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RAYS OF HOPE:

RBC's 2023 Human Interest Stories Booklet



Foreword by the Regional Director

In 2023, despite the multiple challenges faced, WFP reached over 36 million people in the Middle East, North Africa and Eastern Europe (MENAEE) thanks to its committed staff, its implementing partners, and donors.

WFP responded rapidly to the five onset emergencies in our region in 2023 – the Türkiye-Syria earthquake response; Sudan refugee response in Egypt, the Armenia response to the refugee influx; the Libya flood response; and the emergency response in Gaza. An estimated 43 million people were food insecure in 2023 and the year completed with the regional security situation more volatile than it has been in years triggered by the war in Gaza.

By the end of the year, the entire population of 2.2 million people in Gaza faced alarming levels of acute food insecurity. Four out of five people were displaced, trapped in overcrowded areas and barely accessing aid. In response to this escalating crisis, WFP ramped up its emergency cash and food assistance, supporting over 1.5 million Palestinians across Gaza and the West Bank in 2023, three times higher than planned.

The war in Gaza also is having an economic and social impact in the region, particularly affecting neighbouring countries which already face dire economic situations.

The endless cycle of crises across the region was combined with a **40 percent drop in funding levels last year.** As a result, in most of our operations, WFP was forced to **either reduce the size of assistance** we provide, the **number of people** we reach – **or both.**

This was a reality that extended across the humanitarian community and is not unique to WFP – the needs and the complexity of how and where we operate have soared.

WFP adapted to the new funding reality and aligned its operations to work within country contexts, adhere to WFP principles and further link with government and other programmes for synergies.

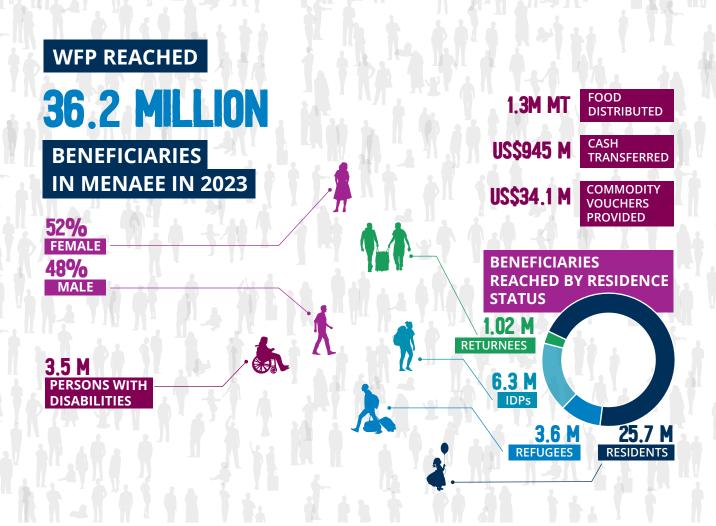
For 2024, the region will aim to reach over 33 million people through its operations in the 15 country offices in the MENAEE region. As part of the 2024 corporate budget replanning exercise, we embarke d on a second wave of restructuring in the Regional Bureau. Looking at the context in this region, in consultation with country offices and headquarters, our attention and resources will be to:

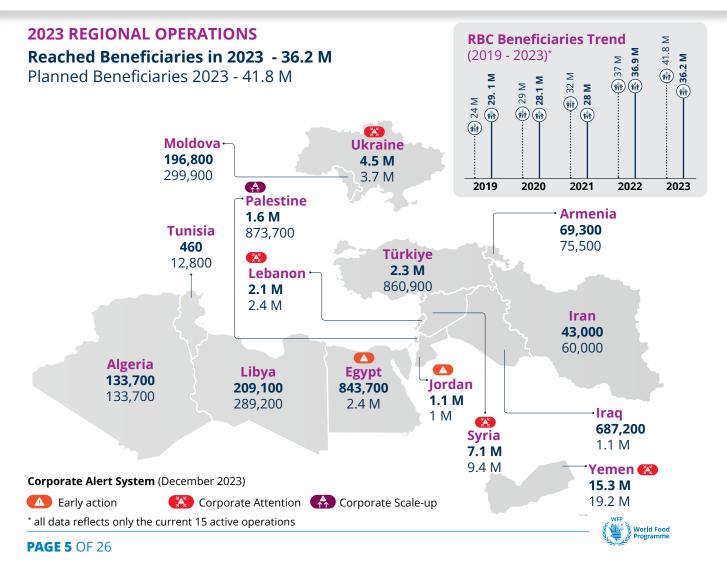
- Respond to humanitarian emergency needs
- Shift needs to strengthened government social safety nets and
- Reduce needs through large scale high impact climate smart livelihood programmes

In 2024 and beyond, WFP will continue to do its best to reach the most vulnerable in our region through strengthened partnerships and risk assurance and innovative approaches. To achieve this, I call on continued strong support and commitment from our donors, humanitarian partners, and host governments. For further information on our operations, I invite you to read this regional overview which highlights our achievements in 2023 and plans for 2024.



