal capacity and practical steps WFP can take in field operations. WFP will incorporate these recommendations during the implementation of activities described in this budget revision.

### **Risk management**

23. WFP will continue to strengthen and diversify its security risk management measures, including through support to cooperating partners and in-country civil-military coordination, while continuing to build internal and partner capacity to negotiate access in respect to humanitarian principles.



## Beneficiary analysis

| TABLE 1: DIRECT BENEFICIARIES BY STRATEGIC OUTCOME, ACTIVITY AND MODALITY |                            |                            |                   |                  |                    |                   |                               |
|---|----------------------------|----------------------------|-------------------|------------------|--------------------|-------------------|-------------------------------|
| Strategic outcome   | Activity                   | Period                     | Women (18+ years) | Men (18+ years)  | Girls (0-18 years) | Boys (0-18 years) | Total                         |
| 1   | 1                          | Current                    | 1 399 308         | 1 374 967        | 1 692 651          | 1 774 413         | <b>6 241 339</b>              |
|   |                            | Increase/(decrease)        | 262 462           | 257 897          | 317 483            | 332 819           | <b>1 170 661</b>              |
|   |                            | Revised <sup>a</sup>       | 1 661 770         | 1 632 864        | 2 010 134          | 2 107 232         | <b>7 412 000</b>              |
|   | 2 <sup>b</sup>             | Current                    | 5 056 200         | -                | 5 301 936          | 5 301 935         | <b>15 660 071</b>             |
|   |                            | Increase/(decrease)        | 768 183           | -                | 867 948            | 867 948           | <b>2 504 079</b>              |
|   |                            | Revised                    | 5 824 383         | -                | 6 169 884          | 6 169 883         | <b>18 164 150</b>             |
|   | 3                          | Current                    | 187 610           | 174 470          | 178 120            | 189 800           | <b>730 000</b>                |
|   |                            | Increase/(decrease)        | 69                | 65               | 66                 | 70                | <b>270</b>                    |
|   |                            | Revised <sup>c</sup>       | 187 679           | 174 535          | 178 186            | 189 870           | <b>730 270</b>                |
| 2   | 4                          | Current                    | -                 | -                | 328 705            | 385 871           | <b>714 576</b>                |
|   |                            | Increase/(decrease)        | -                 | -                | -                  | -                 | <b>-</b>                      |
|   |                            | Revised total <sup>d</sup> | -                 | -                | 328 705            | 385 871           | <b>714 576</b>                |
|   | 5                          | Current                    | 575 208           | 569 996          | 141 522            | 149 195           | <b>1 435 920</b>              |
|   |                            | Increase/(decrease)        | -                 | -                | -                  | -                 | <b>-</b>                      |
|   |                            | Revised <sup>e</sup>       | 575 208           | 569 996          | 141 522            | 149 195           | <b>1 435 920</b>              |
| 3   | 6 <sup>f</sup>             | Current                    | 156 000           | -                | 307 320            | 316 680           | <b>780 000</b>                |
|   |                            | Increase/(decrease)        | -                 | -                | -                  | -                 | <b>-</b>                      |
|   |                            | Revised                    | 156 000           | -                | 307 320            | 316 680           | <b>780 000</b>                |
| <b>Total (without overlap)</b>  | <b>Current</b>             |                            | <b>6 638 994</b>  | <b>2 057 099</b> | <b>7 061 768</b>   | <b>7 204 147</b>  | <b>22 962 008</b>             |
|   | <b>Increase/(decrease)</b> |                            | <b>776 604</b>    | <b>240 632</b>   | <b>826 058</b>     | <b>842 714</b>    | <b>2 686 008</b>              |
|   | <b>Revised</b>             |                            | <b>7 415 598</b>  | <b>2 297 731</b> | <b>7 887 826</b>   | <b>8 046 861</b>  | <b>25 648 016<sup>g</sup></b> |

Notes: The disproportionate increase in budget vs beneficiary numbers is linked to: a) the service provision budget (mainly for the procurement of wheat on behalf of the Government), which accounts for almost 25 percent of the budget revision value; and b) the significant increase in food transfer cost budget due to the higher supply chain rates.

In order to minimise overlaps or double counting, PLWG and children under activity 2 who are in the geographical areas where activity 1 is implemented are removed in the total as they are estimated to be recipients of general food assistance through relief and emergency assistance under activity 1 as per previous monitoring survey results.

