



Country strategic plan revision

| Rwanda | country strategic plan, revision | 05 |

Gender and age marker code: | 4 |

	Current	Change	Revised
Duration	<i>January 2019 – December 2024</i>	<i>2 months</i>	<i>January 2019 – February 2025</i>
Beneficiaries	708,568	600	709,168
Total cost (USD)	304,334 171	8,048,453	312,382,624
Transfer	237,736,694	6,143,419	243,880,113
Implementation	26,617,432	612,285	27,229 717
Direct support costs	21,482,021	801,529	22,283,550
Subtotal	285,836,148	7,557,233	293,393,381
Indirect support costs	18,498,023	491,220	18,989,244

DELEGATION OF AUTHORITY FOR APPROVAL: ED

1. RATIONALE

1. Achieving middle-income status by 2035 and high-income status by 2050 is at the heart of Rwanda's Vision 2050. Consistent economic progress has led to significant achievements in poverty reduction, gender equality, environmental sustainability, education, and public health, in line with the Sustainable Development Goals. While progress towards the 2030 agenda slowed since 2020, Rwanda experienced Gross Domestic Product growth of 9.7 percent¹ in the first quarter of 2024. Despite this uptick, the economy remains vulnerable to increasing food prices, regional instability, climate shocks, and the lasting impact of the Coronavirus-19 pandemic, which have hampered efforts to address food and nutrition insecurity, especially in rural areas, where 80 percent of households live in poverty and rely on subsistence agriculture.
2. Food insecurity impacts 20.6 percent of households, contributing to 33 percent stunting among children under five years of age. Micronutrient deficiencies are widespread, affecting 36.6 percent of children under five years and adolescents². The primary drivers of food and nutrition insecurity are complex and mutually reinforcing and include low smallholder agriculture productivity, gender inequality affecting food production and consumption, food prices' inflation, and poor dietary diversity. Securing access to healthy diets and ending malnutrition is critical to Rwanda's transformation and human capital development.

¹ GDP National Accounts (First Quarter 2024) | National Institute of Statistics Rwanda

² <https://www.statistics.gov.rw/publication/comprehensive-food-security-and-vulnerability-analysis2022>

3. Rwanda hosts more than 130,000 refugees and asylum seekers primarily from the Democratic Republic of Congo (DRC) and Burundi³. Given the ongoing insecurity in eastern DRC, the number of refugees and asylum seekers in Rwanda is increasing with nearly 16,000 new asylum seekers since November 2022⁴. This revision will increase the number of people assisted under Activity 1 to align with the increasing refugee population in the camps.
4. This budget revision extends the Rwanda Country Strategic Plan (CSP) from its current end date of 31 December 2024 to 28 February 2025 to ensure alignment of the new CSP (2025 – 2029) with the United Nations Sustainable Development Cooperation Framework (2025 – 2029) and the National Strategy for Transformation 2 (2024-2029) timelines. The new CSP will be submitted for approval in the February 2025 Executive Board session and implementation is expected to start on 01 March 2025.
5. This revision will target 709,168 beneficiaries across the entire CSP duration.

2. CHANGES

Strategic orientation

6. There is no change in the strategic orientation of this CSP.
7. Previous budget revisions:
 - BR 04 (RD approval in January 2024) included a 6-month extension in time from June to December 2024 to ensure alignment of the new CSP with the NST 2 and UNSDCF timelines, following delays in the finalization of the National Strategy for Transformation 2 following the elections conducted in July 2024. The revision also adjusted the beneficiary numbers and a partial change of transfer modality under SO1 as well as introduced technical adjustments under SO4.
 - BR 03 (RD approval in October 2022) included a 6-month extension in time from December 2023 to June 2024 to ensure alignment of the current CSP with the extended NST 1 (2017 – 2024) timelines and the shift from the United Nations Development Plan II to United Nations Sustainable Development Cooperation Framework (2018 – 2024). The revision also made programmatic adjustments across the CSP activities and budget adjustments for activity 4 to absorb the Master Card Foundation contribution.
 - BR 02 (CD approval in August 2020) adjusted requirements across the CSP activities to respond to the COVID-19 crisis. The revision also made technical adjustments to the design of the school feeding programme.
 - BR 01 (CD approval in August 2019) added a new activity (activity 5) to provide assistance to the Rwandan populations facing crises under CSP Outcome 1 and a new CSP Outcome (CSP Outcome 5) and related activity (activity 6) to provide supply chain services to the Government and the humanitarian community.

³ [UNHCR Operational Update, September 2024](#)

⁴ Ibid

CSP outcomes

CSP Outcome 01

8. WFP will continue to provide in-kind and cash-based transfers to refugees and asylum seekers under Activity 1 during the extension period. The BR foresees 600 new asylum seekers cumulatively in January and February 2025.
9. Rwandan returnees will continue to receive in-kind assistance during their stay at reception centres, followed by one-off cash assistance to facilitate integration in their local communities and to meet their food needs for the first three months.