Corinne Fleischer Regional Director for the Middle East, Northern Africa, and Eastern Europe





2023: A YEAR OF NEW ONSET EMERGENCIES

FEB







TÜRKIYE/SYRIA EARTHQUAKE RESPONSE

(6th of February 2023)

WFP response started **48 HOURS** after the earthquake

2.2 M

beneficiaries reached (Feb-Aug)

Family food packages in camps; hot meals and RTE rations in communities; e-vouchers, multi-purpose cash and early recover support. Support to 7 mobile kitchens for municipalities and governorates.

US\$80 M needed 100% received

WFP response started **IMMEDIATELY** after the earthquake

2.8 M

1.7 M

beneficiaries beneficiaries reached (Feb-June) reached (Jul-Dec)

RTE rations, hot meals, date bars, fortified biscuits and lipid-based nutrition supplements. Supported rehabilitation of 8 bakeries and provision of logistics and TEC services to partners.

US\$150 M needed 65% received



RESPONSEWFP response started

after the conflict

+160,000

2 WEEKS

beneficiaries reached

Date bars, multi-purpose cash. Supported partners' assistance with CBT platform, nutrition screenings and logistics services.

US\$8 M needed 60% received

FUNDING & NEEDS

Across all new onset emergencies, WFP planned to assist people in need through ~US\$1 billion, out of which US\$0.6 billion was received for emergency responses.

ACTUAL

6.4 M PEOPLE ASSISTED (18 percent

of total assisted people in 2023)

SEP

OCT





REFUGEES INFLUX RESPONSE

WFP response started 3 DAYS after influx

58,000 beneficiaries reached

RTE rations, hot meals and family food parcels

US\$16.8 M needed 45% received



STORM DANIEL **RESPONSE**

WFP response started **48 HOURS** after storm

126,000 beneficiaries reach

Food parcels, fortified biscuits, and cash transfers and support to bakeries.

US\$6.5 M needed 100% received



GAZA CONFLICT RESPONSE (ongoing)

WFP response started **48 HOURS** after conflict occured

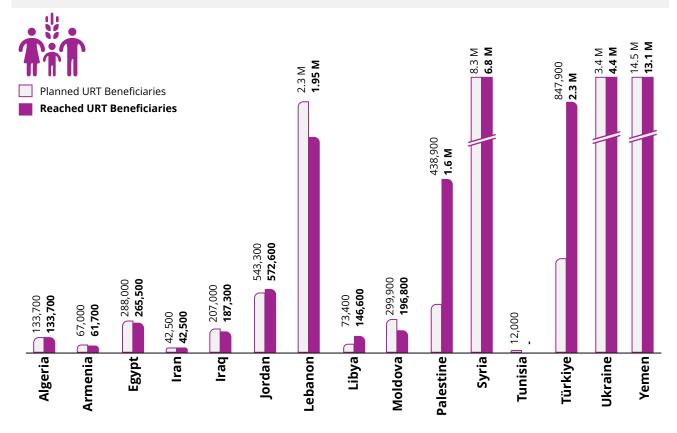
1.1 M beneficiaries reached

RTE rations, family food packages, cash, hot meals through community kitchens, lipid-based nutrition supplements and SBCC support for PBWG. Support to partners through CBT platform, logistics and ETC services

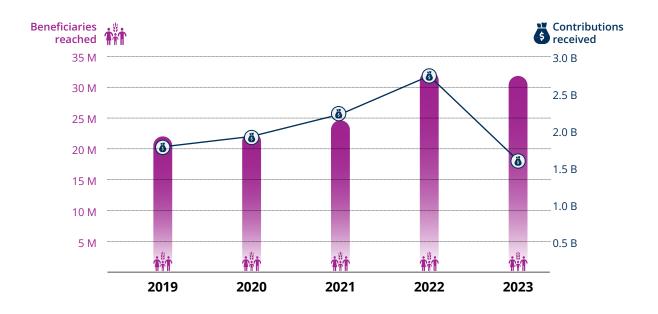
US\$740 M needed 74% received

Delivering Food Assistance

Unconditional resources transfer (URT) represented the **LARGEST COMPONENT** of RBC operations benefiting **32 MILLION** food-insecure people.



