

Crisis response revision of Togo country strategic plan (2022–2026) and corresponding budget increase

	Current	Change	Revised
Duration	1 July 2022– 31 December 2026	No change	1 July 2022– 31 December 2026
Beneficiaries	264 215	125 000	389 215
<i>(USD)</i>			
Total cost	17 653 978	12 712 383	30 366 360
Transfers	11 456 002	9 871 029	21 327 031
Implementation	2 483 255	1 094 878	3 578 133
Adjusted direct support costs	2 800 729	999 654	3 800 383
Subtotal	16 739 987	11 965 561	28 705 548
Indirect support costs (6.5 percent)	913 991	746 822	1 660 812

Gender and age marker code*: 3

* <http://gender.manuals.wfp.org/en/gender-toolkit/gender-in-programming/gender-and-age-marker/>.

Rationale

1. Since the last half of 2022, non-state armed groups affiliated with Al Qaeda and the Islamic State are increasingly moving south of Burkina Faso into Togo. This critical security crisis has particularly stressed vulnerable populations' chronic and acute humanitarian needs, especially in the Savanes region. As the security and political situation across the border in Burkina Faso rapidly deteriorates, thousands of Burkinabe have fled to Togo adding another layer of social distress and humanitarian needs to the already-vulnerable host populations in the Savanes region. In February 2023, the Government extended the state of security emergency for the Savanes region to combat extremism and address the humanitarian and development needs.
2. In March 2023, the Government estimated the number of refugees to be 20,000 and the number of internally displaced persons (IDPs) to be 32,000 (as of 3 March 2023), however, this figure is likely to be higher considering the recent escalation of security incidents. A WFP security mission carried out in November 2022 in northern Togo has indicated that these numbers of refugees and IDPs combined, could reach up to 80,000 people in the course of 2023.¹
3. Savanes and Kara regions are the most food-insecure parts of the country, with 44 percent of the nation's number of people living in Integrated Food Security Phase Classification phase 3+, corresponding to 250,000 out of 570,000 people in dire need of food and nutrition assistance in the country, according to the cadre harmonisé analysis of November 2022. According to a standardized monitoring and assessment of relief and transitions survey conducted with the support of the United Nations Children's Fund (December 2022), the

¹ Letter sent by the Ministry of Security and Civil Protection (National Civil Protection Agency) to the Office of the United Nations High Commissioner for Refugees on 3 March 2023.



global acute malnutrition rates in the Kara and Savanes regions were considered “medium”, with a prevalence of respectively, 7.3 percent and 9.8 percent in children 6–59 months of age.

4. In this context of a sharp deterioration of emergency and crisis levels of food insecurity in these regions, a rapid emergency food assistance response is urgently needed to save lives, preventing catastrophic levels of food insecurity, accompanied by early recovery interventions that contribute to resilience outcomes. The Government initiated a “*Programme d'urgence de renforcement de la résilience des populations vulnérables dans la région des Savanes*” (emergency programme to strengthen the resilience of vulnerable populations in the Savanes region) which addresses the chronic socioeconomic needs of the people in the region, from the developmental perspective. However, this does not necessarily address the acute humanitarian needs arising from the spill-over effects of the conflict in the Sahel.
5. The present budget revision is necessary to scale-up the activities in line with country strategic plan strategic outcomes 1, 2 and 3 to continue providing assistance to affected populations.

Changes

Strategic orientation

6. This budget revision does not change WFP’s strategic orientation in Togo.

Strategic outcomes

7. No new strategic outcome is introduced in the present budget revision. The following operational changes are made to existing strategic outcomes and activities:
 - **Under strategic outcome 1, activity 1** is reformulated as follows: “***Provide support to populations affected by crisis and strengthen systems for crisis preparedness, coordination and response, while preventing negative coping strategies with complementary response activities***” to allow the provision of basic and nutritious foods to the crisis-affected populations and support through income-generating activities, mostly for the youth who are at risk of integrating with non-state armed groups. The Togo country office anticipates an increase in the number of beneficiaries up to 100,000 who will be assisted with unconditional cash transfers for 90 days. This assistance will be complemented by food assistance for assets (FFA) activities aiming to create/restore and maintain the community assets and basic infrastructures. FFA activities will target 20,000 beneficiaries (4,000 household participants) based on vulnerability criteria. As the security situation in northern Togo deteriorates at a rapid pace, WFP anticipates a contingency response for an additional 50,000 vulnerable who will be assisted with in-kind and cash transfers for 90 days. These numbers will be added to the 52,000 affected persons being assisted under emergency operations. This brings the overall number of beneficiaries to 105,000 persons without overlap for this budget revision, representing more than 57 percent increase from the initial planning figures for 2023.
 - **Under strategic outcome 2, a new activity 5: “*Support early recovery and stabilization programmes of vulnerable crisis-affected people, through strengthening the capacity of communities and increasing local economic opportunities*”** is added in this budget revision to address the most immediate recovery needs and serve as an entry point for starting resilience-building efforts, to begin restoring and building livelihood assets in the short and medium term. The planned activities aim to improve beneficiaries’ access to productive assets, creating opportunities to enhance their



livelihoods during and in the aftermath of crises. They will mainly consist of water harvesting, tree planting, and rehabilitation of agricultural feeder roads. The activity will target 20,000 beneficiaries (4,000 households) who will be provided with conditional cash transfers during the implementation period planned for 90 days.