<sup>a</sup> Totals disaggregated by modality: CBT 1,311,000; food 6,101,000.

<sup>b</sup> All food beneficiaries.

<sup>c</sup> Disaggregated by modality: CBT 329,675; food 730,270.

<sup>d</sup> Disaggregated by modality: CBT 350,000; food 364,576.

<sup>e</sup> Disaggregated by modality: CBT 150,000; vouchers 975,000; food 310,920.

<sup>f</sup> All beneficiaries receive vouchers.

<sup>g</sup> Excludes 930,639 BSF programme beneficiaries under activity 2 which overlap with relief beneficiaries under activity 1.



## Transfers

| TABLE 2: FOOD RATION (g/person/day) AND CASH-BASED TRANSFER VALUES (USD/person/day) BY STRATEGIC OUTCOME AND ACTIVITY |                           |       |      |      |       |                   |                  |                              |               |      |
|---|---------------------------|-------|------|------|-------|-------------------|------------------|------------------------------|---------------|------|
|   | Strategic outcome 1       |       |      |      |       |                   |                  |                              |               |      |
|   | Activity 1                |       |      |      |       |                   |                  |                              | Activity 2    |      |
|   | General food distribution |       |      |      |       |                   |                  |                              | BSF programme |      |
| Beneficiary type  | UPSNP                     | HRP   | HRP  | PSNP | PSNP  | Tigray residents* | Amhara residents | Internally displaced persons | Children      | PLWG |
| Modality  | CBT                       | Food  | CBT  | CBT  | Food  | Food              | CBT              | Food                         | Food          | Food |
| Cereals   | -                         | 500   | -    | -    | 500   | 500               | -                | 500                          | -             | -    |
| Pulses  | -                         | 50    | -    | -    | 50    | 50                | -                | 50                           | -             | -    |
| Oil   | -                         | 15    | -    | -    | 15    | 15                | -                | 15                           | -             | -    |
| Super Cereal Plus   | -                         | -     | -    | -    | -     | -                 | -                | -                            | -             | 200  |
| Ready-to-use supplementary food   | -                         | -     | -    | -    | -     | -                 | -                | -                            | 50            | -    |
| Total kcal/day  | -                         | 2 730 | -    | -    | 2 730 | 2 730             | -                | 2 730                        | 268           | 820  |
| % kcal from protein   | -                         | 12.9  | -    | -    | 12.9  | 12.9              | -                | 12.9                         | 10.5          | 17   |
| Cash-based transfers (USD/person/day)   | 0.36                      | -     | 0.58 | 0.58 |       |                   | 0.58             | -                            | -             | -    |
| Number of feeding days per year   | 240                       | 180   | 180  | 60   | 60    | 180               | 180              | -                            | 90            | 180  |

\* For PLWG 150g/person/day of Super Cereal is planned to be provided. High-energy biscuits will also be provided to internally displaced persons. These are not shown in the table as this is not targeting the entire relief distribution recipients.



| Food type/<br>cash-based transfers | Current budget   |                      | Increase       |                    | Revised budget   |                      |
|------------------------------------|------------------|----------------------|----------------|--------------------|------------------|----------------------|
|                                    | Total<br>(mt)    | Total (USD)          | Total<br>(mt)  | Total (USD)        | Total<br>(mt)    | Total (USD)          |
| Cereals                            | 1 516 031        | 376 640 009          | 423 143        | 104 138 594        | 1 939 174        | 480 778 604          |
| Pulses                             | 141 959          | 55 765 061           | 42 454         | 17 557 274         | 184 413          | 73 322 335           |
| Oil and fats                       | 65 495           | 57 331 220           | 13 945         | 13 916 129         | 79 440           | 71 247 348           |
| Mixed and blended foods            | 477 402          | 575 074 897          | 68 689         | 114 670 360        | 546 090          | 689 745 256          |
| Other                              | 26 603           | 11 390 915           | - 10 793       | -5 699 380         | 15 811           | 5 691 535            |
| <b>Total (food)</b>                | <b>2 227 490</b> | <b>1 076 202 101</b> | <b>537 438</b> | <b>244 582 977</b> | <b>2 764 928</b> | <b>1 320 785 078</b> |
| Cash-based transfers               | -                | 532 990 786          | -              | 175 923 776        | -                | 708 914 562          |
| <b>Total (food and CBT value)</b>  | <b>2 227 490</b> | <b>1 609 192 887</b> | <b>537 438</b> | <b>420 506 753</b> | <b>2 764 928</b> | <b>2 029 699 640</b> |