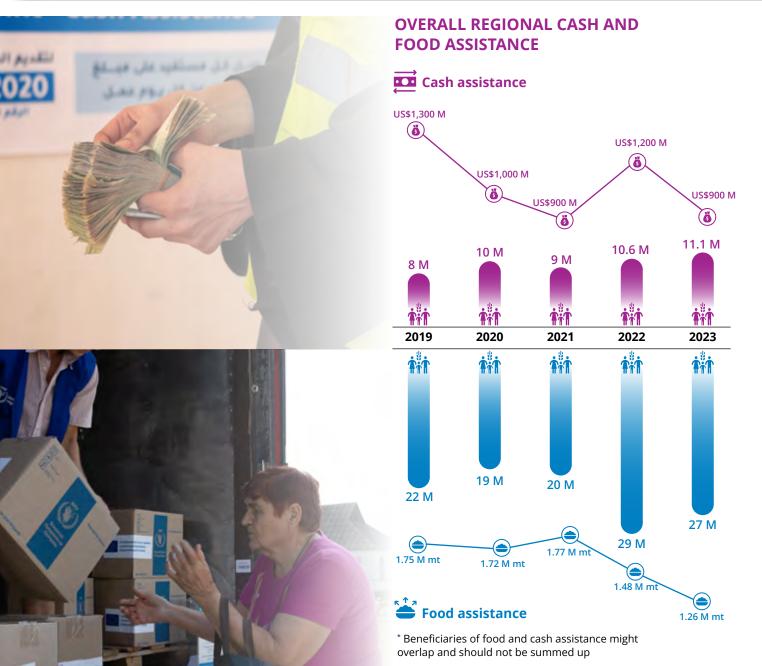
In a region prone to MAN-MADE AND NATURAL CRISES AND HAZARDS, this has been the trend for the past 5 years, despite dwindling funding.



WFP RBC OPERATIONS LARGELY ADDRESSED CRISIS RESPONSE

Over the past five years, due to the increasing number of emergencies experienced, our focus across the region continued to be on "saving lives" operations as compared to operations under "changing lives". The trend of assistance shows beneficiaries were provided with more food than cash given the complexities of their contexts. However, due to severe funding shortfalls, every person supported was receiving less food and lower cash amount across the years.





Climate Action and Resilient Food Systems

PLAN

In 2023, WFP planned to assist **3.8 million people** through **US\$558 million**.

FUNDING

The region **received US\$210 million** for Climate Action and Resilient Food Systems activities.

ACTUAL

** 876,000 PEOPLE BENEFITED

Ö US\$103 M SPENT

OUTCOME

WFP interventions contributed to reducing carbon emissions, increased agricultural productivity, enhanced community resilience, and promoted sustainable livelihoods.

This successfully harnessed the potential annual food production of ~US\$145 million annually in food value for assisted communities and households facing food insecurity and the threat of climate-change in the MENAEE region. This is equivalent to WFP's provision of full food rations to ~3 million beneficiaries monthly for 12 months.







lraq 2,511 participants



15,000 participants (75,000 beneficiaries)









500,000 PEOPLE PARTICIPATED



Libya 846 participants

Egypt
379 participants

Syria
1,395 participants

Iraq 35,821 participants Türkiye
13,507 participants

Iran 600 participants Yemen 414,638 participants

Lebanon 27,821 participants

LAND REHABILITATED/ BENEFITING FROM IRRIGATION INFRASTRUCTURES

19,200 HECTARES

Algeria
10 ha

Lebanon 530 ha

Armenia 880 ha

Syria 12,138 ha

!!!! Iraq 3,687 ha

Yemen 1,220 ha

Jordan 738 ha

REHABILITATION/ CONSTRUCTION OF DRAINAGE/ IRRIGATION CANALS

230 KILOMETERS

AI 25

Armenia

Syria 25 Km

Iraq 7 Km #/

Yemen 116 Km



Lebanon 54 Km



Strengthening Social Protection

WFP has two interlinked priorities in social protection: Safeguarding people's ability to meet their food security, nutrition and associated essential needs, and, helping manage risks and shocks.* In 2023, in the MENAEE region, WFP engaged with the key social protection building blocks: **programme support**, **system architecture**, and **knowledge and learning**, as shown below with **examples**.





Lebanon e.g. Over 500 Ministry of Social Affairs staff strengthened their practice knowledge and of gender equality and social inclusion.

- Supporting efforts towards developing a single registry.
- Support to digitalize the PDS to help save up to 30 percent in expenditure and better target most marginalized.



^{*} WFP Social protection Strategy (2021) - <u>LINK</u>

Investing in School Meals

PLAN ACTUAL In 2023, WFP planned to assist people through **4.7 M** SCHOOL CHILDREN REACHED US\$324 million. **Ö US\$108 M** SPENT **FUNDING** The region received US\$162 million for School Feeding activities. **Ukraine** 49,001 NUMBER OF SCHOOL CHILDREN REACHED **Armenia** 210 **Tunisia** Programme was handed-over to the government in 2023 Lebanon -169,205 (((****** Iran 9,230 Algeria ď 🚾 40,196 Libya **Egypt** Jordan 292,121 61,709 524,043 🍎 🚾 👛 (((🍝 👛 Iraq Syria 452,105 856,310 **** (((&) Palestine** Central/ Healthy kitchen Technical support to existing Yemen government programme ****** Snacks 1,981,534 Social Behavior Change (((🍎 👛 Cash-based transfers

Nutrition Support

PLAN

In 2023, WFP planned to assist people through **US\$425 million**.

FUNDING & EXPENDITURES

The region received US\$181 million for Nutrition activities, 85 percent of which has been spent.