- **Strategic outcome 2, activities 2 and 3**, do not have any changes to the number of beneficiaries in this budget revision. However, to facilitate the implementation and operationalization of the home-grown school feeding activity, the transfer modality has been changed from in-kind to cash-based transfers for the provision of hot meals to 17,100 schoolchildren. Also, the activity considers increased costs in capacity strengthening due to increasingly volatile markets and food inflation driven by the crisis in Ukraine. The cost of equipment and materials required for the activity is now higher than those originally estimated.
- **Under strategic outcome 3, activity 4**, “on-demand service provision” takes into consideration an increased cost to enable WFP to provide contracted delivery solutions to the Africa Centres for Disease Control and Prevention at full-cost recovery.

Targeting criteria

8. Beneficiary households will be identified through a set of criteria, including: i) IDPs, refugees and host communities affected by the conflict and displacement (the Office of the United Nations High Commissioner for Refugees registration list) or affected by natural disasters, e.g. floodings; ii) number of meals consumed per day; iii) food diversity (less than three food groups); iv) headed by women, older persons or disabled; v) presence of children under 2 years of age; vi) presence of pregnant and breastfeeding women and girls; and vii) presence of members physically or mentally disabled. Specific criteria for certain activities may be added to these vulnerability criteria.

Partnerships

9. In addition to working with existing partners, WFP will explore partnerships with international non-governmental organizations namely Catholic Relief Services, Plan International, CARE International, Humanity & Inclusion, the Adventist Development and Relief Agency, *Solidarités internationale* and others with experience in food security and community-based livelihoods activities. WFP will also collaborate with government technical services for better implementation of the activities in general. In the planning phase of the programme, WFP will seek the support of a World Bank project on social cohesion currently implemented through community-based planning at the canton/district level, which can feed into the programme design. Also, WFP will continue to collaborate with other United Nations agencies, for synergies and complementarities of actions in emergency and resilience programme deliveries in the north.

Country office capacity

10. Generally, the present budget revision makes provisions for increased security and staffing-related costs to ensure operational implementation and monitoring, while adequately managing existing and emerging security risks related to access in an expanded operating context. As such, the country office will reinforce the fleet with two armoured vehicles and three light vehicles for the Kara sub-office and Dapaong field office. The country office will reinforce the programme and security team with one international programme policy officer, one international security analyst, access, and security officer; one field monitor assistant and one driver to be based in the joint United Nations office in the Dapaong/Savanes region; one international programme policy officer (resilience) head of sub-office, two field monitor assistants, one logistics assistant (cash-based transfer support),



one business support assistant admin-finance and two drivers to reinforce the team in the Kara sub-office; and one international programme policy officer, one international finance officer, one international monitoring and evaluation officer, one international information management and reports officer, one accountability to affected populations officer and one national community feedback mechanism officer, one budget and programming officer, and one human resources assistant to reinforce the team in the country office.

Accountability to affected populations, protection risks, restrictions of gender and disabilities

11. With the escalating insecurity situation, the humanitarian operational space and the protection-controlled environment are likely to deteriorate further. WFP will cultivate strategic partnerships to improve consultation and information provision to affected populations. This will improve WFP's ability to embed more diverse and proportional needs and gender-related preferences of men, women, boys and girls with and without disabilities from diverse backgrounds. As such, an increased provision is made in this budget revision operational pillars for protection and accountability to affected population costs, which includes an inter-agency complaint and feedback mechanism. The crisis response will be implemented with full respect of humanitarian principles and with a strong conflict sensitivity lens.

Risk management

12. This budget revision has considered increased security-related costs. The expanded operating context and the deteriorating security situation in the North of Togo require additional assets to comply with the minimum operating security standards across new areas of interest, and expansion and additional training of the security unit workforce. As such, the increased security-related costs are informed by the security risk matrix excerpted from WFP's Togo country office risk register 2023 (#1 and #2). These risks apply to multiple operating contexts and will be expanded to address unique context-specific risks at a micro level.

Beneficiary analysis

TABLE 1: DIRECT BENEFICIARIES BY STRATEGIC OUTCOME, ACTIVITY AND MODALITY							
Strategic outcome	Activity and modality	Period	Women (18+ years)	Men (18+ years)	Girls (0-18 years)	Boys (0-18 years)	Total
1	1 General food distribution (in-kind)	Current	16 830	16 170	8 670	8 330	50 000
		Increase/ (decrease)	13 464	12 936	6 936	6 664	40 000
		Revised	30 294	29 106	15 606	14 994	90 000
	1 General food distribution (CBT)	Current	58 905	56 595	30 345	29 155	175 000
		Increase/ (decrease)	21 879	21 021	11 271	10 829	65 000
		Revised	80 784	77 616	41 616	39 984	240 000
	1 Supplementary feeding programme – prevention (in-kind)	Current			1 530	1 470	3 000
		Increase/ (decrease)			4 284	4 116	8 400
		Revised			5 814	5 586	11 400



