



World Food Programme
Programme Alimentaire Mondial
Programa Mundial de Alimentos
برنامج الأغذية العالمي

Country strategic plan revision

|Türkiye| country strategic plan, revision |04|

Gender and age marker code: |3|

	Current	Change	Revised
Duration	01 January 2023 – 31 December 2025	No change	01 January 2023 – 31 December 2025
Beneficiaries	895,838	78,664	974,502
Total cost (USD)	186 876 802	- 5 508 173	181 368 629
Transfer	139 269 317	- 5 645 278	133 624 039
Implementation	21 268 028	214 830	21 482 858
Direct Support Costs	15 048 679	259 592	15 308 270
Sub-total	175 586 023	- 5 170 857	170 415 167
Indirect Support Costs	11 290 778	- 337 316	10 953 462

DELEGATION OF AUTHORITY FOR APPROVAL: RD

RATIONALE

- Revision 04 introduces several operational adjustments to Türkiye's country strategic plan (CSP) (2023 – 2025). Specifically, the revision will:
 - Under CSP Outcome 1, Activity 1 (refugee assistance), increase the number of targeted beneficiaries by 9,750 and adjust the transfer value;
 - Under Activity 5 (emergency response), introduce 80,000 newly targeted beneficiaries and add the capacity strengthening (CS) modality;
 - Under Activity 8 (early recovery), introduce 3,450 direct beneficiaries for 2025; and
 - Under CSP Outcome 2, phase out Activity 2 (livelihoods) removing targeted beneficiaries for 2025.
 - Overall, Revision 04 will reduce the budget by USD 5.5 million.
- Following the 2023 earthquakes in the southeast of Türkiye, the Disaster and Emergency Management Presidency (AFAD) opened container cities for some 650,000 people who had lost their homes. Many of these residents have also lost their livelihoods and some have no access to any form of national social protection. Based on a request from the Government of Türkiye, in 2025 WFP will provide cash assistance under Activity 1 (refugee assistance) to 7,500

refugees who live in one of the container cities designated for Syrian refugees. Further, in line with the estimated population increase among refugees living in temporary accommodation centres (TACs), in 2025 WFP will target an additional 2,250 refugees under Activity 01 (refugee assistance).

3. In December 2024 WFP market price monitoring found that owing to inflation,¹ the monthly transfer value of the e-voucher provided to the refugees living in the TACs only covered 24 percent of the cost of the minimum food basket. In agreement with the Government, WFP will marginally increase the transfer value of the e-voucher to reduce the gap in meeting the essential food needs of beneficiaries and ensure the programme's effectiveness.
4. Following the political transition in Syria in December 2024, the Government of Türkiye anticipates that some Syrians residing in Türkiye under temporary protection will endeavour to return to Syria. Accordingly, under Activity 5 (emergency response) in collaboration with the Turkish Red Crescent (TRC), WFP plans to provide food parcels and/or hot meals to up to 80,000 Syrian refugees voluntarily returning to Syria while they wait to cross the border. Also under Activity 5 (emergency response), to further support the government-led emergency preparedness and response efforts in Türkiye, WFP will collaborate with TRC and AFAD, leveraging WFP's expertise and tools to enhance logistical infrastructure and coordination, establish resilient supply chain networks, and establish a joint humanitarian hub in Istanbul Airport to enhance emergency response capacities.
5. Under Activity 8 (early recovery), which supports recovery efforts in response to the 2023 earthquakes, WFP will target an additional 3,450 individuals with assistance in 2025 in line with WFP's two-year Earthquake Recovery Programme.
6. Efforts to improve the operational model and partner engagement under Activity 2 (livelihoods) have not proven to be scalable. Further, significant investments anticipated from the World Bank and other partners have waned, affecting WFP's ability to make an impact at scale. Combined, these have contributed to WFP's decision to discontinue the implementation of Activity 2 (livelihoods) in 2025.

2. CHANGES

Strategic orientation

7. Revision 04 will not change the strategic orientation of the CSP, but will add the capacity strengthening modality under Activity 5 (emergency response) to enable WFP to support emergency preparedness efforts.