Prevention

of Malnutrition

2.1 M reached 3 M planned

Treatment

of Malnutrition

1.9 M reached 2 M planned

Algeria

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†	†	†	†	Ŷ				Ŷ	Î	1,663 3,900

Egypt

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		ı							1	30,000

Palestine

•	•	•	•	•	•	•	•	•	*+	3,554 2,200
П.		1			П.			1	Ι.	2,200

Syria



Ukraine

۵	•	i	Å	•	•	۵	0	61,333
1	T			1				80,000

Yemen



Percentage of people reached out of planned



Boosting Partnerships

To achieve more sustainable outcomes WFP continued to strengthen its existing partnerships and develop new ones. In 2023 WFP in the MENAEE region collaborated with:







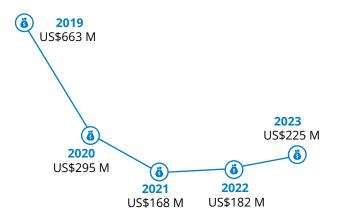


🛚 🐧 🛪 **76 percent** of in-kind food distributions were implemented by local NGOs, a jump of 10 percentage points compared to

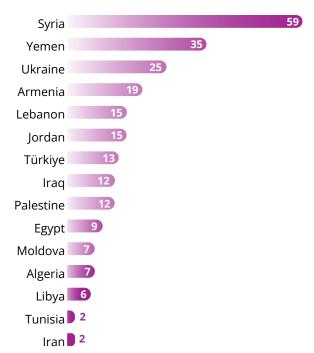


59 percent of cash distributions were done by local NGOs, an increase of 4 percentage points compared to 2022.

RBC PARTNERSHIPS EXPENDITURES BY FISCAL YEAR

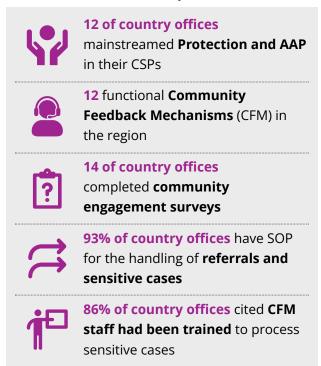


2023 COOPERATING PARTNERS



Listening to People we Assist

To ensure resources are directed towards those who need them most, beneficiaries' feedback is used to identify corrective actions:





Supporting Humanitarian Partners

On-Demand Services

PLAN

In 2023, WFP planned to assist hundreds of partners and partners' beneficiaries through **US\$375 million** with On-Demand Services.

FUNDING

The region received **US\$315 million** out of the planned **US\$375 million** for on-Demand services

OUTCOME

WFP played a key enabling role in the humanitarian response in the region through the provision of:

- · Logistics Cluster,
- United Nations Humanitarian Air Service,
- · Cash-Based Transfers, and
- Emergency Telecommunications Cluster.

ACTUAL

Ö US\$230 M SPENT

107,061 MT LOCALLY PROCURED for WFP operations in the region

US\$175 M SPENT for food

transportation and superintendent

72,858 distinct shipment transaction

WAREHOUSES directly and indirectly managed by WFP but used to store WFP commodities.

LOGISTICS CLUSTER US\$10 M spent



Mobile Storage Units (MSUs)



\$20 partners



Türkiye US\$1.2 M **3,519 m³** cargo stored **24** MSUs 3,200 m² storage capacity delivered

□ Syria **US\$3 M 52** humanitarian partners **14,650 litres** fuel to 6 partners **5,700 m**² storage space to 7 partners

→ Ukraine **US\$3 M 107** inter-agency convoys **16,118 m³** cargo facilitated on behalf of **22** partners

∱ Yemen **US\$1.7 M 79** partners supported **17** MSUs loaned to **7** partners



UNITED NATIONS HUMANITARIAN AIR SERVICE



US\$33 M spent

½ 21,000

passengers flown

37 MT of life-saving light cargo on behalf of

\$ 149 partners

Syria
US\$4.5 M
4,660 passengers
14 MT cargo, on
behalf of
56 partners

Yemen
US\$28 M
16,300 passengers
23 MT cargo, on
behalf of
93 partners





EMERGENCY TELECOMMUNICATIONS CLUSTER

US\$4 M spent

Libya US\$0.2 M

After Storm Daniel Flood, WFP deployed equipment for field connectivity, internet, and helpdesk support

"y" Syria
U\$\$0.3 M
720 humanitarian
workers from
16 UN partner
organizations
supported

Türkiye US\$0.4 M

132 humanitarian partners supported in earthquake's immediate aftermath

Ukraine US\$1.3 M

~1,800 communication devices reprogrammed

"Yemen
US\$1.9 M
2,400 humanitarian
workers supported

Food Needs Skyrocketed

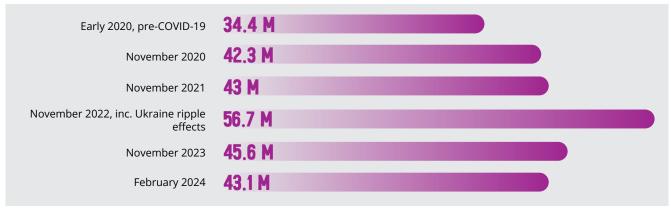
In 2023, the MENAEE region faced severe socio-political and economic instability.