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Strategic outcome	Activity and modality	Period	Women (18+ years)	Men (18+ years)	Girls (0-18 years)	Boys (0-18 years)	Total
	1 Supplementary feeding programme – prevention PBWG (in-kind)	Current	1 182		818		2 000
		Increase/ (decrease)	3 309		2 291		5 600
		Revised	4 491		3 109		7 600
	1 FFA (CBT)	Current					
		Increase/ (decrease)	3 200	3 200	7 400	6 200	20 000
		Revised	3 200	3 200	7 400	6 200	20 000
2	2 School-based programme (in-kind)	Current			17 705	17 010	34 715
		Increase/ (decrease)			(17 705)	(17 010)	(34 715)
		Revised					
	2 School-based programme (CBT)	Current					
		Increase/ (decrease)			17 705	17 010	34 715
		Revised			17 705	17 010	34 715
	3 Smallholder agriculture market support (capacity strengthening)	Current	2 700	1 800			4 500
		Increase/ (decrease)					-
		Revised	2 700	1 800			4 500
	5 FFA (CBT)	Current					
		Increase/ (decrease)	3 200	3 200	7 400	6 200	20 000
		Revised	3 200	3 200	7 400	6 200	20 000
Total (without overlap)		Current	78 435	74 565	56 720	54 495	264 215
		Increase/ (decrease)	38 543	37 157	25 407	23 893	125 000
		Revised	116 978	111 722	82 327	78 388	389 215

Abbreviations: CBT = cash-based transfer; PBWG = pregnant and breastfeeding women and girls.



Transfers

TABLE 2: FOOD RATION (g/person/day) AND CASH-BASED TRANSFER VALUE (USD/person/day) BY STRATEGIC OUTCOME AND ACTIVITY					
	Strategic outcome 1			Strategic outcome 2	
	Activity 1			Activity 2	Activity 5
Beneficiary type	IDPs, refugees, host community	Children aged 6–23 months	Pregnant and breastfeeding women and girls	Schoolchildren	Vulnerable populations (cash for work)
Modality	Food and CBT	Food	Food	CBT	CBT
Cereals	350				
Pulses	100				
Oil	35				
Salt	5				
Sugar					
Super Cereal			100		
Super Cereal Plus		200			
Micronutrient powder					
Total kcal/day	1 927	763	376		
% kcal from protein	11.4	16.3	16.3		
Cash-based transfers (USD/person/day)	0.35			0.191	0.35
Number of feeding days per year	90	90	90	140	90

TABLE 3: TOTAL FOOD/CASH-BASED TRANSFER REQUIREMENTS AND VALUE						
Food type / cash-based transfer	Current budget		Increase		Revised budget	
	Total (mt)	Total (USD)	Total (mt)	Total (USD)	Total (mt)	Total (USD)
Cereals	3 367	1 746 560	544	213 111	3 911	1 959 672
Pulses	808	1 172 853	160	220 670	968	1 393 522
Oil and fats	277	359 352	57	77 747	334	437 099
Mixed and blended foods	72	82 080	303	479 914	375	561 994
Other	58	20 072	4	5 337	63	25 409
Total (food)	4 582	3 380 917	1 069	996 779	5 651	4 377 696
Cash-based transfers		1 837 500		7 235 182		9 072 682
Total (food and cash-based transfer value)	4 582	5 218 417	1 069	8 231 961	5 651	13 450 378

Cost breakdown

TABLE 4: COST BREAKDOWN OF THE REVISION ONLY (USD)				
	SDG target 2.1/ WFP strategic outcome 1	SDG target 2.4/ WFP strategic outcome 3	SDG target 17.16/ WFP strategic outcome 5	Total
	Strategic outcome 1	Strategic outcome 2	Strategic outcome 3	
Focus area	Crisis response	Resilience building	Crisis response	
Transfers	8 074 749	1 346 280	450 000	9 871 029
Implementation	974 641	107 237	13 000	1 094 878
Adjusted direct support costs				999 654
Subtotal				11 965 561
Indirect support costs (6.5 percent)				746 822
Total				12 712 383



TABLE 5: OVERALL COUNTRY STRATEGIC PLAN COST BREAKDOWN, AFTER REVISION (USD)				
	SDG target 2.1/ WFP strategic outcome 1	SDG target 2.4/ WFP strategic outcome 3	SDG target 17.16/ WFP strategic outcome 5	Total
	Strategic outcome 1	Strategic outcome 2	Strategic outcome 3	
Focus area	Crisis response	Resilience building	Crisis response	
Transfers	13 649 129	5 511 403	2 166 500	21 327 031
Implementation	1 777 914	1 278 449	521 770	3 578 133
Adjusted direct support costs	2 185 933	1 148 130	466 320	3 800 383
Subtotal	17 612 976	7 937 982	3 154 590	28 705 548
Indirect support costs (6.5 percent)	1 144 843	515 969		1 660 812
Total	18 757 819	8 453 951	3 154 590	30 366 360