

## Crisis response revision of Myanmar country strategic plan (2018–2022) and corresponding budget increase

	Current	Change	Revised
<b>Duration</b>	<b>1 January 2018– 31 December 2022</b>	<b>One year extension</b>	<b>1 January 2018– 31 December 2023</b>
<b>Beneficiaries</b>	<b>5 049 200</b>	<b>714 560</b>	<b>5 763 760</b>
<i>(USD)</i>			
<b>Total cost</b>	<b>562 739 190</b>	<b>297 844 730</b>	<b>860 583 920</b>
Transfers	462 002 512	256 707 744	718 710 256
Implementation	45 319 496	18 216 634	63 536 130
Adjusted direct support costs	21 834 462	4 894 344	26 728 806
<b>Subtotal</b>	<b>529 156 469</b>	<b>279 818 723</b>	<b>808 975 192</b>
Indirect support costs (6.5 percent)	33 582 721	18 026 007	51 608 727

Gender and age marker code\*: 2A

\* <http://gender.manuals.wfp.org/en/gender-toolkit/gender-in-programming/gender-and-age-marker/>.

### Rationale

1. The purpose of this budget revision is to reflect the growing food security and nutritional needs of newly vulnerable households due to increasing conflict and compounded by socioeconomic shocks. Additionally, the revision will extend the duration of the CSP by 12 months, until December 2023, to ensure WFP operations continue while a corporate emergency evaluation is undertaken.
2. Myanmar's political landscape remains precarious following the military takeover in February 2021. The state of emergency was extended by the State Administration Council until February 2023. The security situation remains volatile, particularly in the northwest and southeast regions, with increasing clashes between the Myanmar Armed Forces, ethnic armed organizations and the People's Defence Forces, as well as targeted assassinations, particularly in urban areas. Since the military takeover there are an additional 1 million internally displaced persons (IDPs), adding to the more than 370,000 protracted IDPs across Rakhine, Chin, Kachin, Kayin and Shan States.<sup>1</sup> WFP continues to provide life-saving assistance to protracted IDPs, and although many IDPs remain inaccessible due to security and access constraints, substantial progress has been made to assist populations newly affected by conflict.

<sup>1</sup> Office for the Coordination of Humanitarian Affairs. 2022. *Myanmar Humanitarian Update No. 21*.

3. An estimated 13.2 million people (almost one in four of the total population) are food insecure.<sup>2</sup> According to the World Bank approximately 40 percent of the population is now living below the national poverty line, erasing nearly a decade of progress on poverty reduction.<sup>3</sup> People across the country are facing further economic distress due to currency deflation and increasing prices for essential commodities. The cost of a basic food basket has risen more than 54 percent over the past year alongside fuel prices, which have risen between 110-160 percent from August 2021.<sup>4</sup>
4. This budget revision covers the period January 2022 to December 2023.

## Changes

### Strategic orientation

5. The overall strategic orientation of the CSP remains unchanged.
6. There have been eight revisions of this CSP:
  - revision 1 adjusted the ISC rate;
  - revision 2 was a technical revision;
  - revision 3, approved by the regional director in August 2018, increased the budget by USD 27,509,378 to accommodate adjustments in modalities and commodities and an increase in the number of beneficiaries;
  - revision 4, approved by the Executive Director and the Director-General of FAO in October 2019, increased the budget by USD 88,476,717 to accommodate adjustments in delivery modalities and commodities, and transfer beneficiaries across activities;
  - revision 5, approved by the country director in August 2020, increased the budget by USD 2,267,454 to introduce a new strategic outcome (strategic outcome 4) and activity (activity 10), which enabled humanitarian and development partners to access on-demand common services;
  - revision 6, approved by the country director in April 2021, increased the budget by USD 9,939,795 to introduce a new activity (activity 11) to provide on-demand cash transfer services for humanitarian and development partners;
  - revision 7, approved by the Executive Director and the Director-General of FAO in August 2021, increased the budget by USD 121,299,585 to account for an increase in the number of beneficiaries receiving emergency relief assistance, as a result of the coronavirus disease 2019 and the military takeover; and
  - revision 8, approved by the country director in November 2021, increased the budget by USD 3,895,638 to accommodate an adjustment in ration sizes, the duration of assistance and the number of beneficiaries under resilience building.