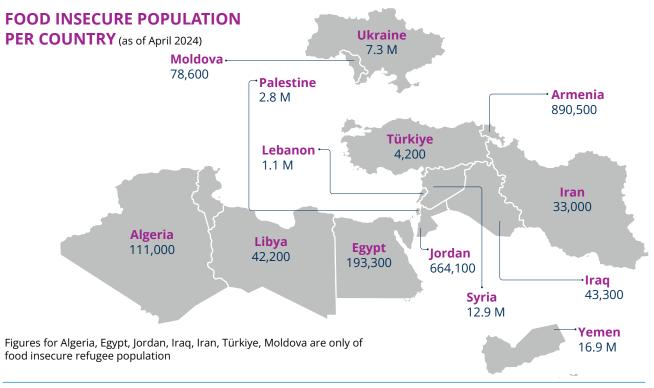
Though the number of food insecure people in the region had decreased compared to 2022, it remained higher than pre-COVID levels, with 45.6 million food insecure by end 2023. Of this total over half a million people in Gaza have been projected to be facing catastrophic famine-like conditions (IPC Phase 5), the most severe level in the IPC Acute Food Insecurity scale, since December 2023 through September 2024, amidst the ongoing escalation. Moreover, almost 11 million people across the region are in IPC Phase 4 or above

(Emergency). The ripple effects of the Gaza conflict had exacerbated critical economic and food security situations in countries across the region.

A dire funding situation meanwhile compelled WFP to prioritize critical assistance, with severe implications for affected communities in 2023 and 2024. In 2023, due to funding shortfalls, WFP was forced to cut rations and/or reduce the number of people receiving food assistance in critical operations such as Syria, Yemen, Lebanon, Jordan and Palestine.

ACUTE FOOD INSECURITY REMAINS HIGH



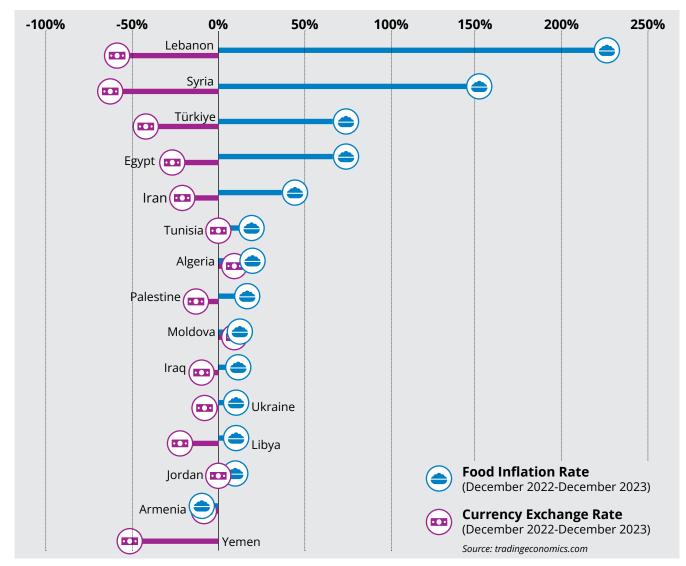


FOOD INFLATION AND CURRENCY EXCHANGE RATES

The combination of high food inflation and plummeting currencies affected millions of people, especially those living in countries already grappling with conflict and instability. Food prices spiked, making it increasingly difficult for families to afford essential food like bread, rice, and vegetables. World Bank data shows that four countries in the region experienced food inflation exceeding 60 percent during 2023.

Lebanon and Syria faced triple-digit food inflation at 220 percent and 144 percent, respectively.

Currency values in Syria, Lebanon, Yemen, Türkiye and Egypt depreciated between 20 and 60 percent over the past 12 months alone. As purchasing power declines, a higher number of households struggle to uphold their standard of living due to stagnant incomes and shrinking purchasing power. Food production in the MENAEE region was curtailed by both conflict and a deepening climate crisis. The region faced prolonged droughts, heat waves, wildfires, flooding, erratic rainfall, and landslides. These environmental challenges reduced cultivated areas and cut food production in countries like Iraq and Syria. Together with the effects of conflicts, they posed significant threats to food security in the MENAEE region during 2023. The consequences of these crises may extend across generations, impacting vulnerable households and communities in the years to come.