CSP Outcomes

Targeting approach and beneficiary analysis

8. Under CSP Outcome 1, Activity 1 (refugee assistance), from January 2025 WFP will increase the number of refugees targeted by 9,750 to reach 52,500. This increase includes an additional 2,250 refugees residing in TACs, along with an additional 7,500 refugees residing in one of the container cities. An estimated 50 percent of refugees residing in the targeted container city were previously targeted and continue to receive support under the emergency social safety

¹ [Turkish Statistical Institute](#), February 2025, Consumer Price Index increase of 42% year on year

net (ESSN) after the 2023 earthquake. The remainder of refugees residing in the container city (7,500 people) face heightened levels of vulnerability to food insecurity owing to their loss of residence and livelihoods, and accordingly will be targeted in full to ensure all refugees residing in the container city receive some form of assistance – whether through the ESSN or WFP. Additionally, to support the transition of Syrian refugees from TACs to urban settings, WFP will support up to 4,000 refugees with a one-off transfer to support their transition into communities.

9. Under Activity 5 (emergency response), WFP will provide food assistance for up to 80,000 refugees voluntarily returning to Syria. This assistance will be provided in collaboration with TRC and targeted to all individuals crossing the border from Türkiye to Syria.
10. Under Activity 8 (early recovery), in 2025 WFP will target an additional 3,450 individuals from five of the most earthquake affected provinces in the southeast of Türkiye: Adiyaman, Malatya, Kahraman Maras, Gaziantep, and Hatay. Individuals must apply to be considered for assistance and are subsequently included based on their eligibility and then prioritised based on their vulnerability.
11. Under CSP Outcome 2, WFP will phase out Activity 2 (livelihoods), removing targeted beneficiaries for 2025.

Transfer Modalities

12. Under Activity 1 (refugee assistance), WFP provides 3 different types of cash assistance:

- i) E-vouchers: to mitigate the pressures of inflation on the food basket cost, WFP will increase the transfer value of the e-vouchers from TRY 300 (USD 8.35) to TRY 425 (USD 11.80) per person per month. In coordination with the Government, this transfer value is set at 15 percent below the monthly support package received by refugees living outside of the TACs through the ESSN, so as not to act as a 'pull factor' for TAC residency.

- ii) Transitional support: In 2024, WFP provided 12,000 TRY (USD 334) as a one-off payment to each refugee voluntarily relocating from the TACs to urban settings. In order to relieve inflationary pressures, this transfer value will be increased to 15,000 TRY (USD 417) per person in 2025.

- iii) Cash assistance: Refugees residing in the targeted container city will receive a transfer of TRY 500 (13.9 USD) per person per month to contribute to meeting their food needs, which is designed with conflict sensitivity and social cohesion in mind, setting the transfer value at the same level as the monthly support package (ESSN) received by the other half of refugees living in the container city.

13. Under Activity 5 (emergency response), for a 3-month period in 2025 and in collaboration with TRC (who procure and prepare the food), WFP will use commodity vouchers to provide refugees waiting to cross the border into Syria with hot meals and food parcels. Also under this activity, WFP will support TRC with the establishment of an air hub to enhance national logistics and emergency response capabilities.

M&E Arrangements:

14. Under Activity 1 (refugee assistance), WFP will increase monitoring to cover the support for voluntary transitions and the container city for earthquake-affected refugees. Monitoring will assess the effectiveness of interventions and their impact through process and outcome

monitoring. For the voluntary transitions, process monitoring will focus on awareness efforts, the voluntary departure process, and satisfaction with registration and assistance services. For the container city project, it will include distribution monitoring to evaluate efficiency and fairness, and to gather feedback on the provision of cash assistance.

15. Within the scope of Activity 5 (emergency response), during 2025 WFP will increase monitoring efforts to cover food assistance provided to refugees on the border. WFP will, through cooperating partners, monitor daily distribution reports detailing distribution rates and will provide complementary distribution monitoring at the border sites.
16. Under Activity 8 (early recovery), outcome monitoring will evaluate the impact on livelihoods, such as economic self-reliance, reduced dependency, food security, and access to essential services.