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<sup>2</sup> Food and Agriculture Organization of the United Nations-WFP. 2021. Food Security and Livelihoods Assessment, Round 2. *Note: The third round in April–May 2022 estimated that 20 percent of the population (10.8 million people) were food insecure however this likely reflects seasonal post-harvest improvements: preliminary results from the fourth round in August–September 2022 showed deterioration from the previous year.*

<sup>3</sup> World Bank. 2022. [Myanmar Economic Monitor July 2022: Reforms Reversed](#).

<sup>4</sup> WFP's Market Monitoring, August 2022.



## Strategic outcomes

7. Emergency relief under strategic outcome 1 represents an increasing proportion of WFP's portfolio in Myanmar, reflecting the deteriorating humanitarian situation. In 2022–2023 under activity 1 WFP will assist protracted IDPs, newly conflict-affected populations and households vulnerable to climatic and socioeconomic shocks. WFP continues access advocacy and has expanded partnerships with local NGOs and community-based organizations to reach newly displaced populations. Re-verification exercises for more than 250,000 protracted beneficiaries in Rakhine State are ongoing, with the results expected in the last quarter of 2022. WFP continues to provide resettlement and return packages to IDPs, who seek to voluntarily return to their place of origin or resettlement elsewhere. In Yangon, WFP and partners have built-up ward- and village-tract vulnerability profiles and will use social protection eligibility criteria to inform geographic and household-level targeting, prioritizing 250,000 of the most vulnerable with cash support from October 2022.<sup>5</sup> WFP is currently piloting disability inclusion top-ups, providing households with persons living with disabilities with additional cash-based transfer (CBT) support to enable them to meet their specific food security and nutritional needs. Based on preliminary results of ongoing assessments, WFP will look to expand this pilot.<sup>6</sup> The increasing volatility and lack of resolution of the current political situation hinder a clear post-emergency transition strategy.
8. Under strategic outcome 2, WFP and other social protection partners are developing a strategy for social protection in the current context, that will provide a road map for development partners looking to maintain momentum in this space (activity 2). WFP will continue activity 3 in targeted schools and adapt the school feeding model to include informal education settings. Students will be supported through either cash for school meals, high-energy biscuits or alternative take-home rations, depending on the local context and available school infrastructure. Access to education is at risk as only two-thirds of schools are open, suffering from limited attendance due to increasing displacement and protection risks for students. In consultation with education partners, WFP is piloting an emergency school feeding model to reach children in community or ethnic schools and alternative learning centres and will scale up this approach in 2023. Under activity 4, WFP will expand asset creation and livelihood activities in conflict-affected areas and strengthen collaboration with development partners for integrated resilience building activities.
9. Under strategic outcome 3, WFP will provide nutritional support for the prevention and treatment of moderate acute malnutrition under activity 8 to 95,650 additional pregnant and lactating women and girls and children under 5 in areas impacted by conflict and experiencing displacement, aligned with the increase of conflict-affected beneficiaries in activity 1. Under activity 9, WFP will expand support to an additional 28,160 HIV/TB patients undertaking medical treatments nationwide.

## Beneficiary analysis

10. This budget revision includes new beneficiaries receiving emergency food and nutritional support under activities 1 and 8, an expansion of asset creation activities under activity 4, and an increase in nutritional support under activity 9.

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<sup>5</sup> WFP will target households with pregnant and lactating women and girls or children under 2, persons with disabilities, or older than 85 years.

<sup>6</sup> *People with Disabilities Cash Top-Up Baseline Analysis Report*, July 2022, which will be complemented by an endline assessment in January 2023.