### Cost breakdown

|                           | Strategic<br>Result 1/<br>SDG target<br>2.1 | Strategic<br>Result 2/<br>SDG target<br>2.2 | Strategic<br>Result 2/<br>SDG target<br>2.2 | Strategic<br>Result 5/<br>SDG target<br>17.9 | Strategic<br>Result 8/<br>SDG target<br>17.16 | Total                |
|---------------------------|---|---|---|--|---|----------------------|
|                           | Strategic<br>outcome 1                      | Strategic<br>outcome 2                      | Strategic<br>outcome 3                      | Strategic<br>outcome 4                       | Strategic<br>outcome 5                        |                      |
| Focus area                | Crisis<br>Response                          | Resilience<br>Building                      | Root Causes                                 | Crisis<br>Response                           | Crisis<br>Response                            |                      |
| Transfers                 | 750 109 058                                 | 4 499 734                                   | 744 087                                     | 2 053 601                                    | 255 525 438                                   | <b>1 012 931 919</b> |
| Implementation            | 9 309 577                                   | (167 421)                                   | 711 497                                     | (19 821)                                     | 1 693 802                                     | <b>11 527 633</b>    |
| Direct Support<br>Costs   |   |   |   |  |   | <b>6 401 780</b>     |
| <b>Subtotal</b>           |   |   |   |  |   | <b>1 030 861 331</b> |
| Indirect support<br>costs |   |   |   |  |   | <b>52 193 824</b>    |
| <b>Total</b>              |   |   |   |  |   | <b>1 083 055 155</b> |

Abbreviation: SDG = Sustainable Development Goal.

This budget revision includes an increase of USD 257 million for service provision, including USD 216 million for on-demand services, 25 million for United Nations Humanitarian Air Service and 17 million for logistics cluster.



**TABLE 5: OVERALL CSP COST BREAKDOWN, AFTER REVISION (USD)**

|                        | Strategic Result 1/<br>SDG target 2.1 | Strategic Result 2/<br>SDG target 2.2 | Strategic Result 2/<br>SDG target 2.2 | Strategic Result 5/<br>SDG target 17.9 | Strategic Result 8/<br>SDG target 17.16 | Total                |
|------------------------|---------------------------------------|---------------------------------------|---------------------------------------|--|---|----------------------|
|                        | Strategic outcome 1                   | Strategic outcome 2                   | Strategic outcome 3                   | Strategic outcome 4                    | Strategic outcome 5                     |                      |
| Focus area             | Crisis Response                       | Resilience Building                   | Root Causes                           | Crisis Response                        | Crisis Response                         |                      |
| Transfers              | 2 965 576 004                         | 323 677 486                           | 31 371 567                            | 60 210 995                             | 1 071 559 463                           | <b>4 452 395 515</b> |
| Implementation         | 132 198 183                           | 16 456 904                            | 4 425 214                             | 1 360 414                              | 14 692 930                              | <b>169 133 645</b>   |
| Direct Support Costs   | 109 403 800                           | 13 859 185                            | 1 428 394                             | 2 267 860                              | 27 548 568                              | <b>154 507 806</b>   |
| <b>Subtotal</b>        | <b>3 207 177 988</b>                  | <b>353 993 574</b>                    | <b>37 225 175</b>                     | <b>63 839 269</b>                      | <b>1 113 800 960</b>                    | <b>4 776 036 966</b> |
| Indirect support costs | 208 466 569                           | 23 009 582                            | 2 419 636                             | 4 149 552                              | 6 988 781                               | <b>245 034 121</b>   |
| <b>Total</b>           | <b>3 415 644 557</b>                  | <b>377 003 157</b>                    | <b>39 644 812</b>                     | <b>67 988 821</b>                      | <b>1 120 789 741</b>                    | <b>5 021 071 088</b> |



## Acronyms

|          |  |
|----------|--|
| BSF      | blanket supplementary feeding          |
| CBT      | cash-based transfer                    |
| COVID-19 | coronavirus disease 2019               |
| CSP      | country strategic plan                 |
| HRP      | Humanitarian Response Plan             |
| PLWG     | pregnant and lactating women and girls |
| SDG      | Sustainable Development Goal           |
| TPLF     | Tigray People's Liberation Front       |