Beneficiary analysis

TABLE 1: DIRECT BENEFICIARIES BY CSP OUTCOME & ACTIVITY							
CSP Outcome	Activity ³	Period	Women	Men	Girls	Boys	Total
			(18+ years)	(18+ years)	(0-18 years)	(0-18 years)	
1	1	Current	10,319	9,601	11,153	11,677	42,750
		Increase/decrease	2,352	2,191	2,544	2,663	9,750
		Revised	12,671	11,792	13,697	14,340	52,500
	5	Current	293,920	289,549	127,665	134,011	845,145
		Increase/decrease	19,308	17,970	20,869	21,853	80,000
		Revised	313,228	307,519	148,534	155,864	925,145
	8	Current	1,270	1,250	527	553	3,600
		Increase/decrease	1,216	1,199	505	530	3,450
		Revised	2,486	2,449	1,032	1,083	7,050
2	2	Current	17,253	16,592	6,807	7,477	48,129
		Increase/decrease	-6,297	-6,058	-2,486	-2,731	-17,572
		Revised	10,956	10,534	4,321	4,746	30,557
TOTAL <i>(without overlap)</i>		Current	312,193	307,158	134,729	141,758	895,838
		Increase/decrease	17,285	15,950	22,253	23,176	78,664
		Revised	329,478	323,108	156,982	164,934	974,502

Transfers

TABLE 2: CASH-BASED TRANSFER VALUE (USD/person/day) BY STRATEGIC OUTCOME AND ACTIVITY					
	CSP Outcome 01				
	Activity 1			Activity 5	Activity 8
Beneficiary type	Refugees (in TACs)	Refugees (transitional support)	Refugees (container cities)	Crisis-affected population (commodity voucher)	Crisis-affected population (cash for work)
Modality	CBT	CBT	CBT	CBT	CBT
Wheat - Flour					
Salt - Iodized					
Super Cereal (CSB+)					
Vegetable Oil					
Split Peas					
total kcal/day					
% kcal from protein					
Cash-based transfers (USD/person/day)	0.39	3.47	0.46	0.22	3.68
Number of feeding days per year	360	120	360	90	90

3. COST BREAKDOWN

17. Primary adjustments to the budget requirements under this revision pertain to Activities 1, 2 and 8. Reductions are directly linked to the currency depreciation of the Turkish Lira against the US Dollar, and the cessation of Activity 2. The increased costs under CSP Outcome 1 are due primarily to the increased number of beneficiaries targeted under Activity 1 and the extension of WFP's Earthquake Recovery Programme to continue direct support to crisis-affected populations in 2025 under Activity 8.

COST BREAKDOWN OF THE REVISION ONLY (USD)					
SDG targets/ WFP Strategic outcomes	SDG Target 2.1 - WFP Strategic Outcome 2	SDG Target 2.1 - WFP Strategic Outcome 3	SDG Target 17.16 - WFP Strategic Outcome 4	SDG Target 17.16 - WFP Strategic Outcome 5	TOTAL
CSP Outcomes	01	02	03	04	
Focus Area	Crisis Response	Resilience Building	Resilience Building	Crisis Response	
Transfer	6 863 345	- 12 508 623	0	0	- 5 645 278
Implementation	3 491 566	- 3 276 736	0	0	214 830
Direct support costs					259 592
Subtotal					- 5 170 857
Indirect support costs					- 337 316
TOTAL					- 5 508 173

OVERALL CSP COST BREAKDOWN, FOLLOWING THE REVISION (USD)					
SDG targets/ WFP Strategic outcomes	SDG Target 2.1 - WFP Strategic Outcome 2	SDG Target 2.1 - WFP Strategic Outcome 3	SDG Target 17.16 - WFP Strategic Outcome 4	SDG Target 17.16 - WFP Strategic Outcome 5	TOTAL
CSP Outcomes	01	02	03	04	
Focus Area	Crisis Response	Resilience Building	Resilience Building	Crisis Response	
Transfer	110 689 440	17 494 849	500 000	4 939 750	133 624 039
Implementation	15 955 355	4 729 305	100 215	697 983	21 482 858
Direct support costs	12 744 224	1 929 761	56 597	577 687	15 308 270
Subtotal	139 389 019	24 153 915	656 812	6 215 420	170 415 167
Indirect support costs	9 060 286	1 570 004	42 693	280 479	10 953 462
TOTAL	148 449 305	25 723 920	699 505	6 495 899	181 368 629