

Crisis response revision of Türkiye country strategic plan (2023–2025) and corresponding budget increase

	Current	Change	Revised
Duration	1 January 2023– 31 December 2025	No change	1 January 2023– 31 December 2025
Beneficiaries	87 593	804 645	892 238
<i>(USD)</i>			
Total cost	94 770 000	82 052 383	176 822 383
Transfers	66 723 587	63 646 978	130 370 565
Implementation	14 709 301	5 939 676	20 648 977
Adjusted direct support costs	7 667 627	7 459 051	15 126 679
Subtotal	89 100 515	77 045 705	166 146 220
Indirect support costs (6.5 percent)	5 669 485	5 006 678	10 676 163

Gender and age marker code*: 3

* <http://gender.manuals.wfp.org/en/gender-toolkit/gender-in-programming/gender-and-age-marker/>.

Rationale

1. This budget revision will:
 - i) under country strategic plan (CSP) outcome 1, revise the wording to include “other crisis-affected populations”, and add a new activity (5) for emergency food assistance and multi-purpose cash assistance to crisis-affected populations, including refugees;
 - ii) under CSP outcome 2, augment the targeting of activity 2 to reach people whose livelihoods have been impacted by the earthquake;¹
 - iii) under CSP outcome 4, add two new activities (6 and 7) for logistics and emergency telecommunications services; and
 - iv) increase the overall CSP budget by USD 82.1 million.
2. One month after operationalizing the CSP, twin earthquakes of 7.7/7.6 magnitude struck northwest of Gaziantep in south-eastern Türkiye, followed by more than 4,800 additional aftershocks and earthquakes. Reports as of 2 March from the Turkish Government indicated that 11 affected provinces have been severely impacted, where nearly 230,000 buildings have collapsed or been severely damaged and will need to be demolished, over 50,000 people have lost their lives, and some 108,000 have been injured.² Over 15 million people have been impacted, with almost 2 million displaced or evacuated from their homes, seeking shelter in public buildings, including schools, universities and hotels, and requiring food assistance.

¹ No increase required to original CSP budget allocation or beneficiary number for activity 2.

² Guldogan, D. 2023. [Turkish president pledges to rebuild quake-hit region](#); Office for the Coordination of Humanitarian Affairs. 2023. [Türkiye: 2023 Earthquakes Situation Report No. 5](#).

3. Refugees living in camps and crisis-affected populations have been heavily hit by acute inflation over the last 12 months.³ Results from a joint WFP/International Federation of Red Cross and Red Crescent Societies (IFRC)/Turkish Red Crescent (TRC) market functionality assessment in the four most affected provinces, indicate that markets are recovering, and cash assistance is feasible.
4. The Government of Türkiye has requested WFP to provide food assistance to support vulnerable populations in need as a result of the earthquake. To enable this response, WFP requires a budget revision to accommodate the emerging needs of the population affected by the earthquake.
5. Türkiye's CSP entails a small-scale activity base and accompanying budget. In line with the Flash Appeal, BR01 requirements for the emergency response, although almost doubling the budget of the original CSP, pertain solely to the emergency earthquake response.

Changes

Strategic orientation

6. This budget revision does not change the overall strategic direction of the CSP. The emergency response will be implemented from February through May 2023 and will be channelled through the augmentation of CSP outcome 1 statement, and the introduction of three new activities (5, 6 and 7) created under CSP outcomes 1 and 4, with corresponding outputs (5, 6 and 7):
 - [Revised] CSP outcome 1: Refugees *and other crisis-affected populations* can meet their basic needs, including nutritious food, all year round.
 - [New] Activity 5: Provide emergency food assistance through food or cash-based transfers to crisis affected populations (activity category: 1.2), (modality: food, cash-based transfers).
 - [New] Output 5: Crisis-affected populations receive food or cash-based transfers sufficient to meet their basic needs (output category: A).
 - [New] Activity 6: Provide coordination, information management and logistic services in support to the Government of Türkiye and humanitarian actors to strengthen their capacity to support crisis-affected populations (activity category: 2.1), (modality: service delivery).
 - [New] Output 6: Crisis-affected populations benefit from the increased logistic capacity of the Government and humanitarian partners (standard output: 5.1, output category: H).
 - [New] Activity 7: Provide emergency telecommunication services to the humanitarian community to enhance their support to crisis-affected populations (activity category: 2.2), (modality: service delivery).
 - [New] Output 7: Crisis-affected populations benefit from the enhanced information and communication technology capacity of humanitarian partners (standard output: 5.1, output category: H).

³ The inflation rate hit 85 percent in October 2022 and actualized at 55 percent in February 2023. The food inflation rate peaked at 102 percent in November 2022, and 69 percent in February 2023 (Turkish Statistical Institute).