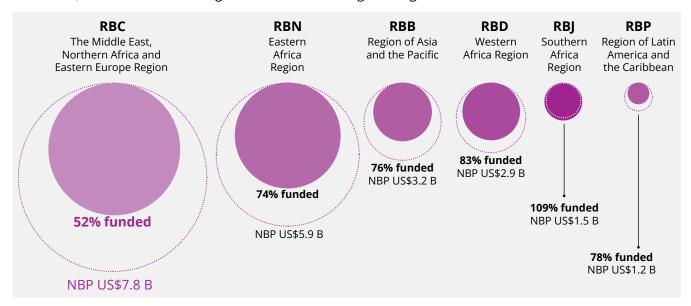




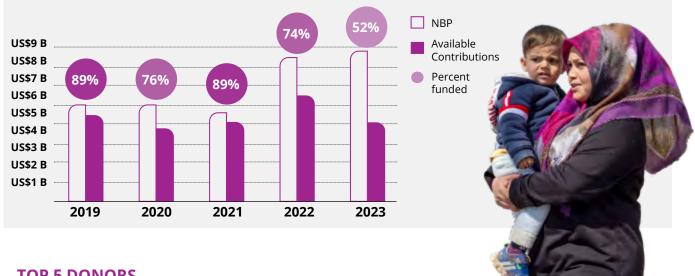
Funding Dwindled

REGIONAL REQUIREMENTS

Soaring food needs increased MENAEE/RBC's needs-based plan (NBP) requirements to US\$7.8 million making it the region with the largest needs among the other WFP regional bureaux. However, Against the NBP, RBC's share of funding was the lowest amongst all regional bureaus.

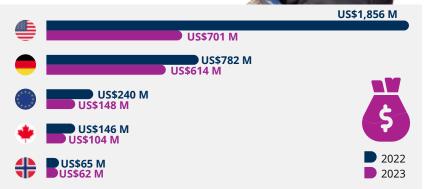


43 percent decrease in 2023 funding received (US\$2.1 billion) compared to 2022 (US\$3.7 billion).



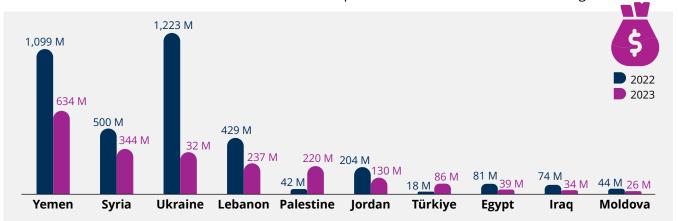
TOP 5 DONORS

48 percent drop in contributions received from RBC top five donors in 2023 (US\$1.6 billion), compared to 2022 (US\$3.1 billion). USA funding fell by 62 percent, GCC by 26 percent (-94 percent compared to 2021) and Germany by 21 percent.



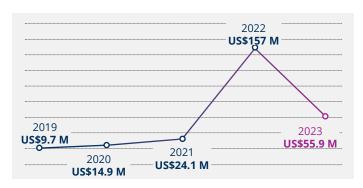
TOP 10 RECIPIENT COUNTRIES

In 2023, RBC experienced **51 percent and 44 percent reduction** in funding in two of its largest operations, namely Yemen and Syria, compared to the previous year. While most of the countries faced significant decreases in their funding levels - particularly Ukraine (-74 percent) and Lebanon (-45 percent), Palestine, Türkiye, Algeria and Armenia managed to increase their funding levels because of the various crises in their countries. Overall medium and small operations were better funded than large ones.



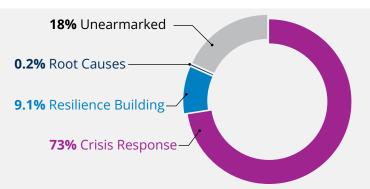
PRIVATE SECTOR FUNDING

64 percent decline in private sector funding in 2023 but it remained a vital contributor to the several emergency responses in RBC, where the top five recipients were Palestine (US\$21 million), Syria (US\$12 million), Ukraine (US\$8 million), Türkiye (US\$5 million) and Yemen (US\$4 million).



CONTRIBUTIONS BY FOCUS AREA

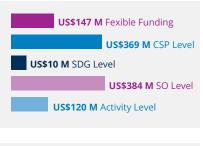
73 percent of RBC contributions were allocated to the crisis response activities, confirming the trend for the last 5 years.

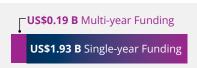


EARMARKING LEVEL

91 percent of funds received by RBC were single-year contributions against a relatively small amount of multi-year contributions. As country offices in the region are scaling up their resilience portfolios, multi-year contributions are particularly needed to support long-term planning and sustainability of interventions.

The majority of contributions to the region were earmarked at activity level, with a very little portion being entirely flexible. More flexible allocations would significantly assist country offices in addressing the most pressing needs and bridge urgent funding gaps.







Assistance was Reduced

Prioritization Measures and Impact

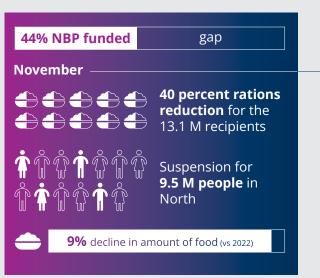
Throughout 2023, funding was not keeping pace with mounting needs in the region.

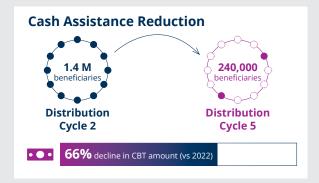
The provision of general food assistance, the largest component of RBC operations in the region, was gravely affected. Major RBC operations had opted to reduce the amount of the food ration or cash amount distributed and/or decrease the number of people benefitting from WFP assistance based on evidence-based, context-specific and tailored

retargeting and prioritization approaches. During the second half of the year, Yemen and Syria country offices were forced to pause their assistance to around 11.5 million people altogether, representing 50 percent of their total needs-based caseload for 2023.