CSP Outcome 2

10. During the extension period, WFP will continue to assist 30,000 pre-primary and primary school children under the home-grown school feeding programme.

CSP Outcome 3

11. No changes are envisaged under this CSP outcome during the extension period. However, budget-related costs will be adjusted for the extension period.

CSP Outcome 4

12. No changes are envisaged under this CSP outcome during the extension period. However, budget-related costs will be adjusted for the extension period.

CSP Outcome 5

13. No changes are envisaged under this CSP outcome during the extension period. However, budget-related costs will be adjusted for the extension period.

Transfer modalities

14. There is no change in transfer modalities and values across the activities during the extension period.

Targeting

15. Since May 2021, in collaboration with the Ministry of Emergency Management (MINEMA), UNHCR, and the Targeting Hub, WFP has implemented a targeted approach to food assistance, moving away from blanket assistance. Refugees are categorized into three groups based on socio-demographic data and protection needs. Highly vulnerable refugees are eligible to receive 100 percent rations, moderately vulnerable refugees are eligible to receive 50 percent rations, and the least vulnerable refugees do not receive assistance.
16. Given the funding challenges in the refugee operation, however, the highly vulnerable category of refugees (88 percent of the beneficiaries) will receive 75 percent of rations, while the moderately vulnerable refugees (16 percent of the beneficiaries) receive 50 percent of rations. In the next CSP, starting March 2025, WFP in collaboration with the Government and UNHCR will further enhance focus on identifying viable pathways to self-reliance that promote livelihood activities for refugees and support the transition of beneficiaries from food assistance.
17. A joint appeal mechanism composed of WFP, UNHCR, and MINEMA at the field level was established to progressively address inclusion and exclusion errors arising from the implementation of the needs-based targeting approach. However, due to a lack of

socioeconomic data, addressing these errors has been challenging, prompting discussions on the need for comprehensive socioeconomic profiling of all beneficiaries across camps. This profiling exercise is currently underway.

Partnerships

18. WFP will continue to partner with MINEMA, UNCHR and Cooperating Partners to address the needs of refugees and asylum seekers, and Rwandan returnees. For the school feeding programme under CSP Outcome 2, WFP will continue to work with the Ministry of Education and other ministries engaged in school feeding.

Accountability to affected people, protection risks, restrictions of gender, and disabilities

19. WFP will continue to ensure protection and accountability to affected people are mainstreamed throughout the activities and programme portfolio during the CSP extension period. The joint appeals mechanism introduced in 2021 during the roll-out of the targeting approach remains active, with WFP serving as its secretary, playing a key role in ensuring beneficiaries have access to this mechanism and their concerns are solved. Community Feedback Mechanisms (CFM) will continue to be expanded to enable beneficiaries to provide feedback and insights for accountability, learning, and improvement across the entire programme portfolio.

Beneficiary analysis

TABLE 1: DIRECT BENEFICIARIES BY STRATEGIC OUTCOME, ACTIVITY & MODALITY									
Strategic Outcome	Activity	Modality	Period	Women	Men	Girls	Boys	Total	
				(18+ years)	(18+ years)	(0-18 years)	(0-18 years)		
1	1	CBT	Current	74,890	67,412	45,620	51,095	239,017	
			Increase/decrease	186	168	114	132	600	
			Revised	75,076	67,850	45,734	51,227	237,617	
		In-Kind	Current	87,460	78,727	53,277	59,671	279,135	
			Increase/ decrease	186	168	114	132	600	
			Revised	87,646	78,895	53,391	59,803	279,735	
	5	CBT	Current	28,335	20,961	16,912	16,912	83,120	
			Increase/ decrease	0	0	0	0	0	
			Revised	28,335	20,961	16,912	16,912	83,120	
		In-Kind	Current	29,000	24,000	25,226	25,225	103,451	
			Increase/ decrease	0	0	0	0	0	
			Revised	29,000	24,000	25,226	25,225	103,451	
	2	2	CBT	Current	23,400	27,000	86,270	83,664	220,334
				Increase/ decrease	0	0	0	0	0
				Revised	23,400	27,000	86,720	83,664	220,334
In-Kind			Current	0	0	65,270	62,499	127,769	
			Increase/ decrease	0	0	0	0	0	
			Revised	0	0	65,270	62,499	127,769	
TOTAL (Without overlap)			Current	171,341	129,824	202,710	204,693	708,568	
			Increase/ decrease	186	168	114	132	600	
			Revised	171,527	129,992	202,824	204,825	709,168	

Transfers

TABLE 2: FOOD RATION (g/person/day) or CASH-BASED TRANSFER VALUE (USD/person/day) BY STRATEGIC OUTCOME AND ACTIVITY