Country strategic plan outcomes

Targeting approach and beneficiary analysis

7. Under activity 5, WFP will provide emergency food assistance across 11 of the most affected provinces for up to 840,000 people affected by the earthquakes. WFP will:
 - i) provide hot meals through community soup kitchens to 420,000 people;
 - ii) provide ready-to-eat food and family food package support to 89,000 people, including to existing beneficiaries under activity 1 during a period when cash-based assistance is not feasible;
 - iii) provide cash-based assistance through e-vouchers to 81,000 people residing in refugee camps, including top-up assistance to the existing beneficiaries under activity 1; and
 - iv) provide multi-purpose cash assistance to 250,000 of the most vulnerable crisis-affected people.
8. Under activity 2, WFP will target up to 600 earthquake-affected small businesses operating in the food sector with micro-grants to facilitate their re-establishment. In addition, training and employment opportunities will be supported, and particular emphasis will be placed on women-owned businesses.
9. Under activities 6 and 7, both the Government of Türkiye and humanitarian actors operating in the earthquake-affected municipalities will benefit from the provision of logistics and telecommunication services and support to enable the reliable provision of assistance to crisis-affected populations in targeted areas.

Transfer modalities

10. Assistance previously provided under activity 1 to the existing beneficiary caseload of refugees living in camps will effectively be suspended for the duration of the provision of assistance to the same caseload under activity 5.
11. Under activity 5, WFP will provide hot meals twice daily across 11 provinces and 59 municipalities for an initial period of two to six weeks to meet the food needs of crisis-affected people over the initial response months through commodity vouchers. Subsequently, the provision of hot meals will continue for up to three months in the worst-impacted areas where the needs are the highest and people are unable to cook for themselves.
12. Where infrastructural damage in refugee camps resulted in BIM supermarkets not being functional, for beneficiaries residing in camps, through commodity vouchers, WFP will provide food packages and ready-to-eat food in lieu of e-vouchers until local market services stabilize and regular e-vouchers can be resumed. Food packages and ready-to-eat food will also be provided to rural areas with no access to hot meals provision through municipal or partners' soup kitchens.
13. WFP will provide cash-based assistance through e-vouchers, including cash top-ups for the existing beneficiary caseload under activity 1, who receive monthly food assistance in the form of e-vouchers that are exchanged in BIM supermarkets. The initial transfer value of USD 12.2 (TRY 230) per beneficiary per month was designed to cover 40 percent of the monthly food basket under activity 1. The revised transfer value of USD 132 (TRY 2,500) per household is designed to cover 100 percent of monthly household food needs for the average household (4.5 members) under activity 5 – as the emergency setting limits the



immediate verification of data on household size. However, this transfer value will in subsequent months return to the individual transfer values of USD 12.2 per beneficiary per month.

14. The introduction of the food modality under activity 5 provides contingency to allow full flexibility should it be necessary for WFP to deliver in-kind food assistance.
15. As the food stocks in local markets and supply chains continue to improve, WFP plans to provide multi-purpose cash assistance of USD 39 (TRY 750) per person per month for a period of three months to the most vulnerable displaced households.
16. Under activity 2, WFP will provide micro-grants of up to USD 5,000 for the re-establishment of small and micro food-based businesses and livelihoods that were affected by the earthquake. Relevant employment schemes providing minimum wage support will also be supported.

Partnerships

17. The provision of food packages will be implemented in partnership with the Ministry of Family and Social Services. The provision of hot meals will be mainly implemented in partnership and coordination with TRC as well as local municipalities and locally contracted supermarkets (Metro, Bizim Toptan and BIM), which will deliver provisions to municipality kitchens to prepare and deliver fresh meals through their national channels.
18. WFP will partner with local municipalities in the provision of hot meals through soup kitchens and will scale-up through the expansion of existing feeding programmes run through civil society and local non-governmental organizations partners, including through TRC, World Central Kitchen and the Association for Solidarity with Asylum Seekers and Migrants.
19. Multi-purpose cash will be provided in partnership with the Ministry of Family and Social Services, TRC and IFRC.
20. WFP will engage the humanitarian community in Türkiye offering common services to all humanitarian responders, including to the Government. WFP will facilitate coordination, monitoring and reporting, while cooperating partners will be largely responsible for the implementation of activities.

Country office capacity

21. WFP will draw on surge support from the Regional Bureau for the Middle East, Northern Africa and Eastern Europe, and from headquarters to scale-up operational capacity in the initial months, ensuring timely response and implementation. Emergency response activities will be implemented in partnership with local non-governmental organizations, civil society and the Government, which has a strong capacity to respond and a highly skilled national workforce.