Below is a snapshot of funding reduction impact on RBC key operations with focus on GFA.

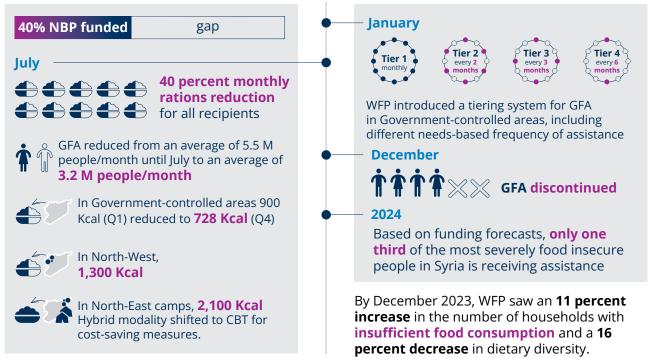
YEMEN



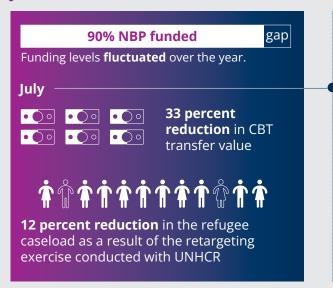


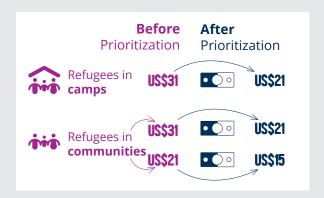
The proportion of surveyed beneficiary households experiencing severe food deprivation increased significantly from 23 percent in November 2023 to 38 percent in February 2024.

SYRIA



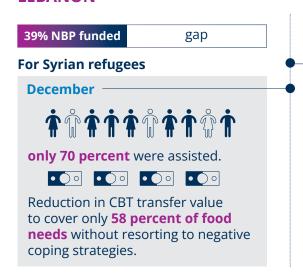
JORDAN





Severely food insecure beneficiaries in camps reached 21 percent in Q1 2024 compared to zero prior to the assistance reduction. They extensively resort to harmful coping strategies with long-term impact.

LEBANON

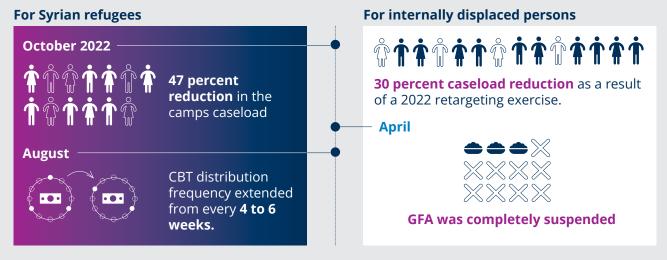


For Lebanese households



Following a **retargeting exercise** conducted in the second half of 2023, Lebanese recipient households will be reduced by **50 percent starting January 2024.**

IRAQ





Learning from Evaluations

COMPLETED/ ONGOING EVALUATIONS IN 2023



As part of its commitment to evidence generation and learning, RBCbenefited in 2023 from a number of evaluations commissioned by headquarters and by country offices intended to better understand the results of WFP's work with partners and direct beneficiaries across WFP's full portfolio of interventions.

The Office of Evaluation began three Country Strategic Plan evaluations in Iraq, Syria and **Türkiye** and two corporate emergency evaluations in Yemen and Ukraine. Two impact evaluations are currently ongoing in **Lebanon** and **Jordan** in the areas of school-based programme and optimizing humanitarian interventions. RBC country offices were involved in three completed WFP-wide policy evaluations: one focused on disaster risk reduction and climate change featured **Egypt**, another on WFP's role in peacebuilding in transition settings included Iraq, and a third on WFP's Policy on Country Strategic Plans covered **Lebanon** and **Yemen**. Additionally, there are two ongoing policy evaluations: one related to WFP's Emergency Preparedness Policy featuring Egypt, Yemen, and Iraq, and another concerning WFP's Environmental Policy included Yemen. Furthermore, Iraq and Türkiye were showcased in a recently completed strategic evaluation that assessed WFP's efforts in protecting against sexual exploitation and abuse. There are two ongoing strategic evaluations: one focusing on WFP's support to refugees, internally displaced persons, and migrants displaying Egypt; another evaluating the mid-term progress of WFP's Strategic Plan in **Lebanon** and **Iraq**, among other country offices.

Across RBC, country office-commissioned evaluations were completed in Iraq (livelihood and climate adaptation activities) and begun in Armenia (home-grown school feeding), and **Lebanon** (social protection). Key findings from Iraq evaluation confirmed that activities in the areas of food aid for assets, emergency cash for work, support to urban livelihoods and women's empowerment had largely been delivered, providing short to mediumterm benefits to most beneficiaries. Going forward, the evaluators recommended better targeting of WFP's work with the most vulnerable beneficiaries and more attention to local government ownership of WFP activities to strengthen long-term sustainability. All evaluation reports in 2023 (4 evaluations completed covering Egypt, Iraq, Lebanon and Yemen) were independently rated satisfactory or highly satisfactory.