**TABLE 1: DIRECT BENEFICIARIES BY STRATEGIC OUTCOME AND ACTIVITY**

<b>Strategic outcome</b>	<b>Activity</b>	<b>Period</b>	<b>Women (18+ years)</b>	<b>Men (18+ years)</b>	<b>Girls (0-18 years)</b>	<b>Boys (0-18 years)</b>	<b>Total</b>
1	1	Current	642 150	574 600	766 900	791 100	<b>2 774 750</b>
		Increase/(decrease)	103 950	96 900	157 700	110 800	<b>469 350</b>
		Revised	746 100	671 500	924 600	901 900	<b>3 244 100</b>
2	2	Current	-	-	-	-	-
		Increase/(decrease)	-	-	-	-	-
		Revised	-	-	-	-	-
	3	Current	-	-	494 700	507 900	<b>1 002 600</b>
		Increase/(decrease)	-	-	-	-	-
		Revised	-	-	494 700	507 900	<b>1 002 600</b>
	4	Current	209 900	193 800	154 500	141 400	<b>699 600</b>
		Increase/(decrease)	40 600	37 500	29 900	27 400	<b>135 400</b>
		Revised	250 500	231 300	184 400	168 800	<b>835 000</b>
	5	Current	22 500	19 900	300	470	<b>43 170</b>
		Increase/(decrease)	-	-	-	-	-
		Revised total	22 500	19 900	300	470	<b>43 170</b>
3	7	Current	<b>40 500</b>		<b>25 000</b>	<b>26 600</b>	<b>92 100</b>
		Increase/(decrease)	-	-	-	-	-
		Revised	40 500	-	25 000	26 600	<b>92 100</b>
	8	Current	93 500	-	205 600	190 700	<b>489 800</b>
		Increase/(decrease)	19 250	-	50 550	25 850	<b>95 650</b>
		Revised	112 750	-	256 150	216 550	<b>585 450</b>
	9	Current	35 350	31 500	450	780	<b>68 080</b>
		Increase/(decrease)	14 620	13 030	190	320	<b>28 160</b>
		Revised	49 970	44 530	640	1 100	<b>96 240</b>
<b>Total (without overlap)</b>		<b>Current</b>	<b>845 350</b>	<b>631 450</b>	<b>1 735 100</b>	<b>1 837 300</b>	<b>5 049 200</b>
		<b>Increase/(decrease)</b>	<b>174 920</b>	<b>147 430</b>	<b>232 740</b>	<b>159 470</b>	<b>714 560</b>
		<b>Revised</b>	<b>1 020 270</b>	<b>778 880</b>	<b>1 967 840</b>	<b>1 996 770</b>	<b>5 763 760</b>



## Transfers

11. The increase of total food and CBT requirements in table 3 is related to the increase in the number of beneficiaries in 2022 and the one-year extension for all strategic outcomes in 2023.
12. An increasing proportion of WFP assistance will be provided via CBTs, reflecting beneficiary preferences and increasing needs in areas with functioning markets. WFP provides CBT assistance through both cash-in-envelope and e-cash delivery mechanisms, although considering new "Know Your Customer" regulations from the Myanmar Central Bank in September 2022, WFP has suspended e-cash and reverted solely to cash-in-envelope until the beneficiary protection risks of the new regulations can be properly assessed. WFP has revised the thresholds for CBT value review and closely monitors market prices and feedback from the community engagement mechanism to ensure that CBT values are responsive to inflationary pressures.
13. This budget revision includes an increase in the transfer costs of USD 9.4 million due to an increase in the cost of all commodities since the original budget and budget revisions 7 and 8 were approved.



## Transfers

TABLE 2: FOOD RATION ( <i>g/person/day</i> ) AND CASH-BASED TRANSFER VALUE ( <i>USD/person/day</i> ) BY STRATEGIC OUTCOME AND ACTIVITY																	
	Strategic outcome 1			Strategic outcome 2				Strategic outcome 3									
	Activity 1			Activity 3		Activity 4		Activity 7			Activity 8			Activity 9			
Beneficiary type	Crisis-affected populations			Primary schoolchildren		Asset creation - men and women age 18-59 and their households		Children under 2	Pregnant and lactating women and girls		Children under 5	Pregnant and lactating women and girls		PLHIV/TB patients			
Modality	Food	CBT	Food + CBT	Food	CBT	Food	CBT	Food	Food	CBT	Food	Food	CBT	Food	CBT		
Cereals	450		450	150		520								400			
Pulses	60			50		90								60			
Oil	15/30					40								30			
Salt	5					5								5			
Sugar																	
Super Cereal with sugar									100			100	200	50			
Super Cereal Plus								100			100	200		100 (U5)			
High-energy biscuits	225			75													
LNS-LQ	50										100						
LNS-MQ								50									
Micronutrient powder																	
Total kcal/day	1 956/ 2 089	1 956/ 2 089	1 956/ 2 089	708	338	708	2 533	2 015	401	381	1 956/ 2 089	401	802	381	763	2 126	2 126
% kcal from protein	8.8/8.2	8.8/8.2	7.3	11.8	11.1	11.8	8.9	8.6	18.1	17.2	8.8/8.2	18.1	18.1	17.2	17.2	9	9
Cash-based transfers ( <i>USD/person/day</i> )		0.25-0.37	0.12			0.11-0.26		3.5			0.37-0.50						0.77
Number of feeding days	30	30	30	22 days/month for 9 months			60 days/year		30	30	30	30	30	30	30	30	30