STRATEGIC OUTCOME 01																			
Activity 1															Activity 5				
Beneficiary type	GFA	GFA-highly vulnerable refugees	GFA-moderately vulnerable refugees	DRC Asylum Seekers	Rwanda returnees		Children (6-23 months) Prevention	Blanket Supplementary Feeding - PBWGT	Children (6-59 months) MAM Treatment	Blanket supplementary Feeding - HIV/TB	School Meals reduced ration (Primary)		School Meals pre-primary	Food Assistance for assets - Livelihoods	Emergency assistance for Rwanda population		Children (6-23 months) Prevention	PLHIV/TB	PLW/G
Modality	Food	CBT	CBT	Food	Food	CBT	Food	Food	Food	Food	Food	CBT	Food	CBT	Food	CBT	Food	CBT	
Cereals	410			410	410										360				
Pulses	120			120	120										120				
Oil	30			30	30			25		25					30				25
Salt	5			5	5										5				
Sugar								15		15	7.5								15
SuperCereal								200		200	60				50				200
Super Cereal Plus							200						60				200		
Plumpy Sup									100										
High Energy Biscuits				400															
Total kcal/day	2,193	2,193	1,096	2,193	2,193	2,193	787	1,031	561	1,031	256	256	236	2,169	2,175	2,175	787	535	1,031
% kcal from protein	13	13	13	13	13	13	17	12	9	12	14	14	17	12	12	12	17	10	12
CBTs (USD/person/day)		0.35	0.17			0.35						0.011		0.52		0.37		0.05	
Number of feeding days per year ¹	360	360	360	360	15	90	360	360	90	360	201	201	201	105	30	120	120	120	120

TABLE 2: Food ration (g/person/day)² or cash-based transfer value (USD/person/day) by CSP Outcome and Activity		
STRATEGIC OUTCOME 02		
CSP Outcome	SO2	
Activity	Activity 2	
Beneficiary type	Pre-primary student	Primary student
Modality (food or cash)	Food	Food
Cereals	50	100
Pulses	20	40
Oil	5	10
Salt	3	3
Sugar	0	0
SuperCereal	0	0
SuperCereal Plus	0	0
Micronutrient powder	0	0
Lipid-based nutrient supplement	0	0
Total kcal/day (to be completed for food and cash modalities)	293	586
% kcal from protein	11	11
Cash (USD/person/day; use average as needed)	0	0
Number of feeding days per year	201	201

Food type / cash-based transfer	Current Budget		Increase		Revised Budget	
	Total (mt)	Total (USD)	Total (mt)	Total (USD)	Total (mt)	Total (USD)
Cereals	22 195	10 269 782	480	387 831	22 675	10 657 613
Pulses	10 744	5 448 029	152	181 056	10 896	5 629 085
Oil and Fats	2 525	2 425 372	47	83 752	2 571	2 509 124
Mixed and blended foods	18 916	12 897 556	214	351 175	19 130	13 248 731
Other	1 482	562 141	15	10 852	1 497	572 993
TOTAL (food)	55 862	31 602 880	908	1 014 666	56 770	32 617 546
Cash-Based Transfers (USD)		115 211 712		2 635 193		117 846 905
TOTAL (food and CBT value - USD)	55 862	146 814 592	908	3 649 859	56 770	150 464 451

COST BREAKDOWN

SDG targets/ WFP Strategic outcomes	SDG Target 2.1 - WFP Strategic Outcome 1	SDG Target 2.1 - WFP Strategic Outcome 2	SDG Target 2.2 - WFP Strategic Outcome 2	SDG Target 2.3 - WFP Strategic Outcome 3	SDG Target 17.16 - WFP Strategic Outcome 5	TOTAL
CSP Outcomes	01	02	03	04	05	
Focus Area	Crisis Response	Resilience Building	Root Causes	Root Causes	Crisis Response	
Transfer	3 956 683	1 185 751	281 420	719 566	0	6 143 419
Implementation	254 409	135 364	43 034	179 478	0	612 285
Direct support costs						801 529
Subtotal						7 557 233
Indirect support costs						491 220
TOTAL						8 048 453

SDG targets/ WFP Strategic outcomes	SDG Target 2.1 - WFP Strategic Outcome 1	SDG Target 2.1 - WFP Strategic Outcome 2	SDG Target 2.2 - WFP Strategic Outcome 2	SDG Target 2.3 - WFP Strategic Outcome 3	SDG Target 17.16 - WFP Strategic Outcome 5	TOTAL
CSP Outcomes	01	02	03	04	05	
Focus Area	Crisis Response	Resilience Building	Root Causes	Root Causes	Crisis Response	
Transfer	158 404 462	49 167 350	11 748 192	23 402 270	1 157 840	243 880 113
Implementation	10 980 364	9 238 162	1 687 101	5 312 697	11 393	27 229 717
Direct support costs	13 905 728	4 801 475	1 088 520	2 405 888	81 938	22 283 550
Subtotal	183 290 554	63 206 986	14 523 814	31 120 855	1 251 171	293 393 381
Indirect support costs	11 913 886	4 108 454	944 048	2 022 856	0	18 989 244
TOTAL	195 204 440	67 315 441	15 467 861	33 143 711	1 251 171	312 382 624