EVALUATION BY PROGRAMME AREA

The thematic areas covered by completed and ongoing DEs are presented in below.



Looking ahead, a key success in 2023 was the finalization of an <u>updated RBC Regional Evaluation Strategy 2023-2030</u> which aims to strengthen the culture of evaluation in RBC and increase the availability and use of evaluative evidence in decision-making and adaptive management. Implementation of the Strategy will focus on strengthening country office capacity to design and manage evaluations as well as improve the ways evaluation findings are shared to support strategy development and adaptive management.

2024 Way Forward

Continued hostilities, widespread infrastructure destruction and mass displacement in Gaza, persistent insecurity across the region, unprecedented climate hazards and stagnant economies will further exacerbate food insecurity situation in many MENAEE countries in 2024.

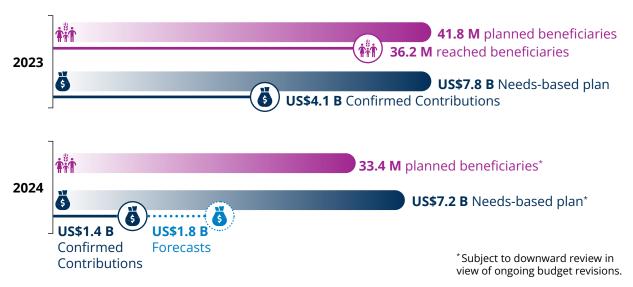
In a context of increased humanitarian needs and declining funding, WFP remains unwavering in its commitment to save lives and assist those most vulnerable and furthest behind. It continues to work closely with Governments, leveraging its partnerships and global expertise, to enhance social protection systems responsiveness against shocks. In a region that is growing dryer and hotter, WFP is also supporting countries to tap into new climate funding opportunities to strengthen their resilience against the knock-on impacts of climate change and improve their food systems. It also helps smallholder farmers be better prepared against climate shocks through local innovative solutions, revitalizing their livelihoods and boosting their agriculture

At the core of WFP priorities in MENAEE in 2024 lies the implementation of WFP global Assurance Action Plan to ensure that eligible individuals receive assistance safely and without interference. Among 31 country offices identified as high-risk globally, eight are in the region: Algeria, Egypt, Lebanon, Libya, Palestine, Syria, Ukraine and Yemen. In line with WFP global assurance standards and minimum measures, these country offices have conducted fraud risk assessments and

devised context-based and comprehensive action plans including costed mitigation "end-to-end" measures to enhance transparency, efficiency and accountability of their delivery systems. With a funding requirement of 29 million for the region, country offices will focus on strengthening five key areas: management of cooperating partners, monitoring and community feedback mechanisms, targeting approaches, identity management practices and supply chain processes.

In 2024, WFP requires US\$7.2 billion, 37 percent of WFP global requirements, to save and change the lives of 33.4 million food-insecure and vulnerable people across the MENAEE region. Based on the current trends, WFP RBC expects to receive lower funding in 2024, compared to 2023. Funding shortfalls have already forced Yemen and Syria, RBC largest operations, to pause large-scale assistance and prioritize the most vulnerable with their limited resources available, affecting around 11.5 million beneficiaries in these countries: eventually two out of five beneficiaries have lost access to life-saving assistance due to prioritization. Other country offices are also reducing their caseloads and amount of assistance given the lack of adequate funds.

WFP assistance provides a lifeline for millions of acutely food insecure. Funding remains crucial to prevent further assistance cuts and avoid pushing people in already extremely dire conditions into even deeper food insecurity.





List of Acronyms

AAP	Accountability to Affected Populations
CBT	Cash-based transfers
CFM	Community Feedback Mechanism
CO(s)	Country office(s)
CSP	Country Strategic Plan
DI	Disability Inclusion
ETC	Emergency Telecommunications Cluster
EPR	Emergency Preparedness and Response
FFA	Food for Assets
GFA	General Food Assistance
GFD	General Food Distribution
IDP	Internally Displaced Persons
IPC	Integrated Food Security Phase Classification
Kcal	Kilocalories
LNS	Lipid-based nutrient supplements
MENAEE	Middle East, North Africa and Eastern Europe
MPC	Multi-purpose Cash
mt	Metric Tonnes
NAF	National Aid Fund (in Jordan)
NBP	Needs-Based Plan
NFI	Non-Food Items
PBWG	Pregnant and Breastfeeding Women and Girls
PDS	Public Distribution Service
PSEA	Protection from Sexual Exploitation and Abuse
PwD	Persons with disabilities
RBC	Regional Bureau in Cairo
RTE	Ready-To-Eat
SAMS	Smallholder Farmers
SBCC	Social and Behaviour Change Communication
SDG	Sustainable Development Goals
SOP	Standard Operating Procedures
SMEs	Small and Medium-sized Enterprises
SR	Strategic Result
TEC	Telecommunication Engineering Center

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