Supply chain challenges

22. Acute inflation, damaged infrastructure and resulting access constraints pose significant challenges. With few in-country contingency stocks, WFP will deploy a flexible sourcing strategy including regional and international procurement, plus the Global Commodity Management Facility.
23. Sectoral logistic coordination services will be initiated to support humanitarian actors and the Government to respond to the earthquake by enhancing coordination and information sharing to establish a supply chain of humanitarian assistance to respond to the needs and strategic priorities of the response.



Accountability to affected populations, protection risks, restrictions of gender and disabilities

24. WFP will ensure affected communities are duly consulted and informed throughout the response with regard to their entitlements and rights, including personal data privacy rights. WFP will ensure the appropriate platforms are in place to receive feedback and listen to any concerns from the communities assisted, ensuring mechanisms are gender-sensitive and accessible to all, including age and diversity considerations. WFP will ensure gender and protection/integrated cross-cutting analysis - informed by corporate cross-cutting indicators, with data disaggregated by gender, age, and disability - is regularly updated to inform all programming. Identified sensitive cases, including protection cases, will continue to be referred to protection actors for resolution. Through sensitization messages (SMS), WFP will also ensure that affected communities are informed of the available community feedback mechanisms (CFM) (for example the cooperating partner's call centre and website) to report any suspicions or incidents of sexual exploitation and abuse, and that partners are sensitized, and where possible trained, on the prevention of sexual exploitation and abuse and other aspects of protection relevant to the response.
25. At the onset of the emergency, as part of the cross-cutting team, WFP deployed a conflict sensitivity specialist to assist in the analysis of the earthquake response context, integrate conflict sensitivity into the response design, and build WFP capacity in Türkiye to recognize, monitor and mitigate against conflict sensitivity risks as the crisis evolves. Training on conflict sensitivity was provided by the cross-cutting team for field monitors and for the heads of field offices, and inputs were provided to inform cooperating partner discussions during programme and CFM design stages. WFP internal monitoring tools were also adjusted to include conflict sensitivity considerations.

Monitoring and evaluation

26. Monitoring activities in the early emergency phase will focus on output monitoring at the country office level which disaggregates data by gender and age, and process monitoring at the distribution centres. In line with corporate business rules, outcome monitoring that would include disaggregation by disability, would usually only commence after the initial three months of emergency response. As this emergency response is only for a three-month duration, this level of disaggregation in does not apply.

Proposed transition/handover strategy

27. In its emergency response, WFP will follow a humanitarian-development nexus approach: shifting from the initial emergency food assistance, through hot meals and ready-to-eat food, to multi-purpose cash assistance, and subsequently to the introduction of livelihood recovery programmes. Emergency food assistance in the provision of fresh food through packages and soup kitchens will be scaled down following the initial response. WFP will work closely with the Government and with IFRC/TRC to monitor the inclusion of the most vulnerable and impacted Syrians into the ongoing Emergency Social Safety Net caseload. The newly vulnerable Turks, severely impacted by the recent earthquakes, will continue to receive support through the national social protection system following the three-month assistance from WFP/IFRC, while the multi-purpose cash payment platform will serve as a cash delivery service. Potentially interested partners could also work in coordination with TRC to channel cash assistance and avoid duplication of assistance.
28. Livelihoods activities will be expanded to include these micro-grants for small businesses to support the recovery of earthquake-affected local food systems actors such as small grocery shops, bakeries, food storage and processing enterprises. These micro-grants will meet



acute needs, and it is expected that recipients will be able to utilize the financial support to re-establish and resume their livelihoods and self-reliance.

29. The service provision activities will include components dedicated to capacity strengthening and technical assistance for local stakeholders, with a view to gradually phase out WFP's service delivery role.

Risk management

30. WFP has developed an emergency risk register to ensure that emergency-related risks reflecting the changes in the operational environment and corresponding risk mitigation measures are included.
31. WFP staff wellness, health, safety and security were affected heavily by the impact of the earthquake, owing to the loss of life, destruction of homes, lack of available shelter, insufficient sanitary conditions and increased levels of illness caused by extreme cold weather conditions. Addressing this, WFP provided wellness support for affected field staff and their families, including ten days of special leave, temporary hotel accommodation, and other special measures such as 30 days daily subsistence allowance.
32. Insufficient funding may severely impede WFP's capacity to meet the needs of beneficiaries in this humanitarian response. Therefore, WFP is increasing donor advocacy, sensitization and communication efforts for resource mobilization to mitigate the potentially harmful impact on operations and WFP's capacity to support the earthquake response, including increasing publication of WFP activities and achievements to date in order to increase donor appetite to support this response effort.