Abbreviations: LNS-LQ = lipid-based nutrient supplement - large quantity; LNS-MQ = lipid-based nutrient supplement - medium quantity; U5 = under-5.



Food type/ cash-based transfer	Current budget		Increase		Revised budget	
	Total (mt)	Total (USD)	Total (mt)	Total (USD)	Total (mt)	Total (USD)
Cereals	217 913	73 589 459	151 890	61 148 636	369 803	134 738 095
Pulses	19 499	12 091 532	12 774	12 889 134	32 273	24 980 667
Oil and fats	9 528	9 146 635	6 332	13 904 638	15 861	23 051 273
Mixed and blended foods	54 552	55 772 682	10 520	23 686 449	65 072	79 459 131
Other	1 568	240 810	1 054	234 961	2 622	475 771
<b>Total (food)</b>	<b>303 061</b>	<b>150 841 118</b>	<b>182 570</b>	<b>111 863 819</b>	<b>485 631</b>	<b>262 704 937</b>
Cash-based transfers		193 709 019		100 156 389		293 865 408
<b>Total (food and CBT value)</b>	<b>303 061</b>	<b>344 550 137</b>	<b>182 570</b>	<b>212 020 208</b>	<b>485 631</b>	<b>556 570 345</b>

## Cost breakdown

14. The additional costs covered in this budget revision are for all strategic outcomes.

	Strategic Result 1/ SDG target 2.1	Strategic Result 1/ SDG target 2.1	Strategic Result 2/ SDG target 2.2	Strategic Result 8/ SDG target 17.16	Total
	Strategic outcome 1	Strategic outcome 2	Strategic outcome 3	Strategic outcome 4	
<b>Focus area</b>	<b>Crisis response</b>	<b>Resilience building</b>	<b>Resilience building</b>	<b>Crisis response</b>	
Transfers	204 293 518	33 039 597	16 660 971	2 713 659	<b>256 707 744</b>
Implementation	12 310 511	3 431 856	2 737 589	(263 322)	<b>18 216 634</b>
Adjusted direct support costs					<b>4 894 344</b>
<b>Subtotal</b>					<b>279 818 723</b>
Indirect support costs (6.5 percent)					<b>18 026 007</b>
<b>Total</b>					<b>297 844 730</b>

Abbreviation: SDG = Sustainable Development Goal.



**TABLE 5: OVERALL CSP COST BREAKDOWN, AFTER REVISION (USD)**

	Strategic Result 1/ SDG target 2.1	Strategic Result 1/ SDG target 2.1	Strategic Result 2/ SDG target 2.2	Strategic Result 8/ SDG target 17.16	Total
	Strategic outcome 1	Strategic outcome 2	Strategic outcome 3	Strategic outcome 4	
Focus area	Crisis response	Resilience building	Resilience building	Crisis response	
Transfers	488 652 339	144 448 298	71 934 606	13 675 014	<b>718 710 256</b>
Implementation	36 441 379	16 003 230	10 225 989	865 532	<b>63 536 130</b>
Adjusted direct support costs	17 180 378	6 045 563	3 048 640	454 224	<b>26 728 806</b>
<b>Subtotal</b>	<b>542 274 095</b>	<b>166 497 092</b>	<b>85 209 235</b>	<b>14 994 770</b>	<b>808 975 192</b>
Indirect support costs (6.5 percent)	35 247 816	10 822 311	5 538 600	-	<b>51 608 727</b>
<b>Total</b>	<b>577 521 912</b>	<b>177 319 403</b>	<b>90 747 835</b>	<b>14 994 770</b>	<b>860 583 920</b>