Beneficiary analysis

TABLE 1: DIRECT BENEFICIARIES BY COUNTRY STRATEGIC PLAN OUTCOME, ACTIVITY AND MODALITY							
Country strategic plan outcome	Activity	Period	Women (18+ years)	Men (18+ years)	Girls (0-18 years)	Boys (0-18 years)	Total
1	1 (CBT)	Current	10 319	9 601	11 153	11 677	42 750
		Increase/(decrease)	-	-	-	-	-
		Revised	10 319	9 601	11 153	11 677	42 750
1	5 (Food)	Current	-	-	-	-	-
		Increase/(decrease)	1 814	1 788	753	790	5 145
		Revised	1 814	1 788	753	790	5 145
	5 (CBT)	Current	-	-	-	-	-
		Increase/(decrease)	112 626	110 946	52 440	54 988	331 000
		Revised	112 626	110 946	52 440	54 988	331 000
	5 (CV)	Current	-	-	-	-	-
		Increase/(decrease)	179 480	176 815	74 472	78 233	509 000
		Revised	179 480	176 815	74 472	78 233	509 000
2	2 (CBT)	Current	17 253	16 592	6 807	7 477	48 129
		Increase/(decrease)	-	-	-	-	-
		Revised	17 253	16 592	6 807	7 477	48 129
	2 (CS)	Current	5 251	5 251	-	-	10 502
		Increase/(decrease)	-	-	-	-	-
		Revised	5 251	5 251	-	-	10 502
Total (without overlap)		Current	26 779	25 456	17 103	18 255	87 593
		Increase/(decrease)	284 145	280 451	117 099	122 950	804 645
		Revised	310 924	305 907	134 202	141 205	892 238

Abbreviations: CBT = cash-based transfer; CS = capacity strengthening; CV = commodity voucher.



Transfers

	Country strategic plan outcome 1						Country strategic plan outcome 2		
	Activity 1		Activity 5				Activity 2		
Beneficiary type	Refugees (monthly)	Refugees (top-up)	Crisis-affected population (food packages)	Crisis-affected population (soup kitchens)	Crisis-affected population (multi-purpose cash)	Refugees and host community (e-voucher top-up)	Refugees and host community (vocational training)	Refugees and host community (on-the-job training)	Refugees and host community (bonus payment)
Modality	CBTs	CBTs	CBTs	CBTs	CBTs	CBTs	CBTs	CBTs	CBTs
Cash-based transfers (USD/person/day)	0.69	1.22	1.04	2.86	1.01	0.98	1.23	3.18	0.47
Number of feeding days per year	360	360	90	14	90	90	90	90	180

Food type/ cash-based transfer	Current budget		Increase		Revised budget	
	Total (mt)	Total (USD)	Total (mt)	Total (USD)	Total (mt)	Total (USD)
Cereals	-	-	162	71 310	162	71 310
Pulses	-	-	46	26 857	46	26 857
Oil and fats	-	-	16	22 526	16	22 526
Mixed and blended foods	-	-	28	22 226	28	22 226
Other	-	-	2	417	2	417
Total (food)	-	-	255	143 337	255	143 337
Cash-based transfers	-	56 420 456	-	55 544 124	-	111 964 579
Total (food and cash-based transfer value)	-	56 420 456	255	55 687 461	255	112 107 916

Cost breakdown

33. This revision will increase the CSP budget by USD 82.1 million.

	SDG target 2.1/WFP strategic outcome 2	SDG target 2.1/WFP strategic outcome 3	SDG target 17.16/WFP strategic outcome 4	SDG target 17.16/WFP strategic outcome 5	Total
	CSP outcome 1	CSP outcome 2	CSP outcome 3	CSP outcome 4	
Focus area	Crisis response	Resilience building	Resilience building	Crisis response	
Transfers	59 908 510	-	-	3 738 468	63 646 978
Implementation	5 756 528	-	-	183 148	5 939 676
Adjusted direct support costs					7 459 051
Subtotal					77 045 705
Indirect support costs (6.5 percent)					5 006 678
Total					82 052 383

Abbreviation: SDG = Sustainable Development Goal.

	SDG target 2.1/WFP strategic outcome 2	SDG target 2.1/WFP strategic outcome 3	SDG target 17.16/WFP strategic outcome 4	SDG target 17.16/WFP strategic outcome 5	Total
	CSP outcome 1	CSP outcome 2	CSP outcome 3	CSP outcome 4	
Focus area	Crisis response	Resilience building	Resilience building	Crisis response	
Transfers	94 962 671	29 968 143	500 000	4 939 750	130 370 565
Implementation	11 585 091	8 265 688	100 215	697 983	20 648 977
Adjusted direct support costs	10 825 561	3 665 687	59 369	576 060	15 126 679
Subtotal	117 373 324	41 899 519	659 584	6 213 793	166 146 220
Indirect support costs (6.5 percent)	7 629 266	2 723 469	42 873	280 555	10 676 163
Total	125 002 590	44 622 988	702 457	6 494 348	176 822 383